

## DOCKET ITEM #10 Special Use Permit #2018-0118 2 & 3 Pioneer Mill Way (Parcel Address: 300 Strand St.)

Application	General Data		
Public hearing and consideration of	<b>Planning Commission</b>	3/05/2019	
a request for a special use permit to	Hearing:		
establish a café/restaurant use with	City Council	3/16/2019	
outdoor pier seating	Hearing:		
Address: 1 & 2 Pioneer Mill Way	Zone:	W-1 / Waterfront Mixed-Use	
(Parcel Address: 300 Strand St.)			
Applicant:	Small Area Plan:	Old Town / Waterfront Plan	
Alexandria Restaurant Partners, LLC			
Represented by			
Jonathan P. Rak			

**Staff Recommendation:** APPROVAL subject to compliance with all applicable codes and ordinances and the recommended permit conditions found in Section III of this report.

#### Staff Reviewer:

Carson C. Lucarelli, Urban Planner II <u>Carson.Lucarelli@alexandriava.gov</u> Dirk Geratz, AICP, Principal Planner <u>Dirk.Geratz@alexandriava.gov</u> Robert Kerns, AICP, Division Chief <u>Robert.Kerns@alexandriava.gov</u>



PROJECT LOCATION MAP

SUP #2018-0118 1 & 2 Pioneer Mill Way (Parcel Address: 300 Strand St.)

#### I. DISCUSSION

Alexandria Restaurant Partners, LLC, represented by Jonathan P. Rak of McGuireWoods, request a special use permit for a new restaurant with pier dining in Robinson Terminal South.

#### SITE DESCRIPTION

The property is located on the redevelopment site identified in the Waterfront Plan as the Robinson Terminal South block, within the Enhanced Transit Area. The site is bordered by Duke Street to the north, the Potomac River to the east, Wolfe Street to the south and South Union Street to the west. The property, which is currently under construction, is situated approximately two blocks south of King Street, in the City's Old and Historic District. Once complete, the development will feature 26 townhomes, 70 multi-family condominiums, and three commercial spaces



distributed across approximately 3-acres. The property is also characterized by two unique features: an early 20<sup>th</sup> century warehouse and a 40,000 square foot pier. Altogether, the spaces are thoughtfully stitched by a well-established network of pedestrian pathways and public spaces that connect to a promenade that engages the Potomac River.

The surrounding neighborhood is residential in scale, with a mix of uses ranging from hospitality, single-family residential, multi-family condominium, and modest two-story brick buildings whose ground floors serve are variety of retail and office uses. Immediately south of the redevelopment site lies historic Roberdeau Park. A key feature of the block's redevelopment is the physical connection it bridges between Duke Street to the North and Roberdeau Park to the south via a public promenade- which is framed by the Potomac River and the development. The neighborhood is punctuated by a high degree of walkability, which is enhanced by access to alternative modes of transportation such as DASH, Metro, water taxi and bicycle sharing facilities.

#### **BACKGROUND**

The Site's redevelopment proposal was approved with DSUP#2014-0006 (DSUP) in April of 2015. Concurrently with the DSUP were SUPs for retail & restaurant approval, a floating dock for boats, and a parking reduction for the Site's commercial and multi-family components. The DSUP's approval also paved the way for the redevelopment/reuse of two historic features that anchor the location, a historic early 20<sup>th</sup> century warehouse currently approved for retail, and the pier, which will eventually be conveyed to the City of Alexandria. The developer had envisioned both the pier and retail space in building #2 as being restaurant oriented, however SUP's for those concepts were not considered at the time of the DSUP's review.

Prior to the site's redevelopment, the block served as a storage terminal for the Robinson Terminal South Warehouse Corporation. The corporation was the subject of a 1983 Settlement Agreement between the previous owner and the U.S. Federal Government (The Settlement Agreement) stemming from a 1973 lawsuit brought upon by the latter pertaining to an ownership surrounding the property's eastern edge. The Settlement Agreement governs how the site can be developed with respect to use, form and height. It also calls for a publicly accessible open space adjacent to the Potomac- which this development provides.

#### **PROPOSAL**

The applicant proposes restaurant uses within a 2000 square foot space along the ground floor of Building #2 and a 4000 square foot portion of the Pier- which the developer of the site is also rehabilitating. The applicant is also proposing, by separate application, a restaurant use within Building #1. The café style restaurant envisioned for Building #2 will offer a light menu of sushi, sake and an assortment of Japanese beers. The space will feature 32 indoor seats, both table side and countertop. The outdoor patio will seat up to 32 people. This commercial space was originally approved for retail uses with the DSUP. The Pier, which is immediately east of the site along the Potomac, is considered the most casual of the operations and will feature a light fare of traditional American and seafood. The Pier is proposed to seat a maximum of 232 people at bar, lounge or table side seating.

Architecturally, the café space is defined by a singular void within the ground-floor that anchors the north-east corner of building #2. Ceiling heights are a modest 11 ½ feet. Adjacent to the exterior is a small area dedicated for outdoor seating that overlooks the promenade and Potomac river.

The Pier, which is physically separated from the site by the Potomac River, helps frame the public promenade that will be created by the development. The redevelopment of the site includes extensive renovations to the pier, which are discussed in more detail with the DSUP. Aside from a sun shade that ascends over a portion of the bar, the pier will be open-air seating only. The applicant also plans to position a removeable Airstream Trailer at the southwest corner of the pier restaurant site, which they hope to utilize for food preparation and some cooking. The Pier, which was conveyed to the applicant by its previous owner, will eventually be dedicated to the City after a period of 5-years. Since portions of the pier will be publicly accessible before being conveyed to the City and because the pier will eventually become a public amenity, it's perception as being openly accessible is of chief importance. In order to make the pier more accessible to the public who will be drawn to the pier by the new restaurant, the applicant has agreed to provide restrooms which will be available to the public within the café style restaurant-which will also be shared by people dining on the Pier. More details regarding the applicant's proposal are as follows:

