

# DOCKET ITEM #6 Encroachment #2021-00001 2800 Hope Way – Episcopal Church of the Resurrection

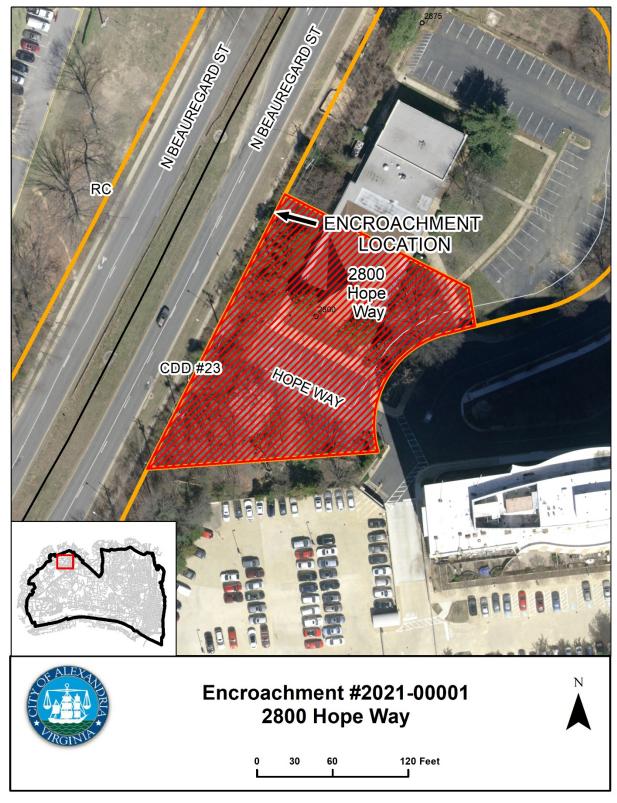
**CONSENT AGENDA ITEM** If no one asks to speak about this case prior to the hearing, it will be approved without discussion as part of the Consent Agenda.

Application	General Data	
Request:	<b>Planning Commission</b>	May 4, 2021
Public hearing and consideration of	Hearing:	
a request for an Encroachment of a	City Council	May 15, 2021
staircase in the public right-of-way	Hearing:	
at 2800 Hope Way.	, j	
Address: 2800 Hope Way	Zone:	CDD #23/Coordinated
		Development District #23
Applicant: AHC, Inc., a Virginia	Small Area Plan:	Beauregard
Nonstock Corporation & Episcopal		-
Church of the Resurrection		

**Staff Recommendation:** APPROVAL subject to compliance with all applicable codes and ordinances and the recommended conditions found in Section III of this report.

#### Staff Reviewers:

Jared Alves, Urban Planner III, <u>jared.alves@alexandriava.gov</u> Maya Contreras, Principal Planner, <u>maya.contreras@alexandriava.gov</u> Robert Kerns, AICP, Division Chief, robert.kerns@alexandriava.gov



## PROJECT LOCATION MAP<sup>1</sup>

<sup>1</sup> Base photo from 2019 prior to the redevelopment of the site.

## I. DISCUSSION

The applicant, AHC Inc. and Episcopal Church of the Resurrection, requests approval for a 108 sq. ft. encroachment for a portion of staircase that extends into the North Beauregard Street right-of-way adjacent to 2800 Hope Way.

#### SITE DESCRIPTION

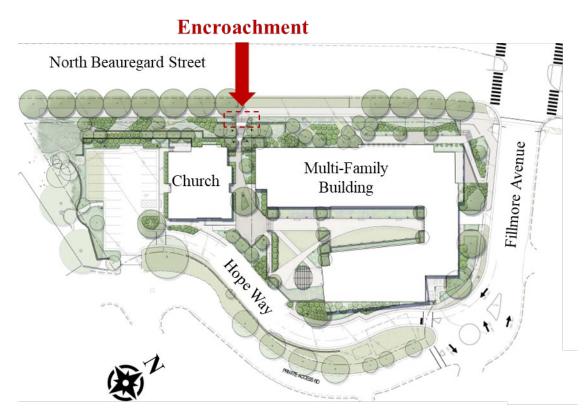


Figure 1: DSUP #2016-00044 Approved site plan

The location of the encroachment is on North Beauregard Street, approximately 270-ft. south of the intersection with Fillmore Avenue. The site includes a recently completed church and Hope Way, a private street. Adjacent to the site is an affordable multi-family residential building (2280 N Beauregard Street). Episcopal Church of the Resurrection partnered with AHC to redevelop the two sites, which had previously been one parcel and the location of their church and a co-operative childcare facility for over 50 years. The surrounding parcels are primarily garden apartments, including Newport Village Apartments and Hermitage Hill, and institutional uses, such as the Northern Virginia Community College, The Hermitage, and Goodwin House.

