

# **CONSENT AGENDA ITEM**

If no one asks to speak about this case prior to the hearing, it will be approved without discussion as part of the Consent Agenda.

Application	G	eneral Data
Public hearing and consideration of	Planning Commission	June 25, 2019
a request for a special use permit to	Hearing:	
expand a breakroom at the existing	City Council	July 9, 2019
noncomplying use for general	Hearing:	
automotive repair and motor vehicle		
storage uses.		
Address: 3540 Wheeler Avenue	Zone:	POS (Public Open Space)
Applicant:	Small Area Plan:	
Alexandria City Public Schools,		Seminary Hill / Strawberry Hill
Represented by H. "Skip" Maginniss		

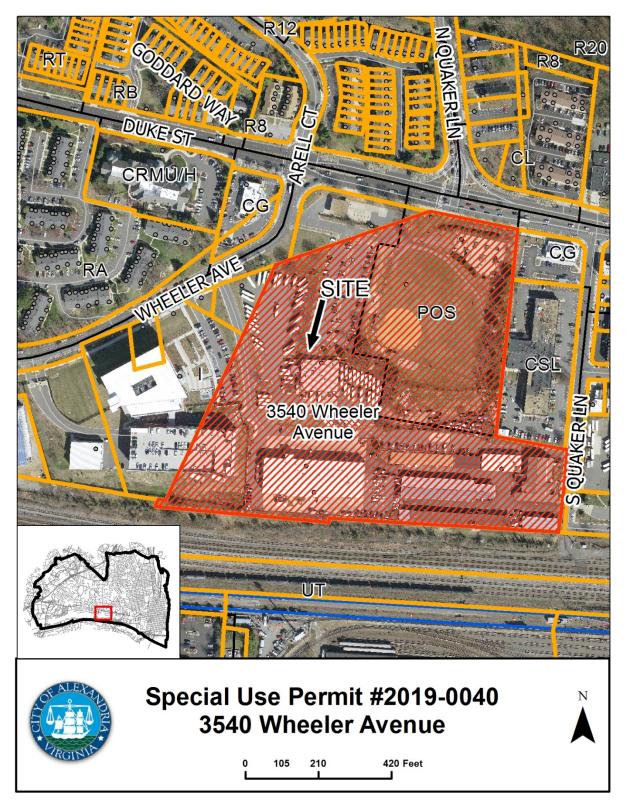
Purpose of Application:

Public hearing and consideration of a request for a Special Use Permit to expand an existing breakroom at an ACPS Bus Facility.

Staff Recommendation: APPROVAL subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.

Staff Reviewers:

Carson C. Lucarelli, Urban Planner II <u>Carson.Lucarelli@alexandriava.gov</u> Dirk Geratz, AICP, Principal Planner <u>Dirk.Geratz@alexandriava.gov</u> Robert Kerns, AICP, Division Chief <u>Robert.Kerns@alexandriava.gov</u>



PROJECT LOCATION MAP

SUP #2019-0040 3540 Wheeler Avenue ACPS Bus Shelter

### I. DISCUSSION

The Applicant, Alexandria City Public School (ACPS), represented by H. "Skip" Maginniss, AIA, requests a special use permit (SUP) to expand a breakroom at the existing bus barn [a noncomplying use] for general automotive repair and motor vehicle storage uses.

### SITE DESCRIPTION

The site is located south of Duke Street and west of Quaker Lane, along Wheeler Avenue. The property, which is approximately 16.4-acres, is a large tract owned by the City of Alexandria. The site slopes southwest- with approximately 9' in grade



change within the area of disturbance.

The property is used for school bus storage and repair and contains several other outbuildings and sheds that amount to a total gross building area of 38,115 square feet. The 2-story bus repair facility, which is situated in the center of the site and built into an embankment, contains a garage on the ground story, with administrative offices and a small breakroom on the 2<sup>nd</sup> floor. The two-story garage is approximately 40 years old and in fair condition.

Towards the rear of the property, adjacent to the CSX rail line, there are several open-air style storage sheds that are also associated with the maintenance and repair of existing City of Alexandria fleet vehicles and equipment. These sheds are operated by the Department of General Services as well as T&ES. To the immediate west is the City's Police Headquarters.