#### Café

Hours: 07:00AM – 08:00PM Monday – Sunday

Number of Seats:	32 Indoor Seats + 32 Outdoor Seats Total Seating = 64
Type of Service:	Table, bar and carry-out service.
Alcohol:	On-Premise only
Entertainment:	Occasional background music and unamplified live-music from time to time
<u>Delivery</u> : <u>Noise</u> :	No delivery service is proposed Noise levels typical of average restaurant but not to exceed those permitted under existing Alexandria City Code.
Trash/Litter:	Waste will be removed daily to land-side trash areas. Collection and disposal of refuse will be the responsibility of management and staff.
<b>Pier</b> <u>Hours</u> :	11:00AM – 12:00AM Monday – Thursday 11:00AM – 1:00AM Friday & Saturday* 10:00AM – 11:00PM Sunday
Number of Seats:	34 Bar Seats 70 Lounge Seats <u>+ 128 Table Seats</u> <b>Total Seating = 232</b>
Type of Service:	Table, bar and carry-out service.
Alcohol:	On-Premise only
Entertainment:	Occasional background music and unamplified live-music from time to time
Delivery:	No delivery service is proposed
Noise:	Noise levels typical of average restaurant but not to exceed those permitted under existing Alexandria City Code.
Trash/Litter:	Waste will be removed daily to land-side trash areas. Collection and disposal of refuse will be the responsibility of management and staff. <i>* Kitchen Closes at 12:00AM</i>

#### **PARKING**

Parking for the site will be accommodated by a 190-space garage, which was approved with the DSUP in 2015. Fifty-eight of the spaces within the garage are reserved for the Site's commercial uses. There are no changes being proposed to its capacity with this application. The commercial spaces will be operated by a valet service as approved in the original DSUP.

Since the approval of the DSUP in 2015, the City of Alexandria has adopted new parking standards for multi-family and commercial uses. The new parking regulations account for greater flexibility and smarter land uses decisions by creating a minimum and maximum allowable range based on square footage, rather than seat count. Properties within the Enhanced Transit Area, such as the Site, are subject to further reductions. Therefore, the amount of parking under construction is in excess of what would be required today.

Restaurant Location	Use	Square Feet	Zoning Ordinance Requirement
Building #2 Café	Commercial (Restaurant)	2,000	Min. 2 (1 Space/ 1000SF) Max. 6 (3 Spaces / 1000SF)
Pier Restaurant	Commercial (Restaurant)	4,000	Min. 4 (1 Space/ 1000SF) Max. 12 (3 Spaces / 1000SF)
Total:	Commercial (Restaurant)	6,000	Min. 6 or Max. 18*

More information regarding the commercial parking can be found below:

\* The square footage of first 20 outdoor seats are exempt from the parking calculation

#### ZONING/MASTER PLAN DESIGNATION

The Site is located in the W-1 Waterfront Zone. Restaurant uses within this zone are only permissible with a special use permit per Section 5-503 of the Zoning Ordinance. The zone "is intended to promote mixed-use development with suitable public amenities along appropriate portions of the city's waterfront by permitting a mixture of residential, commercial, cultural and institutional uses and by allowing greater densities than would otherwise be permitted to the extent the proposed mix of uses, the design and the location warrant."

The proposed uses at their respective locations are consistent with recommendations outlined for the site within the Waterfront Small Area Plan (The Plan). The Plan envisions new construction abutting the Potomac as having uses "which are welcoming to the public...accomplished through

public welcoming uses such as ... active ground floor uses in strategic locations."

Similar to the Old Town Small Area Plan, the Waterfront Plan includes a policy direction regarding restaurant uses. This policy directs council review such requests for their potential impacts related to noise, hours of operation, alcohol, parking, trash and maintaining a balance of uses. More information regarding this policy can be found in the following section.

#### II. STAFF ANALYSIS

Staff is supportive of the applicant's request as the proposed uses and activation of the pier are consonant with the ambitions of the small area plan. Staff believes that the restaurants will help anchor the site as a destination along Alexandria's burgeoning waterfront district and create a new dining destination for visitors of the nearby Hotel Indigo, as well as the city at large.

#### **Relevant City Plans and Policies**

#### Waterfront Plan Policy for Restaurant/Hotel/Commercial Uses

The Waterfront Small Area Plan (The Plan) contains guidelines for all new restaurant uses. This policy asks staff and council to investigate the uses potential impact on adjacent ones. More specifically, the Plan advises that such uses should A.) Enhance the enjoyment of the waterfront for residents and visitors alike, B.) appropriately locate other uses which are consonant with public open spaces, development sites and the river; and C.) Maintain compatibility with both the historical and residential character of the adjacent neighborhood. The Plan also sets forth parameters for hours of operation and the extent to which alcohol is served, which will be discussed more extensively in the following section.

#### Old Town Restaurant Policy

All restaurants within the Waterfront Zone (W-1) require a special use permit and are further subject to the conditions outlined within the Old Town Restaurant Policy (The Policy). The Policy requires that Council/Planning Commission consider the potential negative impacts that such uses could impose. The pier and commercial space were originally envisioned as locations for food-forward businesses, dating back to the original DSUP in 2015. However, at the time that the development site plan was approved, the applicant had yet to secure concepts. Now that one's have been identified, staff believes that their various price points and intermingled locations will amplify the waterfront by anchoring the location as a new dining and recreational destination within Old Town.

More information regarding the applicant's proposal and its compatibility with the existing Old town Restaurant Policy can be found below:

#### • Availability of Off-Street Parking

Parking for the development is being provided on-site in a below grade garage. The site, which lies within the City of Alexandria's Enhanced Transit Area, is well anchored by public transportation, bicycle sharing and Water Taxi. The property's proximity to the King Street Corridor and the multi-modal nature of the neighborhood are justification for support of the applicant's proposal.

Never the less, staff has included conditions that are standard for restaurants within the Old Town/King Street proximity, such as requiring staff to park at off-site locations or utilize alternative modes of transportation such as bicycle, bus or rail. It is incumbent upon the applicant to inform/incentivize these options with their staff so as to minimize the potential impact on surrounding neighborhoods.

• Hours of Operation and Alcohol Consumption

There are no changes being proposed that would impact the ratio of food to alcohol. Staff acknowledges that there is a delicate balance which is to be maintained as the restaurants will be in proximity to the single-family townhomes and condominium units proposed within the development. Staff believes that the likelihood of the proposed uses becoming a nuisance to the neighboring properties are low, considering their physical placement within the site as well as the proposed food and beverage program. In comparison to other eating and drinking establishments in the vicinity, the hours proposed by the applicant are quite modest.

