Docket Item # 2 BAR CASE # 2016-0114

BAR Meeting June 15, 2016

ISSUE:	Park improvements
APPLICANT:	City of Alexandria Department of Project Implementation
LOCATION:	421, 500, 500A, abutting parcel south of 500A, 501, 520 & 600 S Union St (Windmill Hill Park)
ZONE:	WPR / Waterfront park and recreation

#### **STAFF RECOMMENDATION**

Staff recommends approval of the proposal with the following conditions:

- 1. The metal mesh portion of the railings should have a matte finish.
- 2. Lighting consistent with the Waterfront Common Elements for the promenade area shall be used where replacement lighting is proposed adjacent to the path, once the Common Elements are approved.
- 3. Historic interpretation consistent with the Waterfront Common Elements should be included at this site in the future, particularly interpretation related to rail transportation and industrial heritage.

#### **GENERAL NOTES TO THE APPLICANT**

- 1. ISSUANCE OF CERTIFICATES OF APPROPRIATENESS AND PERMITS TO DEMOLISH: Applicants must obtain a stamped copy of the Certificate of Appropriateness or Permit to Demolish PRIOR to applying for a building permit. Contact BAR Staff, Room 2100, City Hall, 703-746-3833, or preservation@alexandriava.gov for further information.
- 2. APPEAL OF DECISION: In accordance with the Zoning Ordinance, if the Board of Architectural Review denies or approves an application in whole or in part, the applicant or opponent may appeal the Board's decision to City Council on or before 14 days after the decision of the Board.
- 3. COMPLIANCE WITH BAR POLICIES: All materials must comply with the BAR's adopted policies unless otherwise specifically approved.
- 4. BUILDING PERMITS: Most projects approved by the Board of Architectural Review require the issuance of one or more construction permits by Building and Fire Code Administration (<u>including signs</u>). The applicant is responsible for obtaining all necessary construction permits after receiving Board of Architectural Review approval. Contact Code Administration, Room 4200, City Hall, 703-838-4360 for further information.
- 5. EXPIRATION OF APPROVALS NOTE: In accordance with Sections 10-106(B) and 10-206(B) of the Zoning Ordinance, any official Board of Architectural Review approval will expire 12 months from the date of issuance if the work is not commenced and diligently and substantially pursued by the end of that 12-month period.
- HISTORIC PROPERTY TAX CREDITS: Applicants performing extensive, certified rehabilitations of historic properties may separately be eligible for state and/or federal tax credits. Consult with the <u>Virginia</u> <u>Department of Historic Resources (VDHR)</u> prior to initiating any work to determine whether the proposed project may qualify for such credits.



## BAR2016-00114

### I. <u>ISSUE</u>

The City's Department of Project Implementation (DPI) is requesting approval of a Certificate of Appropriateness for a number of improvements at Windmill Hill Park on the east side of South Union Street. The applicant came before the BAR on May 4, 2016 where the BAR provided several specific comments and based on those comments, the applicant requested deferral of the project for further study. The Board had many questions regarding the proposed park improvements and found that the application needed significant changes to be approved. While the Board thought that some of the items were headed in the right direction, many expressed concern about the conceptual nature of the proposal. There was strong support for the shoreline restoration and for many of the improvements. **The BAR made the following comments to DPI on May 4, 2016:** 

- Provide information on the overall park plan improvements, including the west side, specifically the playground. Consider the east and west sides as one park.
- Base plan is generally successful, in concept.
- Incorporate the stone walls and irregular flagstone pavers from the west side into the design on the east side to enhance the connection between the two areas.
- Remove the proposed gateway arches. While an entry feature in some form may be appropriate, the arches as designed are not appropriate/necessary.
- Prefer to see wood decking for the pier rather than concrete but concrete may be acceptable if color/treatment is improved.
- Pursue a wood bridge option but the bridge should not be same design as that used in the west end of the City.
- Support for raised intersection and granite mounting blocks.