#### BACKGROUND

In January 2018, the City Council approved a plan to redevelop the formerly 2-acre site into a 113unit, permanently affordable multifamily building, and a 5,000 sq. ft. church under DSUP #2016-00044. The Council also rezoned the site from RA / Residential Multi-Family to CDD #23 / Coordinated Development District #23. The church and multifamily buildings received their Certificates of Occupancy in March and April 2021.

#### PROPOSAL

As part of the 2018 application, the proponent proposed constructing an over 40-ft. long staircase with bicycle runnels extending from N Beauregard Street to Hope Way. Staff determined that the staircase advanced the goals of the Beauregard Small Area Plan, by increasing site access and permeability. Furthermore, CDD conditions of approval required the applicant to grant a public access easement over the staircase. The staircase complements the Beauregard streetscape that the applicant built to implement the vision of the Small Area Plan, including the multiuse path and enhanced landscape buffers.



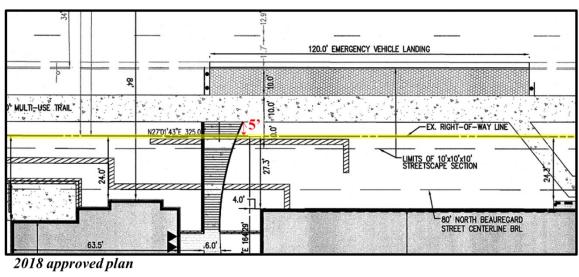
Figure 2: Subject site under construction in March 2021

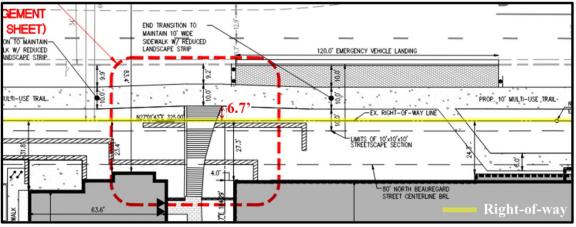
While completing the staircase, the applicant contacted Staff in January 2021 to review the install condition and possible additional encroachment. During a site visit, Planning & Zoning and Transportation & Environmental Services staff confirmed that the staircase extended further into the right-of-way than specified in the approved site plans. The approved plans showed a 5-ft. extension for a total encroachment of approximately 76 sq. ft., with the stairs ending at the 10-ft. wide multi-use path. The as-built condition had the stairs extending nearly 3 ft. more at the widest point. The discrepancy resulted from the stairs being taller than expected once the pavers at the top were laid and compounding minor height differences in the individual steps. In response, the applicant coordinated with Staff to evaluate four options:

- 1. Leave the staircase as-built;
- 2. Remove one step by raising the path height;
- 3. Remove two steps by further raising the path height; and
- 4. Remove one step by raising the path height and adjust the path location.

To avoid requiring the applicant to demolish and reconstruct the entire staircase, Staff determined that Option 4 would be the most desirable. Consequently, the applicant proposed Option 4 for this encroachment application. This design reduces the as-built encroachment to 6.7-ft. at the widest point, and the total encroachment is 108 sq. ft. versus the 76 sq. ft. originally proposed. In addition, the design preserves the 10-ft. wide multi-use path by shifting the path slightly towards North Beauregard Street to avoid the end of the staircase. Shifting the path extends it into the emergency vehicle landing, so the design preserves its 120-ft. length by moving the landing closer to the intersection with Fillmore Ave. The applicant coordinated with Emergency Services to confirm

that this change would be acceptable. Figure 3 shows the 2018 and current proposals.





2021 proposed plan

Figure 3: Approved vs. Proposed Staircase and Streetscape

#### **ENCROACHMENT STATUS**

Although the approved 2018 plans showed the staircase encroaching into the right-of-way, the 2018 plans and approval did not include an encroachment. This was an oversight in the 2018 approval process. The applicant needed a separate approval for an encroachment, which this current request resolves.