In addition to the conditions listed below pertaining to noise mitigation, the applicant shall be required to adhere to all other existing City of Alexandria noise regulations that would other apply to the site.

• Extent of Litter Impact

The applicant's proposal to deal with litter and trash collections/disposal is consistent with other operations in the area. The property will be also be patrolled for litter at least twice daily.

• *Maintaining a Diversity of Use* 

Old Town's appeal is derived from the delicately woven blend of street-oriented uses and historic, colonial period architecture. Preserving this unique setting requires balancing particular uses so as to maintain an engaging mix of retail, restaurants and office. The restaurant's location with the development site will ensure that the pier and promenade are activated, while at the same time contributing to a new waterfront experience. Staff does not believe that the uses will create a negative impact on the surrounding neighborhood, which is punctuated by a healthy mix of office, hospitality, and retail.

#### • Deliveries / Loading

There are no changes being proposed to the location of delivery and loading bays for the restaurant. Deliveries and loading will occur within the development site, away from local streets, along the Strand extension. The applicant, who is also proposing a restaurant use in Building #1 under separate review, plans to coordinate deliveries between their three operations, thereby minimizing the impacts of such on the surrounding neighborhood.

• Trash Pickup

Trash/recycling will be addressed and disposed of collectively amongst the three commonlyowned ventures. Primary access to the bins will be located along the strand, adjacent to the delivery bays, with a secondary location along the ground floor of Building #2. Staff has included standard conditions for trash and refuse.

#### **Conclusion**

The proposed restaurant uses within Building #2 and the Pier are supported by staff. The restaurants, in concert with the proposed improvements to the river front, create a one of a kind dining destination within Old Town. The linkage created by the public promenade the neighboring community to the south will help anchor the site as a destination for both dining and enjoyment, while creating an active space for public. Staff believes that the uses proposed will work in concert with the ambitions of the Small Area Plan, rather than to their detriment. The arrangement of these uses, in concert with the restaurant proposed by separate application in building #1, are well distributed throughout the 3-acre site as per the desires of the small area plan. Staff believes their various menu programs will help create a destination that's attractive to all price points- thereby amplifying the pier as a public amenity. The placement of these uses along the parcel's eastern edge, abutting the river, will help mitigate any nuisances that could arise, such as noise, while at the same time creating striking views that engage the Potomac.

Subject to the conditions contained in Section III of this report, staff recommends approval of the Special Use Permit request.

#### III. RECOMMENDED CONDITIONS

Staff recommends **approval** subject to compliance with all applicable codes and ordinances and the following conditions:

The owner is responsible for ensuring that the following conditions are adhered to at all times. Violation of any of the conditions may result in fines and/or referral by the Director to public hearing by the Planning Commission and City Council.

1. The special use permit shall be granted to the applicant only or to any corporation in which the applicant has a controlling interest. (P&Z)

- 2. The hours of operation for the café shall be limited to 7:00AM to 12:00AM, daily. All patrons must leave the premises one hour after closing. (P&Z)
- 3. The hours of operation for the pier shall be limited to 9:00AM to 1:00AM, daily. All patrons must leave the premises one hour after closing. (P&Z)
- 4. The applicant shall post the hours of operation at the entrance of the business. (P&Z)
- 5. The applicant shall conduct employee training sessions on an ongoing basis, including as part of any employee orientation, to discuss all SUP provisions and requirements, and on how to prevent underage sales of alcohol. (P&Z)
- 6. No food, beverages, or other material shall be stored outside, with the exception of materials specified in other conditions. (P&Z)
- 7. On premises alcohol sales are permitted. (P&Z)
- 8. All windows shall remain transparent. The placement or construction of items that block the visibility through windows of the interior of the commercial space from the street and sidewalk, including but not limited to walls, window film, storage cabinets, carts, shelving, boxes, coat racks, storage bins, and closets, shall be prohibited. This is not intended to prevent retailers from displaying their goods in display cases that are oriented towards the street frontage. (P&Z)
- 9. Trash and garbage shall be stored inside or in sealed containers that do not allow odors to escape, invasion by animals, or leaking. No trash or debris shall be allowed to accumulate outside of those containers. Outdoor containers shall be maintained to the satisfaction of the Directors of Planning & Zoning and Transportation & Environmental Services, including replacing damaged lids and repairing/replacing damaged dumpsters. (P&Z) (T&ES)
- 10. Kitchen equipment, including floor mats, shall not be cleaned outside, nor shall any cooking residue or wash water be washed into the streets, alleys or storm sewers. (T&ES)
- The applicant shall control cooking odors, smoke and any other air pollution from operations at the site and prevent them from leaving the property or becoming a nuisance to neighboring properties, as determined by the Department of Transportation & Environmental Services. (T&ES)
- 12. All waste products including but not limited to organic compounds (solvents and cleaners) shall be disposed of in accordance with all local, state and federal ordinances or regulations. (T&ES)

Supply deliveries, loading, and unloading activities shall not occur between the hours of 11:00pm and 7:00am. (T&ES)

- 13. The applicant shall require its employees who drive to use off-street parking. (T&ES)
- 14. The applicant shall encourage its employees to use public transportation to travel to and from work. The business shall contact Go Alex at <u>goalex@alexandriava.gov</u> for information on establishing an employee transportation benefits program. (T&ES)
- 15. The applicant shall provide information about alternative forms of transportation to access the site, including but not limited to printed and electronic business promotional material, posting on the business website, and other similar methods. Contact Go Alex at <u>goalex@alexandriava.gov</u> for more information about available resources. (T&ES)
- The applicant shall encourage patrons to park off-street through the provision of information about on-site and nearby garages on advertising and on the restaurant's website. (T&ES)
- 17. Litter on the site and on public rights-of-way and spaces adjacent to or within 75 feet of the premises shall be picked up at least twice a day and at the close of business, and more often if necessary, to prevent an unsightly or unsanitary accumulation, on each day that the business is open to the public. (T&ES)
- 18. The applicant shall contact the T&ES parking planner at 703.746.4025 for information about applying to participate in the Discount Parking Program for Employees of Old Town Businesses (or other similar program if one is created) that offers discounted parking at select City parking facilities on evenings and weekends. (T&ES)
- 19. Kitchen equipment, including floor mats, shall not be cleaned outside, nor shall any cooking residue be washed into the streets, alleys or storm sewers. (T&ES)
- 20. The applicant shall provide public restrooms within building #2 that will be publicly accessible. Operations and maintenance of the public restrooms shall be the responsibility of the applicant / operator of the restaurant. A public access easement will be executed and recorded related to this condition.
- 21. Exterior power washing of the building, the patio and the pier floor shall not be completed using any kind of detergents. (T&ES)
- 22. <u>CONDITION ADDED BY STAFF:</u> If used cooking oil is stored outside, the drum shall be kept securely closed with a bung (a secure stopper that seals the drum) when not receiving used oil, it shall be placed on secondary containment, and it shall be kept under cover to prevent rainwater from falling on it.