#### The proposed improvements currently include the following:

- Wood pedestrian pier with railing on the northern shore
- Wood pedestrian bridge over the restored stream on the southern end
- Replacement lighting along northern path and new lighting in seating areas
- New bicycle parking, benches, trash receptacles and drinking fountains
- Raised intersection and crosswalk enhancements
- Granite mounting blocks on South Union Street (part of future Common Elements)

#### The applicant has made the following revisions since the May 4, 2016 BAR hearing:

- Entry arch (brick and wrought iron) with seating wall at two sidewalk entrance locations
- A simple wooden pier and pedestrian bridge in place of concrete or metal truss bridges and piers as previously proposed
- Incorporation of irregular fieldstone pavers as found on the west side of the park into the east side park seat walls

As noted previously, shoreline, marsh and stream restoration will all be undertaken as part of the overall park improvement project. The temporary safety fence, approved by the BAR and installed in 2012, and the deteriorated bulkhead will be removed as part of the project. The existing failing bulkhead will be removed to a depth of two feet below the proposed finished grade of the living shoreline and upland/riparian areas. Once this portion of the crumbling bulkhead is removed, select fill materials will then be used to backfill the area to meet the

proposed finished grade and provide an appropriate planting medium for the living shoreline and upland/riparian areas.

DPI has held a number of community meetings to receive feedback on the improvements. This design was presented separately to the Environmental Policy Commission, the Parks and Recreation Commission and the Waterfront Commission. It has also been presented to City Council twice. It is anticipated that construction will begin in late summer 2016. The current proposal is consistent with the implementation of a more than twenty year master planning process for Windmill Hill Park. A number of action items for the overall park design have already been completed including the addition of wayfinding signage, the relocation of the volleyball and basketball courts, and various landscaping improvements.

### II. <u>HISTORY</u>

Windmill Hill derives its name from a wind-powered mill constructed on the steep banks overlooking the Potomac River in this location in the 1840s. The area comprising Windmill Hill Park was an important Civil War logistics and railroad center, linking with the existing Wilkes Street Tunnel and the Hooff's Run bridge. The land where the dog park and present Ford's Landing townhouse development now sit was used in the 19th century as a shipbuilding site known as Keith's Wharf and later as a Ford automobile dealer make-ready facility. There were also fuel oil tank farms near on the west side of South Union Street in the mid-20<sup>th</sup> century. The area east of Union Street had small sheds used for storage and boats in the early 20<sup>th</sup> century and the bay was a private marina known as the Old Town Yacht Basin until the 1980s. The coal fired Old Dominion power plant was demolished to construct the Harborside townhouses about that same time. Today, the park occupies land on both the east and west sides of South Union Street and features a basketball court, volleyball courts, a playground, a dog park and open lawn. The nearest historic buildings that remain today are on the west side of South Lee Street. The buildings to the north and south are all late 20<sup>th</sup>-century residential developments.

In 2012, the BAR approved the installation of a temporary fence around the crumbling and hazardous bulkhead until the improvements outlined in this application could be completed (BAR Case # 2012-0187). The case was appealed to City Council who overturned the BAR's approval of a certain fence design (split-rail). City Council approved a different fence design (nautical rope) and requested that staff bring forward the bulkhead and park improvements sooner which is the subject of the present application.

### III. <u>ANALYSIS</u>

Chapter 10 of the Zoning Ordinance, which covers the purpose and responsibilities of the BAR and historic districts, includes the responsibility to approve both "landscapes" and "settings," in addition to buildings, structures and others places of architectural, cultural or historical value. However, the BAR, by longstanding practice, has not reviewed plant materials or landscape plans and does not, of course, have purview over the use, environmental impact, parking, noise, hours of operation, or other park related activities regulated by the Park and Recreation Commission or City Council. The BAR's practice is based on the belief that living plant materials inherently increase in size and change shape when they grow and die and there is no specific landscape architecture expertise required by the ordinance for members of the BAR. In addition, landscape designs frequently change when residential properties change ownership, as a matter of personal taste and are generally easily reversible, much like paint colors.

However, the BAR has reviewed permanent landscape elements such as walls, benches, lighting, permanent planters, street furniture and the like. This particular application does not propose a significant new landscape design, as it is more of a naturalized shoreline, marsh and stream restoration project. The items that the BAR is reviewing for these proposed improvements are therefore limited to the more permanent elements, consistent with the BAR's adopted policies and practices. The BAR's *Design Guidelines* that relate to this include the chapters on Fences, Garden Walls and Gates, and Street Furniture. The BAR's *Waterfront Design Guidelines* chapter is not applicable as it almost exclusively addresses buildings.

Since the last submission, the DPI project team has made substantial revisions that directly respond to the BAR's previous concerns. The current submission provides additional background on the park master plan process and implementation for Windmill Hill Park so that the BAR members can better understand the context of this particular proposal. The proposal is also now somewhat scaled down with the elimination of entry arches and choice of a simpler pedestrian bridge, in addition to the incorporation of elements found on the west side of the park, such as the irregular flagstone seat walls, into the east side of the park.