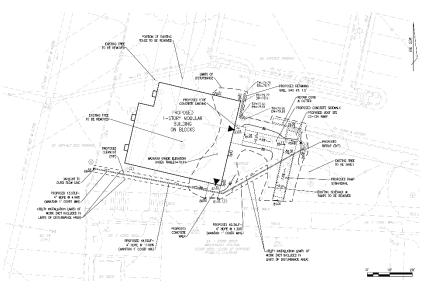
The site is contiguous with several other city owned properties. Altogether, the land area amounts to a total of 53.7 Acres and is colloquially referred to as the Witter / Wheeler Campus- named in part for its relationship to those respective City of Alexandria streets.

# ZONING/PROCEDURAL BACKGROUND

At the time the facility's site plan was approved, on or around December 1978, the property was zoned I-1 (Industrial Zone), which permits by-right enclosed industrial activities as well as light manufacturing. The property was subsequently rezoned in the following years to POS (Parks and Open Space), thereby rendering the existing industrial uses on the site grandfathered. However, because the applicant seeks to intensify an existing grandfathered (non-complying) use, they're required to apply for an SUP, as submitted per Sec. 12-302 (A) of the Zoning Ordinance.

### PROPOSAL

ACPS has operated a bus repair and storage facility the site for on approximately 40 years. Since buses are also stored at this location the facility serves as the "workplace" for the drivers. Since most drivers live beyond the limits of the region, many are unable to return home following their morning shifts. As a result, drivers are spending their off time at the facility as they await



their next shift. This has led to overcrowding and clutter inside the facility. This applicant seeks to ease the burden by adding additional breakroom and restroom capacity for its employees.

ACPS proposes an approximately 2,300 square foot, prefabricated modular building for the site. Unlike a trailer that is supported upright by wheels, the modular unit will have an engineered foundation. The buildings will be constructed offsite and maneuvered into place with a forklift. Concrete masonry unit piers will act as the foundation, anchoring the frame of the modular building above via wooden shims. Since the site experiences a significant change in grade, the piers will be further tensioned to the ground using steel straps and helical anchors. To give the appearance of a more permanent structure, the building will be wrapped in a skirt to mask the exposed crawlspace beneath. At the southwest corner of the modular, there is an accessible connection to the existing pedestrian fabric on the property. Due to the change in grade, the northeastern doorway will only be accessible by stair. The building will have a larger restroom facility, a small pantry as well as table seating for approximately 100 people.

### SMALL AREA / MASTER PLAN DESIGNATION

The site lies within the Seminary Hill/Strawberry Hill Small Area. One of the goals of this plan is "to reformulate industrial zones to encourage the retention of existing industrial uses and to prohibit high density office development." The site is also located within an ongoing campus master planning process: otherwise known as the Witter Wheeler Feasibility Study. The plan, which foresees development in the next 5-20 years, is more specifically described as:

"...A process [is] to ascertain how the spatial needs of the City Services Departments which currently reside on the campus can be more effectively met. Optimal location, reuse, or re-purpose of the existing facilities and/or examination of the potential for new facilities will be examined. Analysis will also include the balancing of departmental needs with available City resources in order provide better services to Alexandria residents."

### STAFF ANALYSIS

The proposal is complimentary of the goals of the small area, and as a matter of practicality, a smart investment for ACPS bus operators. The existing building is overcrowded, with inadequate restroom and break facilities- leading to undesirable waits for the toilet and inadequate personal space. Due to the on-going planning process, and the foreseeable redevelopment, staff believes that the use of ephemeral buildings, which can be reused elsewhere in the future, lends itself to the current situation.

### II. RECOMMENDED CONDITIONS

Staff recommends **APPROVAL** subject to compliance with all applicable codes and ordinances and the following conditions:

The owner is responsible for ensuring that the following conditions are adhered to at all times. Violation of any of the conditions may result in fines and/or referral by the Director to public hearing by the Planning Commission and City Council.