- 23. <u>CONDITION ADDED BY STAFF</u>: Chemicals, detergents, cleaners and used cooking oil shall be stored inside the building. (T&ES) (P&Z)
- 24. <u>CONDITION ADDED BY STAFF:</u> The use must comply with the city's noise ordinance. Indoor limited live entertainment shall be permitted for restaurant patrons during the hours of 9:00 AM to 12:00 AM, daily. Outdoor limited live entertainment shall be permitted in the form of amplified background music or unamplified instrumental performance for restaurant patrons during the hours of 9:00 AM to 9:00 PM, Sunday-Thursday and 11:00PM Friday & Saturday. All entertainment shall be subordinate to the principal function of the restaurant as an eating establishment and no amplified sound shall be audible at the property line after the hours described above. (T&ES) (P&Z)
- 25. <u>CONDITION ADDED BY STAFF</u>: The use of loudspeakers outside is prohibited, unless otherwise approved through a noise variance permit for a specific event. Unamplified music is allowed until 9:00 PM Sunday to Thursday, and until 11:00 PM, Friday and Saturday. (T&ES)
- 26. The Director of Planning and Zoning shall review the special use permit after it has been operational for one year, and shall docket the matter for consideration by the Planning Commission and City Council if (a) there have been documented violations of the permit conditions which were not corrected immediately, constitute repeat violations or which create a direct and immediate adverse zoning impact on the surrounding community; (b) the director has received a request from any person to docket the permit for review, as the result of a complaint that rises to the level of a violation of the permit conditions\_or (c) the director has determined that there are problems with the operation of the use and that new or revised conditions are needed. (P&Z)
- STAFF: Robert Kerns, AICP, Division Chief, Department of Planning and Zoning Dirk Geratz, AICP, Principal Planner Carson C. Lucarelli, Urban Planner

<u>Staff Note:</u> In accordance with section 11-506(c) of the zoning ordinance, construction or operation shall be commenced and diligently and substantially pursued within 18 months of the date of granting of a special use permit by City Council or the special use permit shall become void.

SUP #2018-0118 1 & 2 Pioneer Mill Way (Parcel Address: 300 Strand St.)

#### IV. CITY DEPARTMENT COMMENTS

Legend: C - code requirement R - recommendation S - suggestion F - finding

#### Transportation & Environmental Services:

- R-1 The applicant shall require its employees who drive to use off-street parking. (T&ES)
- R-2 The applicant shall encourage its employees to use public transportation to travel to and from work. The business shall contact Go Alex at goalex@alexandriava.gov for information on establishing an employee transportation benefits program. (T&ES)
- R-3 The applicant shall direct patrons to the availability of parking at nearby public garages and shall participate in any organized program to assist with both employee and customer parking for businesses that is formed as a result of suggested parking strategies in the King Street Retail Strategy (Old Town Area Parking Study). (T&ES)
- R-4 The applicant shall provide information about alternative forms of transportation to access the site, including but not limited to printed and electronic business promotional material, posting on the business website, and other similar methods. Contact Go Alex at goalex@alexandriava.gov for more information about available resources. (T&ES)
- R-5 The applicant shall contact the T&ES parking planner at 703.746.4025 for information about applying to participate in the Discount Parking Program for Employees of Old Town Businesses (or other similar program if one is created) that offers discounted parking at select City parking facilities on evenings and weekends. (T&ES)
- R-6 Exterior power washing of the building shall not be completed using any kind of detergents. (T&ES)
- R-7 Trash and garbage shall be stored inside or in sealed containers that do not allow odors to escape, invasion by animals, or leaking. No trash or debris shall be allowed to accumulate outside of those containers. Outdoor containers shall be maintained to the satisfaction of the Directors of P&Z and T&ES, including replacing damaged lids and repairing/replacing damaged dumpsters. (P&Z) (T&ES)
- R-8 Kitchen equipment, including floor mats, shall not be cleaned outside, nor shall any cooking residue or wash water be washed into the streets, alleys or storm sewers. (T&ES)
- R-9 The applicant shall control cooking odors, smoke and any other air pollution from operations at the site and prevent them from leaving the property or becoming a nuisance to neighboring properties, as determined by the Department of Transportation & Environmental Services. (T&ES)
- R-10 All waste products including but not limited to organic compounds (solvents and

cleaners) shall be disposed of in accordance with all local, state and federal ordinances or regulations. (T&ES)

- R-11 Supply deliveries, loading, and unloading activities shall not occur between the hours of 11:00pm and 7:00am. (T&ES)
- R-12 Litter on the site and on public rights-of-way and spaces adjacent to or within 75 feet of the premises shall be picked up at least twice a day and at the close of business, and more often if necessary, to prevent an unsightly or unsanitary accumulation, on each day that the business is open to the public. (T&ES)
- R-13 Chemicals, detergents, cleaners and used cooking oil shall be stored inside the building. (T&ES)
- C-1 The applicant shall comply with the City of Alexandria's Solid Waste Control, Title 5, Chapter 1, which sets forth the requirements for the recycling of materials (Sec. 5-1-99). In order to comply with this code requirement, the applicant shall provide a completed Recycling Implementation Plan (RIP) Form within 60 days of SUP approval. Contact the City's Recycling Program Coordinator at (703) 746-4410, or via e-mail at commercialrecycling@alexandriava.gov, for information about completing this form. (T&ES)
- C-2 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line. (T&ES)
- C-3 Section 5-1-42 Collection by Private collectors. (c) Time of collection. Solid waste shall be collected from all premises not serviced by the city at least once each week. No collections may be made between the hours of 11:00 p.m. and 7:00 a.m. (6:00 a.m. from May 1, through September 30) if the collection area is less than 500 feet from a residential area. (T&ES)