#### Seat walls and mounting blocks

The *Guidelines* note that "fences, garden walls and gates should be appropriate in materials, design and scale," and "a number of different types of materials are appropriate." Low curving seat walls made of irregular field stone, similar to what exists on the western edge of the park, are appropriate and provide continuity across the entire park. The carriage mounting blocks are of a stone common to this area (granite) and provide a tangible connection to the Potomac River. Staff supports these elements as submitted.

#### Pedestrian Pier and Bridge

While there are no specific *Guidelines* for these particular elements, the general tenets of the *Guidelines* suggest that the proposed materials should be durable, high-quality natural materials found throughout the historic districts. Further, these elements should complement the historic character of this area rather than ostentatiously announce their presence. Previously, the BAR expressed concern about the use of concrete decking and use of an industrial character bridge, seemingly because it was found in a park in another part of the City. The BAR encouraged the use of a natural material like wood and a simple railing, consistent with other waterfront pedestrian piers. For the required railings, staff also recommends that the metal mesh have a matte, not shiny, finish.

#### Lighting

The programmatic requirements of the project scope require replacing existing streetlights on the northern path and installing limited new streetlights where there are seating areas for safety purposes. Staff finds this lighting scheme to be a modest level of illumination that will continue the natural feel of this particular park while providing appropriate lighting for overall safety. It should be noted that the specification of Gadsby streetlights in the park is an interim proposal until the Waterfront Common Elements palette is approved. Concurrently, the City is in the process of selecting an appropriate Gadsby Replacement Streetlight that will be more historically

accurate, much more energy efficient, and substantially less cost to replace. As part of the Gadsby Replacement Streetlight project and the Waterfront Common Elements, there has been discussion and general consensus that the Gadsby Streetlights should be true streetlights and used only on streets. While the existing Gadsby Streetlights are found all over Old Town, and in some curious locations, it is quite likely that the intention going forward will be to be more conscientious in determining where they are installed. It is expected that the BAR will review the Waterfront Common Elements palette and Replacement Gadsby Streetlight for separate Certificates of Appropriateness on July 20, 2016.

The Waterfront Common Elements will include a unique promenade light that will be used to visually link the public path along the entire length of the waterfront. In the future, as each waterfront park is fully designed, there may be additional lighting options for other areas in the interior of the parks, street-end gardens and piers. Because the Gadsby Streetlights are by function and aesthetics a more traditional streetlight, staff recommends that an alternate light, consistent with the Waterfront Common Elements palette be used in Windmill Hill Park. The use of lights from the Common Elements for the pathway and seating area will also knit this particular park into the overall waterfront park program and further connections along the waterfront. Staff recommends that once the Common Elements are approved, the selected promenade light should be used in the limited lighting areas in Windmill Hill Park, adjacent to the path, as the character of this area is more similar to the park promenade than the street. Should the final promenade light not be selected in time for the construction at Windmill Hill Park, the replacement Gadsby Streetlight may be installed only as an interim condition.

#### Street Furniture

The proposed park benches, trash receptacles and bicycle racks are the same Victor Stanley models that were previously approved by the BARs for the historic districts and which T&ES and RP&CA have adopted for use throughout the City. These elements are metal with a black powder coat finish and have proven to be durable everywhere and appropriate in a range of areas. Staff recommends approval of these elements, as submitted.

#### Street Improvements

This particular street area does not have historic granite curbs or cobblestones that the BAR would normally request to have preserved and enhanced. The proposed pedestrian improvements utilize a red brick sidewalk which is compatible with the historic district and the nearby streetscapes. Staff recommends approval of these elements as submitted.

#### Historic Interpretation

The historic interpretation for this park is limited to the installation of granite mounting blocks and the use of materials found at the nearby Wilkes Street Tunnel. Staff notes that this park is an excellent opportunity to provide historic interpretation of the waterfront's industrial heritage as this present-day calm and serene park had been the site of heavy industrial operations for a significant period of time. Additionally, this site is an opportunity to expand the rail history interpretation through a visible and physical connection to the nearby Wilkes Street Tunnel and should be pursued in a subsequent phase. Once the Waterfront Common Elements are developed, staff strongly recommends that historic interpretation be pursued for this park, consistent with the overall Common Elements for historic interpretation.