- 1. The use shall comply with the City's noise code and no amplified sound shall be audible at the property lines. (T&ES)
- 2. Each tree identified on the site plan as "to be removed" shall be replaced in kind &/or like caliper at a ratio of 2:1. The trees shall be replanted prior to the issuance of any Certificate of Occupancy in a location that is to the satisfaction of the directors of P&Z and RP&CA.
- 3. The applicant shall require its employees who drive to use off-street parking. (T&ES)
- 4. The applicant shall encourage its employees to use public transportation to travel to and from work. The business shall contact Go Alex at <u>goalex@alexandriava.gov</u> for information on establishing an employee transportation benefits program. (T&ES)
- 5. The applicant shall provide information about alternative forms of transportation to access the site, including but not limited to printed and electronic business promotional material, posting on the business website, and other similar methods. Contact Go Alex at <u>goalex@alexandriava.gov</u> for more information about available resources. (T&ES)
- 6. The building permit must be approved and issued prior to the issuance of any permit for demolition, if a separate demolition permit is required. (T&ES)

- 7. Applicant shall be responsible for repairs to the adjacent city right-of-way if damaged during construction activity. (T&ES)
- 8. No permanent structure may be constructed over any existing private and/or public utility easements. It is the responsibility of the applicant to identify any and all existing easements on the plan. (T&ES)
- 9. The Director of Planning and Zoning shall review the special use permit after it has been operational for one year, and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions which were not corrected immediately, constitute repeat violations or which create a direct and immediate adverse zoning impact on the surrounding community; (b) the director has received a request from any person to docket the permit for review, as the result of a complaint that rises to the level of a violation of the permit conditions\_or (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)
- STAFF: Robert Kerns, AICP, Division Chief, Department of Planning and Zoning Dirk Geratz, AICP, Principal Planner Carson C. Lucarelli, Urban Planner II

<u>Staff Note:</u> In accordance with section 11-506(c) of the zoning ordinance, construction or operation shall be commenced and diligently and substantially pursued within 18 months of the date of granting of a special use permit by City Council or the special use permit shall become void.

# III. CITY DEPARTMENT COMMENTS

Legend: C - code requirement R - recommendation S - suggestion F - finding

# Transportation & Environmental Services:

- F 1 After review of the information provided, an approved grading plan is not required at this time due to the limited disturbance on-site. If the land disturbance meets or exceeds 2500 square feet, a released grading plan will be required prior to submitting for permits. Please note that if any changes are made to the plan it is suggested that T&ES be included in the review. (T&ES)
- F-2 The survey information is missing from the SUP Exhibit plan view on the plat included in the application materials (T&ES)

### Code Enforcement:

- C-1 A building permit, plan review and inspections are required prior to the start of construction.
- C-2 The applicant shall comply with the City of Alexandria's Solid Waste Control, Title 5, Chapter 1, which sets forth the requirements for the recycling of materials (Sec. 5-1-99). (T&ES)
- C-3 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line. (T&ES)
- C-4 Roof, surface and sub-surface drains be connected to the public storm sewer system, if available, by continuous underground pipe. Where storm sewer is not available applicant must provide a design to mitigate impact of stormwater drainage onto adjacent properties and to the satisfaction of the Director of Transportation & Environmental Services. (Sec.5-6-224) (T&ES)
- C-5 All secondary utilities serving this site shall be placed underground. (Sec. 5-3-3) (T&ES)
- C 6 Any work within the right-of-way requires a separate permit from T&ES. (Sec. 5-2) (T&ES)
- C 7 All improvements to the city right-of-way such as curbing, sidewalk, driveway aprons, etc. must be city standard design. (Sec. 5-2-1) (T&ES)