#### Code Enforcement:

- C-1 The applicant shall comply with the City of Alexandria's Solid Waste Control, Title 5, Chapter 1, which sets forth the requirements for the recycling of materials (Sec. 5-1-99). In order to comply with this code requirement, the applicant shall provide a completed Recycling Implementation Plan (RIP) Form within 60 days of City Council approval. Contact the City's Recycling Program Coordinator at (703) 746-4410, or via e-mail at <u>commercialrecycling@alexandriava.gov</u> for information about completing this form. (T&ES)
- C-2 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property

line. (T&ES)

C-3 Section 5-1-42- Collection by Private collectors. (c) Time of collection. Solid waste shall be collected from all premises not serviced by the city at least once each week. No collections may be made between the hours of 11:00 p.m. and 7:00 a.m. (6:00 a.m. from May 1, through September 30) if the collection area is less than 500 feet from a residential area. (T&ES)

Fire:

C-1 Fire prevention permits will be required for the various locations.

#### Health:

- C-1 Construction plans shall be submitted to the Health Department located at 4480 King Street and through the Multi-Agency Permit Center. Plans shall be submitted and approved by the Health Department prior to construction. There is a \$200.00 plan review fee payable to the City of Alexandria
- C-2 An Alexandria Health Department Permit is required for all regulated facilities. A permit shall be obtained prior to operation, and is not transferable between one individual, corporation or location to another. Permit application and fee are required.
- C-3 Construction plans shall comply with Alexandria City Code, Title 11, Chapter 2, The Food Safety Code of the City of Alexandria. Plans shall include a menu of food items to be offered for service at the facility and specification sheets for all equipment used in the facility, including the hot water heater.
- C-4 A Food Protection Manager shall be on-duty during all operating hours.
- C-5 The facility shall comply with the Virginia Indoor Clean Air Act and the Code of Alexandria, Title 11, Chapter 10, Smoking Prohibitions.
- C-6 In many cases, original wooden floors, ceilings and wall structures in historical structures may not be suitable for food service facilities. Wood materials shall be finished in a manner that is smooth, durable, easily-cleanable, and non-absorbent.
- C-7 Facilities engaging in the following processes may be required to submit a HACCP plan and/or obtain a variance: Smoking as a form of food preservation; curing/drying food; using food additives to render food not potentially-hazardous; vacuum packaging, cookchill, or sous-vide; operating a molluscan shellfish life-support system; sprouting seeds or beans; and fermenting foods.
- C-8 Bar sections located within an open-air dining area will be limited in preparation activities. The bar section shall be placed in a location that reduces the potential

adulteration of beverages served at the establishment. To the maximum extent possible, the location shall be free from dust, dirt, vermin, animals, birds, overhead leakage, or other contamination. Overhead protection shall be provided that fully extends over all beverages, condiments, utensil holding facilities and equipment associated with the bar section. All food, other than beverages, shall be prepared inside an approved, fully enclosed food establishment. No food preparation shall take place in the outdoor dining area. If the facility intends to have food preparation outdoors, then the submission of construction plans and a plan review process are required.

<u>Parks and Recreation</u>: RPCA is not reviewing per MOU with P&Z.

Police Department: No comments received



# APPLICATION SPECIAL USE PERMIT

#### SPECIAL USE PERMIT #\_\_\_

PROPERTY LOCATION: 300 and 314 Strand Street

# TAX MAP REFERENCE: 075.03-04-37 and 075.03-04-39 ZONE: CRX and W-1 APPLICANT:

Name: Alexandria Restaurant Partners, LLC

Address: 5066 Staverly Lane, Norcross, GA 30092

**PROPOSED USE:** Pier outdoor seating and cafe in Bldg 2

**THE UNDERSIGNED**, hereby applies for a Special Use Permit in accordance with the provisions of Article XI, Section 4-11-500 of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

**THE UNDERSIGNED**, having obtained permission from the property owner, hereby grants permission to the City of Alexandria staff and Commission Members to visit, inspect, and photograph the building premises, land etc., connected with the application.

**THE UNDERSIGNED**, having obtained permission from the property owner, hereby grants permission to the City of Alexandria to post placard notice on the property for which this application is requested, pursuant to Article IV, Section 4-1404(D)(7) of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

**THE UNDERSIGNED**, hereby attests that all of the information herein provided and specifically including all surveys, drawings, etc., required to be furnished by the applicant are true, correct and accurate to the best of their knowledge and belief. The applicant is hereby notified that any written materials, drawings or illustrations submitted in support of this application and any specific oral representations made to the Director of Planning and Zoning on this application will be binding on the applicant unless those materials or representations are clearly stated to be non-binding or illustrative of general plans and intentions, subject to substantial revision, pursuant to Article XI, Section 11-207(A)(10), of the 1992 Zoning Ordinance of the City of Alexandria, Virginia.

Jonathan P. Rak, McGuireWoods LLP		Juth P. Rah	12/21/18
Print Name of Applicant or	r Agent	Signature	Date
1750 Tysons Blvd., Suite 1800		703-712-5411	
Mailing/Street Address		Telephone #	Fax #
Tysons, VA	22102	jrak@mcguirewoods.c	com
City and State	Zip Code	Email address	
ACTION-PLANNING COMMISSION:		DATE:	
ACTION-CITY COUNCIL:		DATE:	

	SUP #			
PROPERTY OWNER'S AUTHORIZATION				
As the property owner of 314 Strand St. and 300 Strand Street , I hereby (Property Address) grant the applicant authorization to apply for the restaurant use as				
described in this application.				
Name: RT Waterfront Associates LLC	Phone 703-712-5411			
Please Print Address: 4800 Hampden Lane, Suite 300, Bethesda, MD 20814 Signature:	Email: jrak@mcguirewoods.com			

1. Floor Plan and Plot Plan. As a part of this application, the applicant is required to submit a floor plan and plot or site plan with the parking layout of the proposed use. The SUP application checklist lists the requirements of the floor and site plans. The Planning Director may waive requirements for plan submission upon receipt of a written request which adequately justifies a waiver.