#### Summary

In general, staff is highly supportive of the proposed Windmill Hill Park improvements and finds them appropriate and compatible with this area of the historic district. Staff has no objection to proceeding with the planning, bidding and construction of the improvements with the understanding that certain elements, such as the lighting, will be consistent with the Waterfront Common Elements palette that will likely be approved in the coming months. Therefore, staff recommends approval with the conditions noted above.

#### **STAFF**

Catherine K. Miliaras, Historic Preservation Planner, Planning & Zoning Al Cox, FAIA, Historic Preservation Manager, Planning & Zoning

#### IV. <u>CITY DEPARTMENT COMMENTS</u>

Legend: C- code requirement R- recommendation S- suggestion F- finding

#### **Zoning Comments**

C-1 Page 3 indicates pole lights to be located along the north path and along seating areas. Applicant must show the location of all proposed lights on the plan and in compliance with the 12' setbacks.

#### **Code Administration**

C-1 An electrical permit, plan review and inspections are required for this site lighting proposed for this project.

#### **Transportation and Environmental Services**

No comments received.

#### Alexandria Archaeology

No comments received.

#### V. <u>ATTACHMENTS</u>

- 1 Supplemental Materials
- 2 Application for BAR Case #2016-0114: 500A South Union Street
- 3-- Application Materials for May 4th OHAD BAR hearing

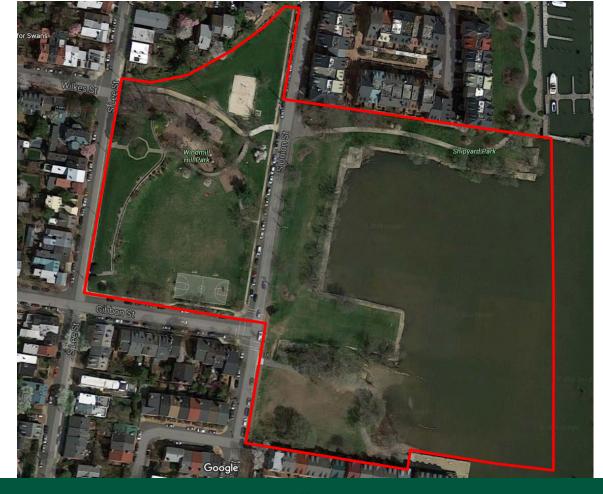


Attachment #1

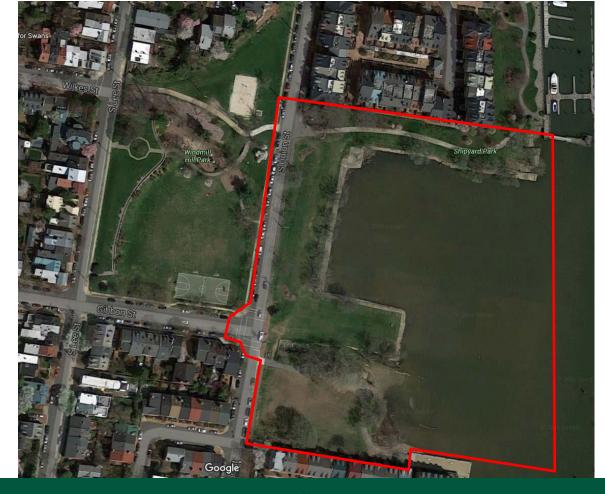
## Windmill Hill Park

## Shoreline Rehabilitation Project

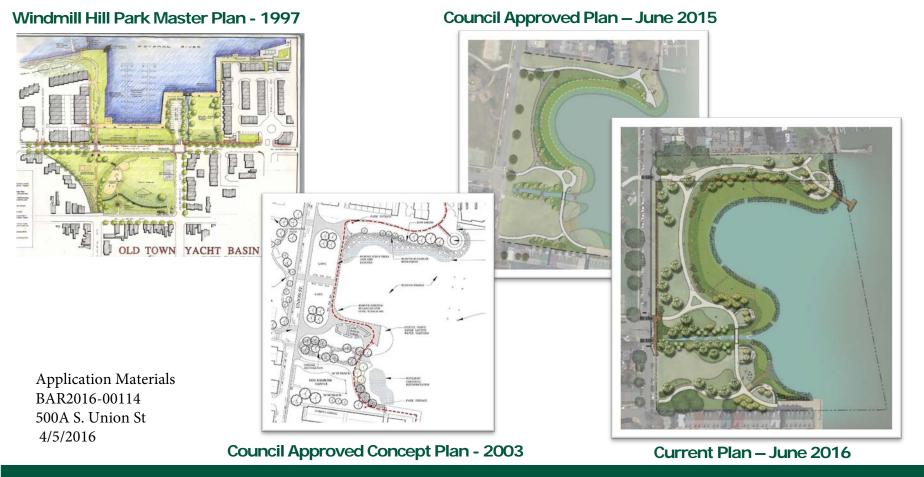
June 15,2016 – Old and Historic Alexandria District Board of Architectural Review