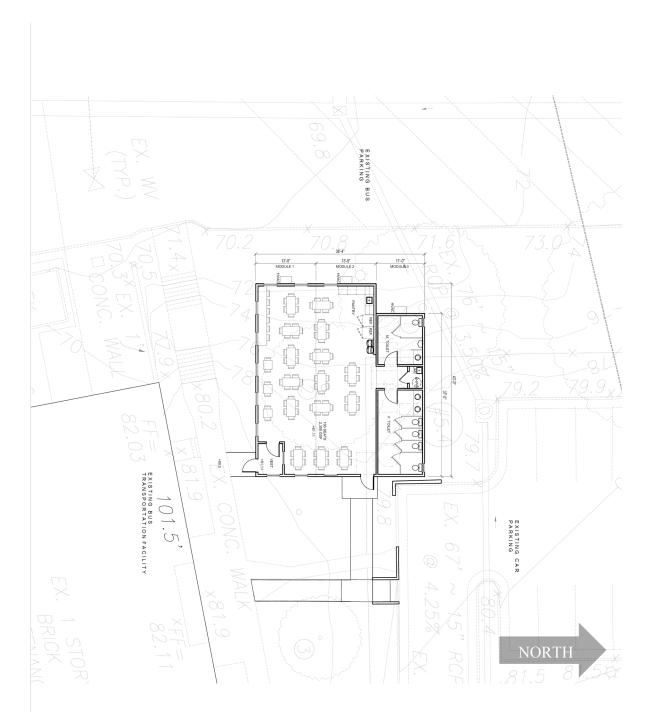
Parks and Recreation

F – 3 If required, verify proposed landscape is consistent with appropriate Landscape
 Guidelines. All new plans submitted after March 1, 2019 are subject to the 2019
 Landscape Guidelines update.

Fire Department, Police Department & Health Department: No comments

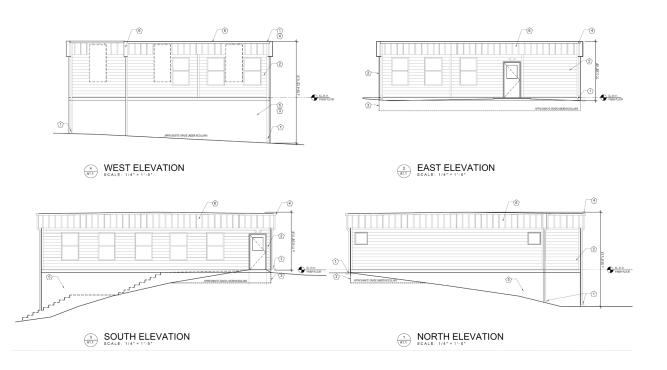
SUP #2019-0040 3540 Wheeler Avenue ACPS Bus Shelter

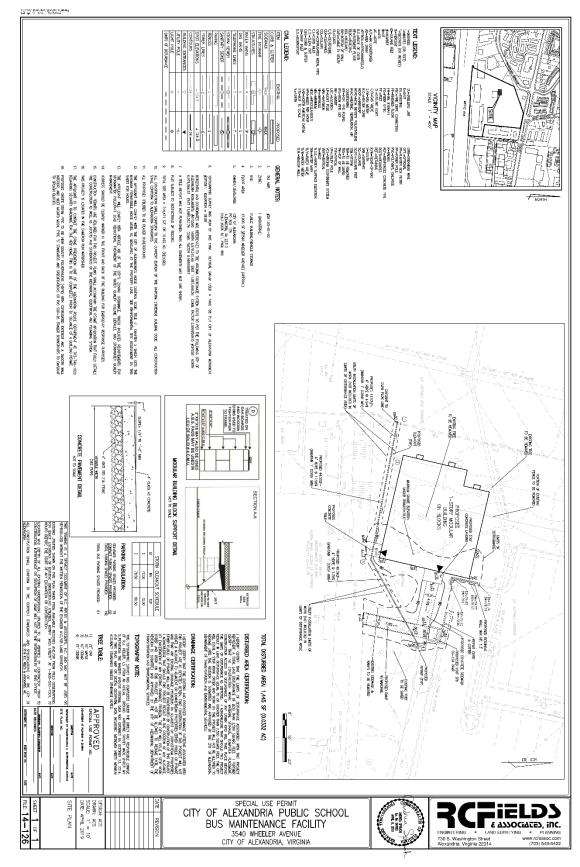
# IV. EXHIBITS



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SUP #2019-0040 3540 Wheeler Avenue ACPS Bus Shelter







# SPECIAL USE PERMIT

APPLICATION

SPECIAL USE PERMIT #\_\_\_\_

PROPERTY LOCATION: 3540 Wheeler Ave., Alexandria, VA 22304

TAX MAP REFERENCE: 061.03-01-02	ZONE: I/POS	
Name: Chrometic ALEXANDRIA 1340 BRADOOCK PLACE	PUBLIC SCHOOLS	
Address: 1340 King Birden, Alexandria, VA 22314		

PROPOSED USE: SUP for the expansion of a non-complying use for General Automotive and Motor Vehicle Storage uses

to construct a day room building for ACPS bus drivers.