#### [✓] Required floor plan and plot/site plan attached.

#### [] Requesting a waiver. See attached written request.

- 2. The applicant is the (check one):
  - [] Owner
  - [] Contract Purchaser
  - [.] Lessee or
  - [ ] Other: \_\_\_\_\_ of the subject property.

State the name, address and percent of ownership of any person or entity owning an interest in the applicant or owner, unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. See attached

### OWNERSHIP AND DISCLOSURE STATEMENT

Use additional sheets if necessary

<u>1. Applicant.</u> State the name, address and percent of ownership of any person or entity owning an interest in the applicant, unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership		
<sup>1</sup> See attached				
2.				
3.				

2. <u>Property.</u> State the name, address and percent of ownership of any person or entity owning an interest in the property located at <u>300 and 314 Strand Street</u> (address), unless the entity is a corporation or partnership, in which case identify each owner of more than three percent. The term ownership interest shall include any legal or equitable interest held at the time of the application in the real property which is the subject of the application.

Name	Address	Percent of Ownership		
<sup>1</sup> . See attached				
2.				
3.				

3. Business or Financial Relationships. Each person or entity indicated above in sections 1 and 2, with an ownership interest in the applicant or in the subject property are require to disclose **any** business or financial relationship, as defined by <u>Section 11-350 of the Zoning Ordinance</u>, existing at the time of this application, or within the12-month period prior to the submission of this application with any member of the Alexandria City Council, Planning Commission, Board of Zoning Appeals or either Boards of Architectural Review. All fields must be filled out completely. Do not leave blank. (If there are no relationships please indicated each person or entity and "None" in the corresponding fields).

For a list of current council, commission and board members, as well as the definition of business and financial relationship, click here.

Name of person or entity	Relationship as defined by Section 11-350 of the Zoning Ordinance	Member of the Approving Body (i.e. City Council, Planning Commission, etc.)
<sup>1</sup> See attached		
2.		
3.		

NOTE: Business or financial relationships of the type described in Sec. 11-350 that arise after the filing of this application and before each public hearing must be disclosed prior to the public hearings.

As the applicant or the applicant's authorized agent, I hereby attest to the best of my ability that the information provided above is true and correct.

Jonathan Rak

Date

Printed Name

Signature

#### Alexandria Restaurant Group SUP Amendment Application Ownership Disclosure Attachment

#### **Ownership Disclosure for Applicant and Property Owner**

- Alexandria Restaurant Partners, LLC (Applicant)
  - o DRN, Inc, 33.3%\*

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- David Nicholas, 100%\*
- AiC Capital, LLC 33.3%
  - Scott Shaw, 100% (financial relationship listed below)
- o Jeff Barker LLC, 33.3%\*
  - David Clapp, 100%\*
- RT Waterfront Associates LLC (Property Owner) Robinson Landing, LLC, 100%
  - MFA Robinson Landing LLC 95%
    - Mitsui Fudosan America, Inc. 100%
      - MFA Holding, Inc.
        - A publicly traded company
  - o RT Homes Member LLC 5% Manager
    - JBG/RT Member, L.L.C., 82.7%
      - JBG Investment Fund IX, L.L.C., 100%
        - No Individual or entity owns greater than 3%
    - RT Homes Investments LLC, 17.3%

#### Addresses

Individual/Entity	Address
DRN, Inc	5066 Staverly Lane, Norcross GA 30092
David Nicholas	5066 Staverly Lane, Norcross GA 30092
AiC Capital, LLC	5066 Staverly Lane, Norcross GA 30092
Scott Shaw	5066 Staverly Lane, Norcross GA 30092
Jeff Barker LLC	5066 Staverly Lane, Norcross GA 30092
David Clapp	5066 Staverly Lane, Norcross GA 30092
RT Waterfront Associates LLC	4800 Hampden Lane, Suite 300, Bethesda,
	MD 20814
MFA Robinson Landing, LLC	1251 Avenue of the Americas, New York,
	NY 10020
Mitsui & Co. (U.S.A.), Inc.	1251 Avenue of the Americas, New York,
	NY 10020
JBG/RT Member LLC	4445 Willard Avenue #400 Chevy Chase,
	MD 20815
JBG Investment Fund IX, L.L.C.	c/o The JBG Companies, 4445 Willard
	Avenue, Suite 400, Chevy Chase, Maryland
	20815, Attn: A. Leslie Ludwig

#### **Business or Financial Relationships**

- Scott Shaw has made campaign contributions to the following individuals
  - Vice Mayor Justin Wilson (\$750)
  - Council Member Paul Smedberg (\$250)
  - Council Member Willie Bailey, Sr. (\$250)
  - Council Member John Chapman (\$250)
- \*No other individual or entity has a business or financial relationship

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If property owner or applicant is being represented by an authorized agent such as an attorney, realtor, or other person for which there is some form of compensation, does this agent or the business in which the agent is employed have a business license to operate in the City of Alexandria, Virginia?

[/] Yes. Provide proof of current City business license

[] No. The agent shall obtain a business license prior to filing application, if required by the City Code.

#### NARRATIVE DESCRIPTION

**3.** The applicant shall describe below the nature of the request **in detail** so that the Planning Commission and City Council can understand the nature of the operation and the use. The description should fully discuss the nature of the activity. (Attach additional sheets if necessary.)

Applicant proposes cafe use in the approximately 2,000 sf commercial use in Building 2 approved per DSUP #2014-0006. Additionally, the Applicant proposes outdoor seating on the pier of approximately 4,000 sf adjacent to Buildings 1 and 2 in DSUP #2014-0006.

The pier use will allow the public to engage the Potomac River while allowing the flow of pedestrians between the pier outdoor seating and main Buildings 1 & 2.

The cafe will include 32 interior seats and 32 outdoor seats. The pier area will contain both bar and dining options with an anticipated 232 total seats (34 bar seats, 70 lounge seats, and 128 table seats).