# II. STAFF ANALYSIS

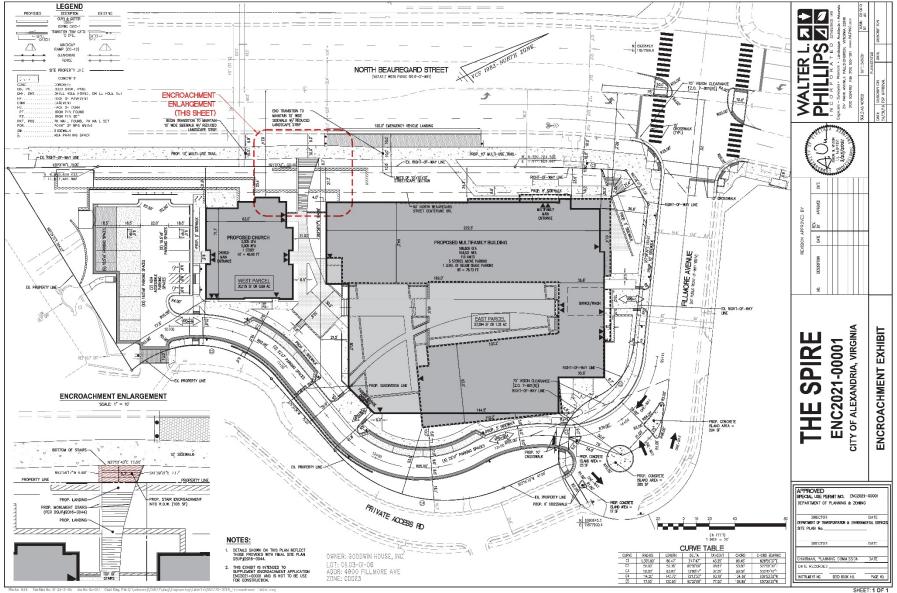
Staff supports the encroachment request. The design preserves the 10-ft. wide multiuse path envisioned in the Beauregard Small Area Plan without sacrificing pedestrian or cyclist safety and comfort. Demolishing and rebuilding the staircase to a 5-ft. encroachment would waste substantial cement, a carbon-intensive material, for only a small benefit. In addition, the modification ensures that the residents, visitors, and parishioners will be able to use the staircase without significant delay. The design also satisfies Emergency Services. Finally, this encroachment resolves a

previous error in not including an encroachment request in the 2018 application.

Subject to the conditions contained in Section III of this report, Staff recommends approval of this request. The proposed conditions are standard for encroachment petitions plus a couple specific to designing and maintaining the emergency vehicle landing on North Beauregard Street.

STAFF: Robert Kerns, AICP, Division Chief, Development Division Maya Contreras, Principal Planner Jared Alves, Urban Planner III

#### III. **ENCROACHMENT EXHIBIT**



#### **IV. RECOMMENDED CONDITIONS**

Staff recommends **approval** subject to compliance with all applicable codes and ordinances and these conditions:

- 1. Neither the City nor any Private utility company will be held responsible for damage to the private improvements in the public right-of-way during repair, maintenance, or replacement of any utilities that may be located within the area of the proposed encroachment. (T&ES)
- 2. If the City shall, in the future, need the area of the proposed encroachment, the applicant shall remove any structure that encroached into the public right-of-way, within 60 days, upon notification by the City. (T&ES)
- 3. Within the encroachment areas identified in the metes and bounds exhibit, no additional equipment or structures may be erected, and no existing equipment or structures shall be enlarged or intensified without prior approval of the Directors of Planning & Zoning and Transportation & Environmental Services. (P&Z)
- 4. The applicant shall bear all cost associated with the removal of the encroachments. (T&ES)
- 5. The applicant (and his/her successors, if any) must obtain and maintain a policy of general liability insurance in the amount of \$1,000,000, which will indemnify the applicant (and his/her successors, if any) and the City of Alexandria, as an additional named insured, against all claims, demands, suits, etc., and all costs related thereto, including attorney fees, relating to any bodily injury or property damage which may occur as a result of the granting of this encroachment. (T&ES)

Please submit Insurance Certificate to: City of Alexandria T&ES ATTN: Lalit Sharma 301 King Street, Room 4130 Alexandria, VA 22314

- 6. The applicant shall install a movable planter or other permanent landscaping feature to the satisfaction of the Directors of P&Z and T&ES to guide pedestrians and cyclists traveling downhill on the N Beauregard St. multi-use path around the southside of the staircase. Provide a detail on the proposed treatment prior to the release of the final plat. (T&ES) (P&Z) \*
- 7. Prior to the final 1 plat submission, revise the plan to incorporate the edits specified by Transportation & Environmental Services in comments #1-6 of Section IV of this report.