**EXAMPLE UNDERSIGNED**, hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 4-11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

**THE UNDERSIGNED**, having obtained permission from the property owner, hereby grants permission to the City of Alexandria staff and Commission Members to visit, inspect, and photograph the building premises, land etc., connected with the application.

**THE UNDERSIGNED**, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article IV, Section 4-1404(D)(7) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

THE UNDERSIGNED, hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Director of Planning and Zoning on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

H. (Skip) Maginniss, AIA, for Alexandria City Public Schools		n. muqu	4/17/2019		
Print Name of Applicant or A	gent	Signature		Date	
1340 Braddock Pla	ce	703-548-0460 N/A			
Mailing/Street Address Alexandria, VA 22314		Telephone #		Fax#	
		smaginniss@mdnarch.com			
City and State	Zip Code	Email address			
ACTION-PLANNING C	OMMISSION:	DATI	E:		
ACTION-CITY COUNC	IL:	DAT	E:		

1

	SUP #
PROPERTY OWNER'S AUTHORIZATION	
As the property owner of 3540 Wheeler Ave., Alex	andria, VA, I hereby
(Property Address) grant the applicant authorization to apply for the	om for ACPS Bus Drivers use as
(use)	
described in this application. Alexandria City Public Schools Name: City of the schools	Phone (703)819-8097
Address: 1340 Braddoch Pi, Alexandria	VA Email: mighon anthony Qacps. K12. va. US
Signature: Nig Mentry	Date: 4/24/19

.1. Floor Plan and Plot Plan. As a part of this application, the applicant is required to submit a floor plan and plot or site plan with the parking layout of the proposed use. The SUP application checklist lists the requirements of the floor and site plans. The Planning Director may waive requirements for plan submission upon receipt of a written request which adequately justifies a waiver.

[/] Required floor plan and plot/site plan attached.

[] Requesting a waiver. See attached written request.

**2.** The applicant is the (check one):

[] Owner

[] Contract Purchaser

[]Lessee or

[/] Other: Archiled of the subject property.

State the name, address and percent of ownership of any person or entity owning an interest in the applicant or owner, unless the entity is a corporation or partnership, in which case identify each owner of more than three percent.

### OWNERSHIP AND DISCLOSURE STATEMENT Use additional sheets if necessary

<u>1. Applicant</u>. State the name, address and percent of ownership of any person or entity owning an interest in the applicant, unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership		
1.				
2.				
3.				

<u>2. Property.</u> State the name, address and percent of ownership of any person or entity owning an interest in the property located at 3540 Wheeler Ave., Alexandria, VA (address), unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership		
1. CITYOF ACEXANDEA	301 KING STREET ALEXANDRIAZZ314	100%		
2.		1		
3.	HARANKAGERANS, Michenskier, VA			

3. Business or Financial Relationships. Each person or entity indicated above in sections 1 and 2, with an ownership interest in the applicant or in the subject property are require to disclose any business or financial relationship, as defined by <u>Section 11-350 of the Zoning Ordinance</u>, existing at the time of this application, or within the12-month period prior to the submission of this application with any member of the Alexandria City Council, Planning Commission, Board of Zoning Appeals or either Boards of Architectural Review. All fields must be filled out completely. Do not leave blank (If there are no relationships please indicated each person or entity and "None" in the corresponding fields).

For a list of current council, commission and board members, as well as the definition of business and financial relationship, click here.

Name of person or entity	Relationship as defined by Section 11-350 of the Zoning Ordinance	Member of the Approving Body (i.e. City Council, Planning Commission, etc.)
1.		
2.		
з.		

NOTE: Business or financial relationships of the type described in Sec. 11-350 that arise after the filing of this application and before each public hearing must be disclosed prior to the public hearings.

As the applicant or the applicant's authorized agent, I hereby attest to the best of my ability that the information provided above is true and correct.