Loading, trash and other uses of both the cafe and pier will occur in Buildings 1 and/or 2. Some food preparation and cooking for the pier will take place in the cafe space; however some cooking/food preparation may occur in an air stream trailer or similar located on the pier. The offerings on the pier will include seafood fare with an estimated 65%-35% mix between food and alcohol. The cafe will offer sushi.

The outdoor seating on the pier is an extension of the restaurant and cafe uses planned in Buildings 1 and 2 of DSUP 2014-0006. Under separate cover is an application for a restaurant use in Building 1 which is very similar to the restaurant SUP approved as SUP #2015-0014 concurrently with DSUP #2014-0006.

As part of this request, a cafe is proposed in Building 2, which is approx. 2,000 sf and was originally approved as retail. The operator of the Building 1 restaurant and the pier outdoor seating would also operate the cafe. Restrooms will be shared among the spaces.

A parking reduction is requested (under separate cover) for the cafe extension of outdoor seating on the pier. A valet parking plan for the commercial uses was approved with the DSUP. In applying the recently-adopted parking standards, the pier extension of the restaurant of 4,000 sf would require a minimum of 4 parking spaces and a maximum of 11 spaces. The Applicant is unable to construct more parking spaces than was approved with DSUP #2014-0006 and as such, requests a parking reduction for the extended restaurant use. Because the valet parking plan includes 58 parking spaces with a requirement to continually analyze the parking demand after operations and if warranted, provide additional off-site parking nearby, the Applicant believes sufficient parking will ultimately be provided.

The cafe was originally approved as retail and parking spaces for this use would continue to be provided as part of the approved 58 spaces for commercial uses in DSUP #2014-0006.

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#### **USE CHARACTERISTICS**

- **4.** The proposed special use permit request is for *(check one)*:
  - [] a new use requiring a special use permit,
  - [] an expansion or change to an existing use without a special use permit,
  - [/] an expansion or change to an existing use with a special use permit,
  - [] other. Please describe:\_
- **5.** Please describe the capacity of the proposed use:
  - A. How many patrons, clients, pupils and other such users do you expect? Specify time period (i.e., day, hour, or shift). For the extended restaurant on the pier, 375 per day. Peak hour is anticipated to be the 5-9 pm dinner hour, with approximately 260 people being the most that would likely be precent at any one time. For the coffee shop, 300 daily outcomere are anticipated from 7 am 8pm daily.
  - B. How many employees, staff and other personnel do you expect? Specify time period (i.e., day, hour, or shift).
     A maximum of 15 at any one time for the extended cafe use on the pier and 4 employees per shift at the coffee shop.
- 6. Please describe the proposed hours and days of operation of the proposed use: For the extended cafe use on the pier:

Day:	Hours:
Monday - Thursday	11 am to midnight
Friday	11 am to 1 am (Kitchen closes at 12 am)
Saturday	10 am to 1 am (Kitchen closes at 12 am)
Sunday	10 am to 11 pm

\*\*The cafe would operate 7 days a week from 7 am to 8pm.\*\*

- **7.** Please describe any potential noise emanating from the proposed use.
  - A. Describe the noise levels anticipated from all mechanical equipment and patrons.

Noise levels common for a restaurant use and a coffee shop.

B. How will the noise be controlled?

Management will be on site and can be contacted about noise during the hours of operation.

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8. Describe any potential odors emanating from the proposed use and plans to control them:

Odors common for a restaurant use, which are not anticipated to create a nuisance and are in line with other nearby restaurants.

- **9.** Please provide information regarding trash and litter generated by the use.
  - A. What type of trash and garbage will be generated by the use? (i.e. office paper, food wrappers) Waste common of a restaurant use
  - B. How much trash and garbage will be generated by the use? (i.e. # of bags or pounds per day or per week)
     Quantity less than a normal restaurant because bulk of the trash will be generated at shore-side facilities.
  - C. How often will trash be collected?

Removed throughout the day to land-side trash areas.

- D. How will you prevent littering on the property, streets and nearby properties?
   Management will collect patrons' refuse after the patrons have left the establishment.
- **10.** Will any hazardous materials, as defined by the state or federal government, be handled, stored, or generated on the property?

[] Yes. [/] No.

If yes, provide the name, monthly quantity, and specific disposal method below:

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		_	 

**11.** Will any organic compounds, for example paint, ink, lacquer thinner, or cleaning or degreasing solvent, be handled, stored, or generated on the property?

[/] Yes. [] No.

If yes, provide the name, monthly quantity, and specific disposal method below: Cleaning agents may be held in quantities and stored in a manner typical for a restaurant use.

**12.** What methods are proposed to ensure the safety of nearby residents, employees and patrons? We will maintain management onsite during hours of operation.

#### **ALCOHOL SALES**

#### 13.

A. Will the proposed use include the sale of beer, wine, or mixed drinks?

[/] Yes [] No

If yes, describe existing (if applicable) and proposed alcohol sales below, including if the ABC license will include on-premises and/or off-premises sales.

Alcohol sales will include beer, wine, and liquor for on-premise consumption only.

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#### PARKING AND ACCESS REQUIREMENTS

**14.** A. How many parking spaces of each type are provided for the proposed use:

25 *	Standard spaces
8	Compact spaces
8 valet	Handicapped accessible spaces.
17 tandem	Other.

\*Per DSUP 2014-0006, 58 spaces are approved for restaurant and commercial uses, which will include standard, compact, valet-only and accessible spaces.\*

Planning and Zoning Staff	Only
Required number of spaces for use per Zoning Ordinand	ce Section 8-200A
Does the application meet the requirement?	

- B. Where is required parking located? (check one)
   [/] on-site

  - [] off-site

If the required parking will be located off-site, where will it be located?

**PLEASE NOTE:** Pursuant to Section 8-200 (C) of the Zoning Ordinance, commercial and industrial uses may provide offsite parking within 500 feet of the proposed use, provided that the off-site parking is located on land zoned for commercial or industrial uses. All other uses must provide parking on-site, except that off-street parking may be provided within 300 feet of the use with a special use permit.

C. If a reduction in the required parking is requested, pursuant to Section 8-100 (A) (4) or (5) of the Zoning Ordinance, complete the PARKING REDUCTION SUPPLEMENTAL APPLICATION.