## Emergency Vehicle Landing

- 8. The emergency vehicle landing within the N Beauregard Street right-of-way is a nonstandard structure with non-standard materials. The abutting property owners shall be responsible for maintaining the landing to the satisfaction of the Director of T&ES. A maintenance agreement shall be approved and recorded prior to release of the performance bond for DSUP#2016-00044. (T&ES)
- 9. Provide manufacturer's data sheets and specifications with engineering details describing the materials, installation method, loading capabilities (minimum 8,000 lbs.), and maintenance requirements for the emergency vehicle landing within the N Beauregard Street right-of-way, including confirmation that the landing will not compromise any existing underground utilities, to the satisfaction of the Director of T&ES prior to the release of the performance bond for DSUP#2016-00044. (T&ES)

## V. CITY DEPARTMENT COMMENTS

#### Transportation & Environmental Services:

- 1. Include the distance measurement from property corners on either side of the encroachment area, to the corners of encroachment area at the property line. In other words, use sufficient annotation to locate the encroachment area along the property line. (Survey)
- 2. Include the distance measurement for the south side of the encroachment area. (Survey)
- 3. Include the existing (and proposed, if any) address for the subject lot. (Survey)
- 4. Include the proper proposed subdivision lot numbers, corresponding to proposed subdivision plat. (Survey)
- 5. Include the proposed subdivision name, corresponding to proposed subdivision plat. (Survey)
- 6. Include the existing subdivision lot number, and existing subdivision name and Deed Book and Page reference. Can be included as a note on the sheet, or on the body of the exhibit. (Survey)

# APPLICATION



|√

**ENCROACHMENT** 

PROPERTY LOCATION:	2800 Hope Way				
TAX MAP REFERENCE:	011.03-01-08	ZONE: CDD #23			
APPLICANT					
Name:	AHC Inc., a Virginia Nonstock Corporation & Episco	opal Church of the Resurrection			
Address:	See attached				
PROPERTY OWNER					
Name:	Trustees of the Episcopal Church of the Resurrection, for t	he benefit of the Diocese of Virginia			
Address:	2800 Hope Way, Alexandria, VA 22311				
PROPOSED USE:	DSUP2016-0044 - church building adjacen	t to multifamily building			

# INSURANCE CARRIER (copy attached) \_\_\_\_\_ Church Insurance Company of Vermont POLICY # VPP0001648

A certificate of general liability insurance in the amount of \$1,000,000 which will indemnify the owner and names the city as an additional insured must be attached to this application.

THE UNDERSIGNED hereby applies for an Encroachment Ordinance in accordance with the provisions of Section 8-1-16 and Sections 3-2-82 and 85 of the Code of the City of Alexandria, Virginia.

THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria staff and Commission Members to visit, inspect, and photograph the building premises, land etc., connected with the application.

THE UNDERSIGNED, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article XI, Section 11-301 (B) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED also attests that all of the information herein provided and specifically including all surveys, drawings, etc., required of the applicant are true, correct and accurate to the best of their knowledge and belief.

Haley Norris, AHC I	nc.	Digitally signed by Haley Norris DN: cn=Haley Norris, o=AHC Inc., ou, email=haley.norris@ahcinc.org, c=US Date: 2021.03.18 12:32:48 -04'00'						
Print Name of Applicant o	r Agent	Signature						
2230 N. Fairfax Driv	/e	(517)290-5509						
Mailing/Street Address		Telephone #	Fax #					
Arlington, VA	22201	haley.norris@ahcinc.org						
City and State	Zip Code	Email address						
		3/18/21						
		Date						

# OWNERSHIP AND DISCLOSURE STATEMENT

Use additional sheets if necessary

<u>1. Applicant.</u> State the name, address and percent of ownership of any person or entity owning an interest in the applicant, unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership
<sup>1</sup> See attached		100%
<sup>2</sup> See attached		
<sup>3</sup> See attached		