4/17/2019	H. (Skip) Maginniss, AIA	
Date	Printed Name	

SUP #	

If property owner or applicant is being represented by an authorized agent such as an attorney, realtor, or other person for which there is some form of compensation, does this agent or the business in which the agent is employed have a business license to operate in the City of Alexandria, Virginia?

[.] **Yes.** Provide proof of current City business license (Attached as last page.)

[] No. The agent shall obtain a business license prior to filing application, if required by the City Code.

# NARRATIVE DESCRIPTION

**3.** The applicant shall describe below the nature of the request **in detail** so that the Planning Commission and City Council can understand the nature of the operation and the use. The description should fully discuss the nature of the activity. (Attach additional sheets if necessary.)

The population of the Alexandria City Public Schools had been increasing steadily, bringing with it an expansion of school buses and bus drivers. The existing day room in the bus transportation facilities building is used by drivers who choose to remain in Alexandria between the morning delivery and afternoon pickup of students, but this room is severely undersized and does not have adequate toilet facilities. The Owner proposes to provide a free-standing building comprising 3 modular units adjacent to the existing bus transportation facility with accommodations for a day room and toilet facilities.

SUP #\_\_\_\_\_

### **USE CHARACTERISTICS**

- **4.** The proposed special use permit request is for (check one):
  - [/] a new use requiring a special use permit,
  - [] an expansion or change to an existing use without a special use permit,
  - [] an expansion or change to an existing use with a special use permit,
  - [] other. Please describe:\_\_\_\_\_\_
- **5.** Please describe the capacity of the proposed use:
  - A. How many patrons, clients, pupils and other such users do you expect? Specify time period (i.e., day, hour, or shift).
     See (B)
  - B. How many employees, staff and other personnel do you expect?
    Specify time period (i.e., day, hour, or shift).
    The facility will accommodate a maximum of 100 bus drivers.
- **6.** Please describe the proposed hours and days of operation of the proposed use:

Day: Monday through Friday	Hours: 6:00am - 4:00pm	

- **7.** Please describe any potential noise emanating from the proposed use.
  - A. Describe the noise levels anticipated from all mechanical equipment and patrons.

<u>There will be only minimal noise from mechanical units attached to the</u> relocables.

B. How will the noise be controlled?

None will be required.

SUP #

8. Describe any potential odors emanating from the proposed use and plans to control them:

### No odors

**9.** Please provide information regarding trash and litter generated by the use.

- A. What type of trash and garbage will be generated by the use? (i.e. office paper, food wrappers) See (B)
- B. How much trash and garbage will be generated by the use? (i.e. # of bags or pounds per day or per week)

Two to three bags of trash with paper and food wrappers is anticipated.

C. How often will trash be collected?

The existing facility has a refuse area and regular pickups. There will be no impact on reither.

- D. How will you prevent littering on the property, streets and nearby properties? The site is maintained by ACPS/Bus Transportation staff.
- **10.** Will any hazardous materials, as defined by the state or federal government, be handled, stored, or generated on the property?

[] Yes. [/] No.

If yes, provide the name, monthly quantity, and specific disposal method below:

SUP #	

**11.** Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, be handled, stored, or generated on the property?

[] Yes. [/] No.

If yes, provide the name, monthly quantity, and specific disposal method below:

**12.** What methods are proposed to ensure the safety of nearby residents, employees and patrons? Current provisions will be maintained, that is, no increase in intensity of use on the site.

### **ALCOHOL SALES**

### 13.

A. Will the proposed use include the sale of beer, wine, or mixed drinks?

[] Yes [/] No

If yes, describe existing (if applicable) and proposed alcohol sales below, including if the ABC license will include on-premises and/or off-premises sales.

SUP #			

# PARKING AND ACCESS REQUIREMENTS

14.

Α.

How many parking spaces of each type are provided for the proposed use:

76Standard spaces66Compact spaces7Handicapped accessible spaces.61 BussesOther.

Planning and Zonin	g Staff Only
Required number of spaces for use per Zoning On	rdinance Section 8-200A
Does the application meet the requirement?	] No
	A THE FLOT ALL AND A THE PROPERTY

- B. Where is required parking located? (check one)
  [/] on-site
  [/] off site
  - [] off-site

If the required parking will be located off-site, where will it be located?