#### [ / ] Parking reduction requested; see attached supplemental form

**15.** Please provide information regarding loading and unloading facilities for the use:

A. How many loading spaces are available for the use? 1\_\_\_\_\_

Planning and Zoning Staff Only	
Required number of loading spaces for use per Zoning Ordinance Section 8-200	
Does the application meet the requirement?	
[]Yes []No	

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B. Where are off-street loading facilities located? Building 1, located off of Strand Street

- C. During what hours of the day do you expect loading/unloading operations to occur? Morning hours
- D. How frequently are loading/unloading operations expected to occur, per day or per week, as appropriate?

Daily

**16.** Is street access to the subject property adequate or are any street improvements, such as a new turning lane, necessary to minimize impacts on traffic flow?

No street improvements are anticipated as part of this application.

#### SITE CHARACTERISTICS

17.	Will the proposed uses be located in an existing building?	[/] Yes	[/] No
	Do you propose to construct an addition to the building?	[] Yes	[/] No
	How large will the addition be? <u></u> square feet.		
18.	What will the total area occupied by the proposed use be?		
	0 sq. ft. (existing) + 4,000 (approx.) sq. ft. (addition if any)	= _ <sup>4,000 (approx.)</sup> SQ.	ft. (total)
19.	The proposed use is located in: (check one)		
	[/] a stand alone building		
	[] a house located in a residential zone		
	[] a warehouse		
	[] a shopping center. Please provide name of the center:		
	[] an office building. Please provide name of the building:		
	[ /] other. Please describe: Existing pier; also ~2,000 sf of cafe proposed	d (originally retail us	se in Bldg 2)

**End of Application** 





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Admin	Use Permit #	¥		



# SUPPLEMENTAL APPLICATION

RESTAURANT

# All applicants requesting a Special Use Permit or an Administrative Use Permit for a restaurant shall complete the following section.

How many seats are proposed		32 cafe: 232 pier				296
Indoors: <u>32 cafe; 0 pier</u>	Outdoors	32 cafe; 232 pie	-	Total number	proposed:	
Will the restaurant offer any of	the following	g?				
Alcoholic beverages (SUP onl	l <b>y</b> ) _	Yes		No		
Beer and wine — on-premises	_	Yes		No		
Beer and wine — off-premises	_	Yes	<u> </u>	No		
Please describe the type of foo	d that will b	e served:				
The café will offer a sushi menu available at an 8 seat counter or at the tables, served by waiters. The style here will be more -casual than the main restaurant. The beverage menu will be appropriate to a sushi restaurant, with Japanese beers and sake. The pier will be the most casual of the 3 dining areas, with servers in shorts and t-shirts. The menu will be equally casual, featuring -lobster-rolls, grilled grouper-sandwiches, burgers, and 3-4 signature salads. The beverage menu will feature signature cocktails,						
	ning areas, wit	th servers in shor		irts. The menu will		
bster tolls, grilled grouper sandwiche	ning areas, wit es, burgers, an owing servic	th servers in shor d 3-4 signature s ce (check iten	a <del>lads: The</del> ns that ap	irts. The menu will beverage menu w	ill-feature sig	
The restaurant will offer the follo	ning areas, wit s <del>, burgers, an</del> owing servic bar	th servers in shor d <del>3-4 signature s</del> ce (check item <u> </u>	a <del>lads: The</del> ns that a <sub>l</sub> t	irts. The menu will beverage menu w oply): delivery	ill-feature sig	
iobster rolls, grilled grouper sandwiche craft beers, and wines.         The restaurant will offer the following table service	ning areas, wit s, burgers, an owing servic bar how many v	th servers in shor th <del>3-4 signature s</del> ce (check item <u></u> carry-ou wehicles do yc	a <del>lads: The</del> ns that ap t u anticip	pply): delivery	ill-feature sig	

If yes, please describe:

No television or video games. Background music within the restaurant areas may be played and may also have unamplified, live music from time to time.

 Application SUP restaurant.pdf
 \*\*

 3/1/06
 Pnz\Applications, Forms, Checklists\Planning Commission

Parking impacts. Please answer the following:

- 1. What percent of patron parking can be accommodated off-street? (check one)
  - 100%
  - \_\_\_\_\_75-99%
  - \_\_\_\_\_50-74%
  - \_\_\_\_\_ 1-49%
  - \_\_\_\_\_ No parking can be accommodated off-street
- 2. What percentage of employees who drive can be accommodated off the street at least in the evenings and on weekends? (check one)
  - \_\_\_\_\_AII
  - 75-99%
  - 50-74%
  - \_\_\_\_\_1-49%
  - None
- 3. "What is the estimated peak evening impact upon neighborhoods? (check one)
  - \_\_\_\_\_No parking impact predicted
  - Less than 20 additional cars in neighborhood
  - \_\_\_\_\_ 20-40 additional cars
  - More than 40 additional cars

**Litter plan.** The applicant for a restaurant featuring carry-out service for immediate consumption must submit a plan which indicates those steps it will take to eliminate litter generated by sales in that restaurant.

#### Alcohol Consumption and Late Night Hours. Please fill in the following information.

- 1. Maximum number of patrons shall be determined by adding the following:
  - 56 cafe + 198 pier Maximum number of patron dining seats
  - + <u><sup>8 cafe + 34 pier</sub></u> Maximum number of patron bar seats</u></sup>
  - + 20 Maximum number of standing patrons
  - = <u>316</u> Maximum number of patrons
- 2. <u>15</u> Maximum number of employees by hour at any one time
- Hours of operation. Closing time means when the restaurant is empty of patrons.(check one) Closing by 8:00 PM
  - Closing after 8:00 PM but by 10:00 PM
  - \_\_\_\_ Closing after 10:00 PM but by Midnight
  - \_\_\_\_\_ Closing after Midnight
- 4. Alcohol Consumption (check one)
  - \_\_\_\_\_ High ratio of alcohol to food
  - \_\_\_\_ Balance between alcohol and food
  - \_\_\_\_\_ Low ratio of alcohol to food
- Application SUP restaurant.pdf

<sup>3/1/06</sup> Pnz\Applications, Forms, Checklists\Planning Commission