<u>2. Property.</u> State the name, address and percent of ownership of any person or entity owning an interest in the property located at <u>2800 Hope Way, Alexandria, VA</u> (address), unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership
<sup>1</sup> See attached		100%
<sup>2.</sup> See attached		
<sup>3</sup> See attached		

3. Business or Financial Relationships. Each person or entity indicated above in sections 1 and 2, with an ownership interest in the applicant or in the subject property are require to disclose **any** business or financial relationship, as defined by <u>Section 11-350 of the Zoning Ordinance</u>, existing at the time of this application, or within the12-month period prior to the submission of this application with any member of the Alexandria City Council, Planning Commission, Board of Zoning Appeals or either Boards of Architectural Review. All fields must be filled out completely. Do not leave blank. (If there are no relationships please indicated each person or entity and "None" in the corresponding fields).

For a list of current council, commission and board members, as well as the definition of business and financial relationship, <u>click here</u>.

Name of person or entity	Relationship as defined by Section 11-350 of the Zoning Ordinance	Member of the Approving Body (i.e. City Council, Planning Commission, etc.)
<sup>1</sup> See attached		
<sup>2</sup> . See attached		
<sup>3.</sup> See attached		

NOTE: Business or financial relationships of the type described in Sec. 11-350 that arise after the filing of this application and before each public hearing must be disclosed prior to the public hearings.

As the applicant or the applicant's authorized agent, I hereby attest to the best of my ability that the information provided above is true and correct.

3/18/21	Haley Norris	Digitally signed by Haley Norris DN: cn=Haley Norris, o=AHC Inc., ou, email=haley.norris@ahcinc.org, c=US Date: 2021.03.18 12:32:11 -04'00'
Date	Printed Name	Signature

AHC Inc. and Church of the Resurrection – The Spire and Episcopal Church of the Resurrection DSUP #2016-0044 Encroachment #2021-00001

#### **OWNERSHIP AND DISCLOSURE STATEMENT**

#### 1. Applicant

Name	Address	Percent of Ownership
AHC Inc.	2230 N. Fairfax Drive, Suite 100 Arlington, VA 22201	50%
Episcopal Church of the Resurrection	2800 Hope Way Alexandria, VA 22311	50%

#### 2. Property (located at 2280 N. Beauregard Street, Alexandria, VA)

Name	Address	Percent of Ownership
Trustees of the Church of the	2800 Hope Way	100%
Resurrection, for the benefit of	Alexandria, VA 22311	
the Diocese of Virginia		

#### 3. <u>Business or Financial Relationships</u>

Name	Relationship as Defined by Section 11-350 of the Zoning Ordinance	Member of the Approving Body
AHC Inc.	None	N/A
Episcopal Church of the Resurrection	None	N/A
Trustees of the Church of the Resurrection, for the benefit of the Diocese of Virginia	None	N/A



# CERTIFICATE OF LIABILITY INSURANCE

POSE DATE (MM/DD/YYYY)