**PLEASE NOTE:** Pursuant to Section 8-200 (C) of the Zoning Ordinance, commercial and industrial uses may provide offsite parking within 500 feet of the proposed use, provided that the off-site parking is located on land zoned for commercial or industrial uses. All other uses must provide parking on-site, except that off-street parking may be provided within 300 feet of the use with a special use permit.

C. If a reduction in the required parking is requested, pursuant to Section 8-100 (A) (4) or (5) of the Zoning Ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICATION.

### [ ] Parking reduction requested; see attached supplemental form

**15.** Please provide information regarding loading and unloading facilities for the use:

A. How many loading spaces are available for the use?

Planning and Zoning Staff Only				
Required number of loading spaces for use per Zoning Ordinance Section 8-200				
Does the application meet the requirement?				
[]Yes []No				

			SUP #		_		
	B. Where are off-street loading facilities located? <u>N/A</u>						
		There are loading spaces located on the South side of the existing building.					
	C. During what hours of the day do you expect loading/unloading operations to occur? Loading is intermittent. There are no regular loading arrangements except for refuse pickup.						
	D. How frequently are loading/unloading operations expected to occur, per day or per week, as appropriat See (C)						
16.	Is street access to the subject property adequate or are any street improvements, such as a new turning lane, necessary to minimize impacts on traffic flow? Street access is adequate and the proposed project does not require any improvements or mitigations.						
SITE	E CHA	RACTERISTICS	b.				
17.	Will th	ne proposed uses be located in an existing building?	[] Yes	[/] No			
	Do yo	ou propose to construct an addition to the building?	[·] Yes	[] No			
	How I	arge will the addition be? <u>2,308</u> square feet.					
18.	What	will the total area occupied by the proposed use be?					
	2,308	<u>2,308</u> sq. ft. (existing) + $\frac{0}{2}$ sq. ft. (addition if any) = <u>2,308</u> sq. ft. (total)					
19.	The p	roposed use is located in: (check one)					

- [ /] a stand alone building
- [] a house located in a residential zone

[] a warehouse

- [] a shopping center. Please provide name of the center: \_\_\_\_
- [] an office building. Please provide name of the building: \_
- [ ] other. Please describe: Stand-alone structure comprising modular units.

**End of Application** 



# 2019 City of Alexandria Business License

Finance Department, Revenue Administration Division, City of Alexandria 301 King Street, Room 1700, Alexandria, VA 22314 Phone: 703.746.3903 http://www.alexandriava.gov/

DECEIVED N MAR 1 1 2019			
MAGINNISS + dei NINNO ARCHITECTS, pc			

License Number:	110765-2019
Account Number:	110765
Tax Period:	2019
Business Name:	Maginniss & Del Ninno Architects, PC
Trade Name:	Maginniss & Del Ninno Architects, PC
Business Location:	209 COMMERCE ST Alexandria, VA 22314

Maginniss & Del Ninno Architects, PC 209 COMMERCE ST Alexandria, VA 22314

License Classification(s):

Professional Occupations/Businesses 9-071-004 Architect

March 7, 2019

Dear Taxpayer:

This is your 2019 City of Alexandria Business License. The bottom portion of this page is perforated to allow you to tear off and post the business license in your establishment.

If you paid for your business license via check, please be aware that if your check is not honored by your financial institution, this business license shall be invalid. 1. 1. 1.

As with all taxes, our goal is to administer Business License taxes fairly and in accordance with Commonwealth and Locality code. Our staff strives to provide professional assistance and quality customer service. Your satisfaction is important to us and your comments are always welcome.

If you have any questions regarding this letter, please visit http://www.alexandriava.gov/ or contact my office via phone at 703.746.3903.

Finance Department, Revenue Administration Division, City of Alexandria

# Keep this letter for your records. **City of Alexandria Business License**



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Revenue Administration Division, City of Alexandria, 301 King Street, Room 1700, Alexandria, VA 22314

This license has been issued by the Revenue Administration Division of the City of Alexandria and is granted to: 

Maginniss & Del Ninno Architects, PC 209 COMMERCE ST Alexandria, VA 22314

License Number:

Account Number: Tax Period: **Business Name:** 

Trade Name:

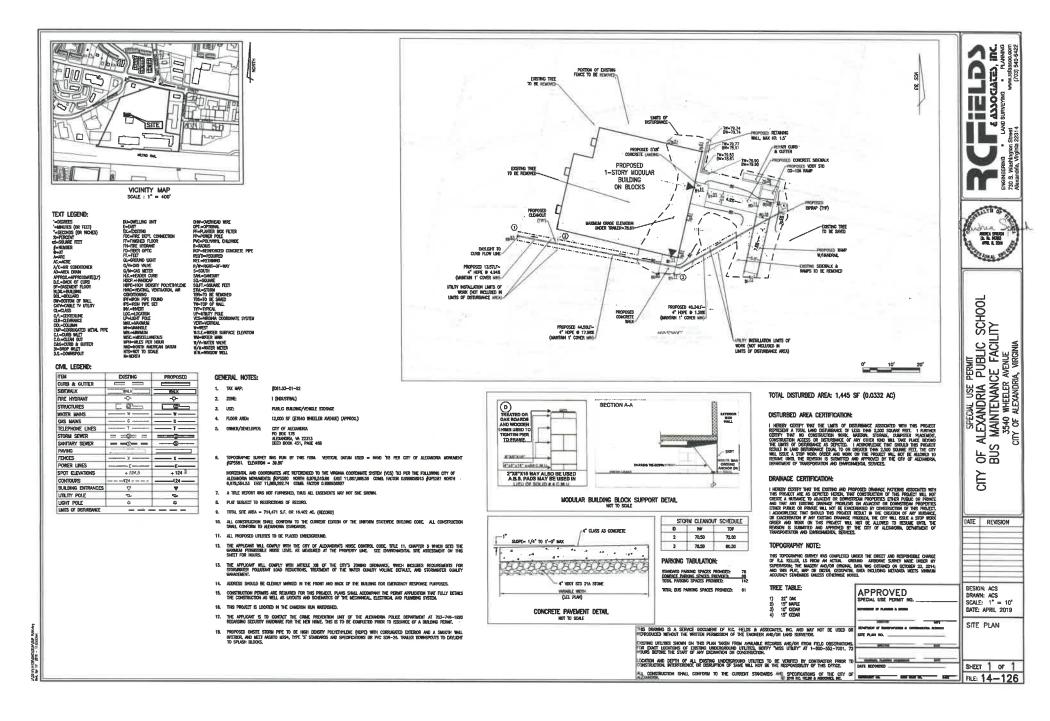
**Business Location:** 

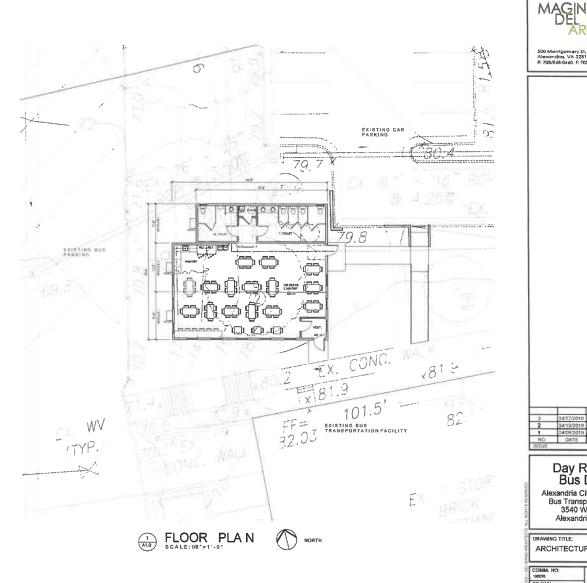
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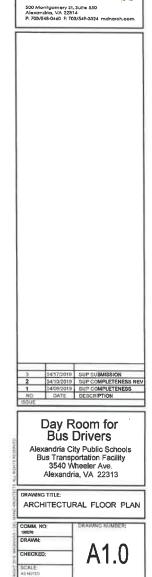
110765

2019 Maginniss & Del Ninno Architects, PC Maginniss & Del Ninno Architects, PC 209 COMMERCE ST Alexandria, VA 22314

License Classification(s): Professional Occupations/Businesses 9-071-004 Architect







DATE

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