ALEXAVIR06

THIS CERTIFICATE IS ISSUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CERTIFICATE HOLDER. THIS CERTIFICATE DOES NOT AFFIRMATIVELY OR NEGATIVELY AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED BY THE POLICIES BELOW. THIS CERTIFICATE OF INSURANCE DOES NOT CONSTITUTE A CONTRACT BETWEEN THE ISSUING INSURER(S), AUTHORIZED REPRESENTATIVE OR PRODUCER, AND THE CERTIFICATE HOLDER.									
IMPORTANT: If the certificate holder in If SUBROGATION IS WAIVED, subject this certificate does not confer rights to	to th	ne te	rms and conditions of th	e polic	y, certain p		•		
PRODUCER					CT Julie Po	sey			
The Church Insurance Agency Corp				PHONE	o, Ext): 800-29	3-3525	FAX (A/C, No):		
210 South St, Ste 2				E-MAIL	<sub>ss:</sub> jposey@	cpa.ora	(Alo, No).		
Bennington, VT 05201-2894				ADDRE					NAIO #
				INSURE		Ins Co of	RDING COVERAGE		NAIC #
INSURED Church of the Resurrecti	on			INSURE	RB:				
2800 Hope Way	•			INSURE	RC:				
Alexandria, VA 22311-000	00			INSURE					
,,,									
				INSURE					
	TIE12			INSURE	KF:				
			NUMBER:				REVISION NUMBER:		
THIS IS TO CERTIFY THAT THE POLICIES INDICATED. NOTWITHSTANDING ANY RE CERTIFICATE MAY BE ISSUED OR MAY I EXCLUSIONS AND CONDITIONS OF SUCH F	QUIF	REME AIN,	NT, TERM OR CONDITION THE INSURANCE AFFORDE	OF AN' ED BY	Y CONTRACT	OR OTHER I	DOCUMENT WITH RESPE	ст то	WHICH THIS
INSR TYPE OF INSURANCE		SUBR WVD	POLICY NUMBER		POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMI	rs	
A X COMMERCIAL GENERAL LIABILITY							EACH OCCURRENCE	\$	1,000,000
CLAIMS-MADE X OCCUR	N	N	VPP0001463		12/31/2020	12/31/2021	DAMAGE TO RENTED PREMISES (Ea occurrence)	\$	1,000,000
			11 0001405		12/01/2020	12/01/2021		Ť	30,000
							MED EXP (Any one person)	\$	1,000,000
							PERSONAL & ADV INJURY	\$	5,000,000
GEN'L AGGREGATE LIMIT APPLIES PER:							GENERAL AGGREGATE	\$	
X POLICY PRO- JECT LOC							PRODUCTS - COMP/OP AGG	\$	1,000,000
OTHER:								\$	
AUTOMOBILE LIABILITY							COMBINED SINGLE LIMIT (Ea accident)	\$	
ANY AUTO							BODILY INJURY (Per person)	\$	
OWNED SCHEDULED AUTOS ONLY							BODILY INJURY (Per accident)	\$	
HIRED AUTOS ONLY NON-OWNED AUTOS ONLY							PROPERTY DAMAGE (Per accident)	\$	
AUTOS ONET AUTOS ONET								\$	
UMBRELLA LIAB OCCUR							EACH OCCURRENCE	\$	
EXCESS LIAB CLAIMS-MADE									
							AGGREGATE	\$	
DED RETENTION \$							PER OTH-	\$	
AND EMPLOYERS' LIABILITY							STATUTE     ER		
ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? (Mandatory in NH)	N / A						E.L. EACH ACCIDENT	\$	
							E.L. DISEASE - EA EMPLOYEE	\$	
If yes, describe under DESCRIPTION OF OPERATIONS below							E.L. DISEASE - POLICY LIMIT	\$	
DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required) All operations of the named insured including use of the stairway at 2800 Hope Way, Alexandria, VA , in connection with which the certificate holder is named as an additional insured but only in connection with the actions of the named insured.									
CANCELLATION: THE POLICY IS SUBJE POLICY BE TERMINATED, THE COMPAN WILL SEND NOTIFICATION OF ANY CHA PROVISIONS OR REQUIRED BY LAW.	IY W	ILL E	ENDEAVOR TO GIVE THE	E ADDI	TIONAL INT	EREST IDEN	TIFIED 30 DAYS WRITT	EN NC	TICE, AND

CERTIFICATE HOLDER	CANCELLATION
City of Alexandria 301 King Street, Suite 4130	SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, NOTICE WILL BE DELIVERED IN ACCORDANCE WITH THE POLICY PROVISIONS.
Alexandria, VA 22314-0000	AUTHORIZED REPRESENTATIVE Julia Posco
ACORD 25 (2016/03)	© 1988-2015 ACORD CORPORATION. All rights reserved.



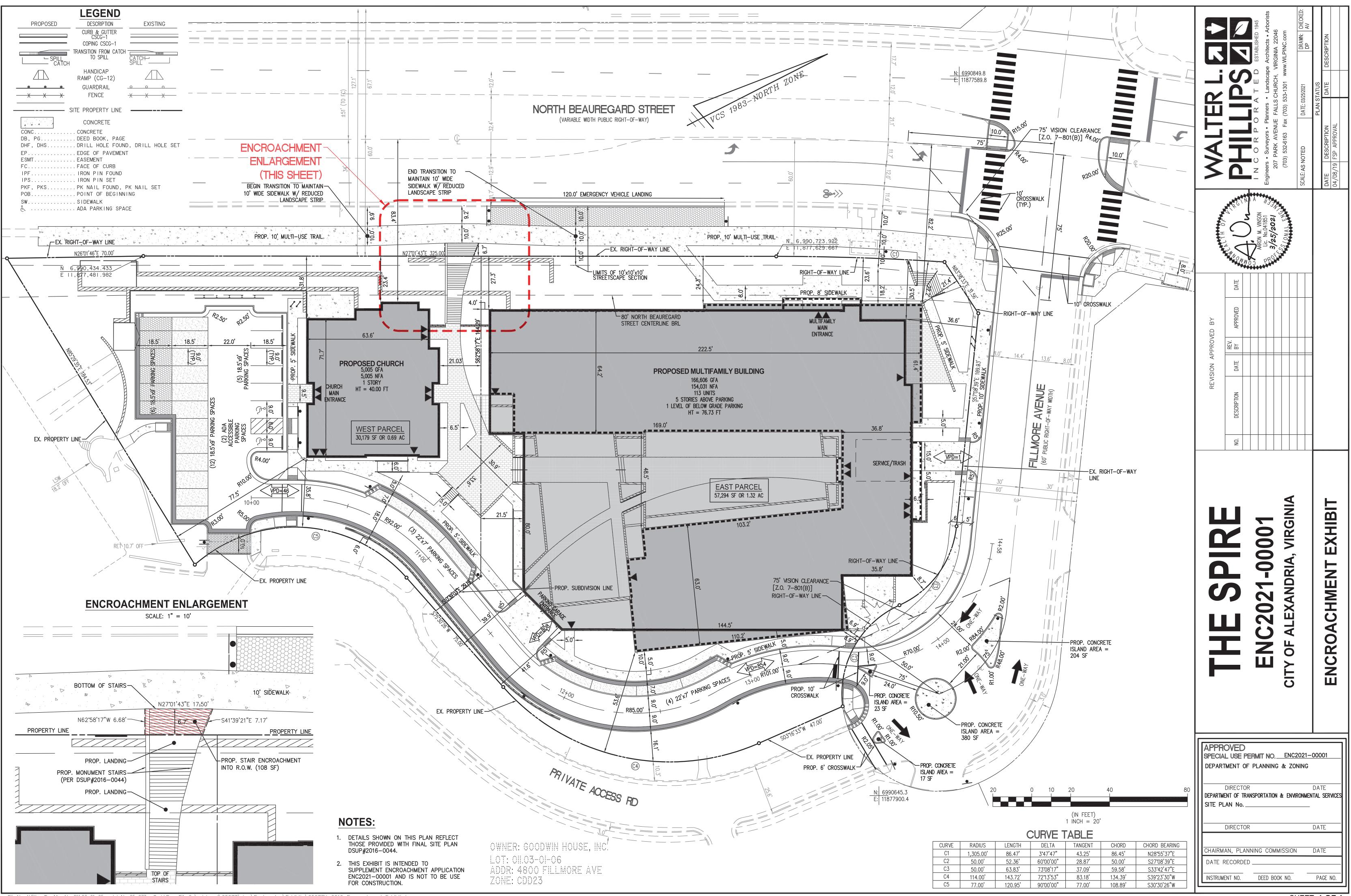
Description of proposed Encroachment Area on North Beauregard Street, City of Alexandria, Virginia:

Beginning at a point in the east right-of-way line of North Beauregard Street, said point being S 27°01'43" W, 3.75' from the northwest corner of Parcel 500, Subdivision of Parcel 3856-02, as recorded in Instrument Number 190004151; thence with the east right-of-way line of North Beauregard Street, S 27°01'43" W, 14.89 feet to a point; thence through the right-of-way of North Beauregard Street, N 62°58'17" W, 6.68 feet to a point; thence N 27°01'43" E, 17.50 feet to a point; thence S 41°39'21" E, 7.17 feet to the point of beginning and containing an area of 108 square feet or 0.0025 acres

Madis

anes A. Madison, **1**, LS 2764 March 25, 2021

CIVIL ENGINEERS LAND SURVEYORS PLANNERS LANDSCAPE ARCHITECTS ARBORISTS 207 PARK AVENUE FALLS CHURCH, VA 22046 PHONE: (703) 532-6163 FAX: (703) 533-1301 WWW.WLPINC.COM



File No. ALEX Tax Map No. 011.03-01-05 Job No. 05-077 Cadd Dwg. File: Q: \sdskproj\05077\dwg\Engineering\Exhibits\05077X-0019\_Encroachment Exhibit.dwg