### Windmill Hill Park Limits



Shoreline Rehabilitation Project – Limit of Work



Plan Progression – Master Plan to Final Design

## Public meetings – Final Design

Application Materials BAR2016-00114 500A S. Union St 4/5/2016

Community Meetings 1, 2, Stakeholder, & City Council

Feb. 12, 2015 - Project Overview, Review of Approved 2003 Concept and Replacement Opportunities, Community Input

April 13, 2015 - Presentation of Three Concepts, Community Input

May 2015 - Series of meetings with stakeholder groups including Environmental Policy Commission, Waterfront Commission, and the Park and Recreation Commission

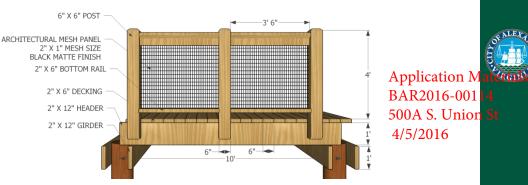
June 13, 2015 - City Council unanimously approves Living Shoreline Concept. Council requests Union Street Improvements

**Civic Engagement**<sup>®</sup> and **Outreach** 



## **BRIDGE AND PEDESTRIAN PIERS** Straight Flat Flute w/3" teno STONE-FACED SEAT WALLS Application Materials 15 1/2 BAR2016-00114 **INTERIM SITE LIGHTING -**GADSBY REPLACEMENT LIGHT 500A S. Union St GRANITE MOUNTING BLOCKS 4/5/2016 Site Plan – Summary of Features

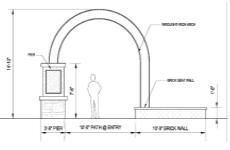




• MATERIALS AND STYLE OF BRIDGE TO MATCH PIER

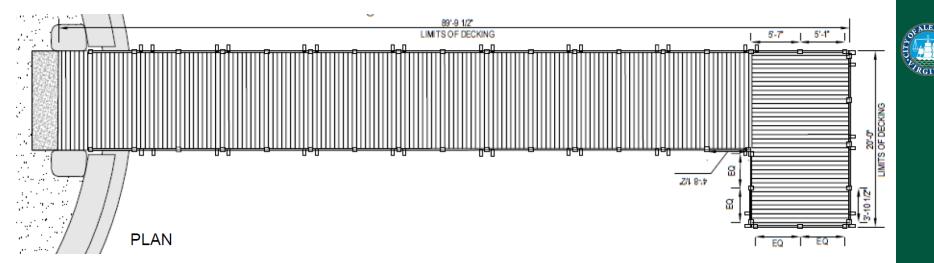


• SEAT WALL MATERIALS TO MATCH AND COMPLEMENT THE EXISTING FIELD STONE WALL LOCATED ON WESTERN PORTION OF WINDMILL HILL PARK



 ELIMINATED ENTRY MONUMENT FEATURES (TWO)

Revisions since last presentation -Response to BAR comments





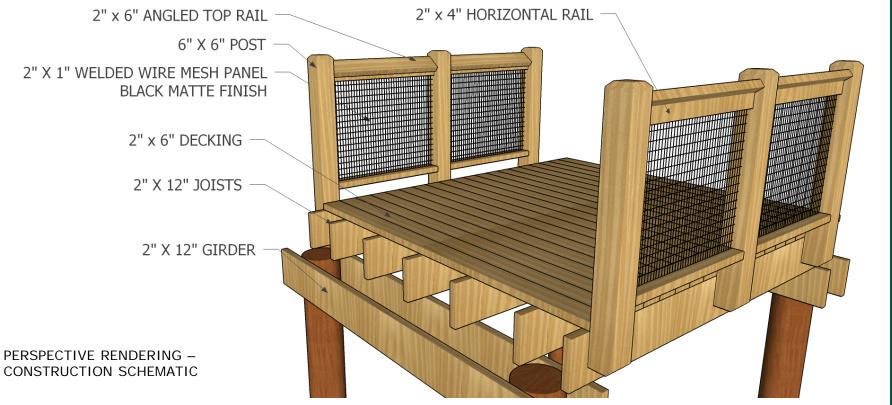
#### Notes:

- 1. Wood shall be marine-grade pressure treated pine. Galvanized hardware and fasteners shall be used.
- 2. No gaps greater than 4" in railing.
- 3. Pier decking, railing, and overall aesthetic may be subject to the Waterfront Common Elements palette of materials in the future. The proposed design will serve in the interim until the Common Elements are established and fully adopted.

#### Application Materials BAR2016-00114 500A S. Union St 4/5/2016

## Pedestrian Pier

#### PERSPECTIVE RENDERING

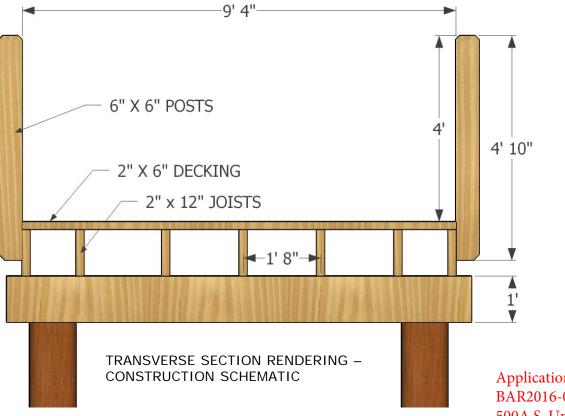


#### Notes:

- 1. Wood shall be marine-grade pressure treated pine. Galvanized hardware and fasteners shall be used.
- 2. Welded wire mesh shall be coated against corrosion in a matte black finish.
- 3. No gaps greater than 4" in railing.
- 4. Decking, railing, and overall aesthetic of the bridge may be subject to the Waterfront Common Elements palette of materials in the future. The proposed design will serve in the interim1@ntil the Common Elements are established and fully adopted.

Application Materials BAR2016-00114 500A S. Union St 4/5/2016 Pedestrian Pier



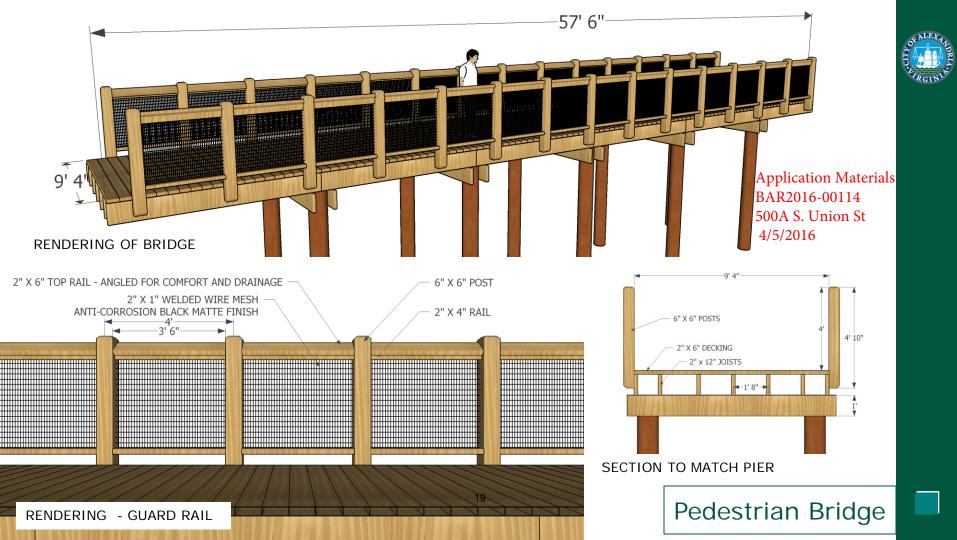


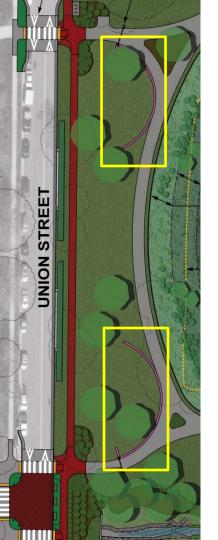
#### Notes:

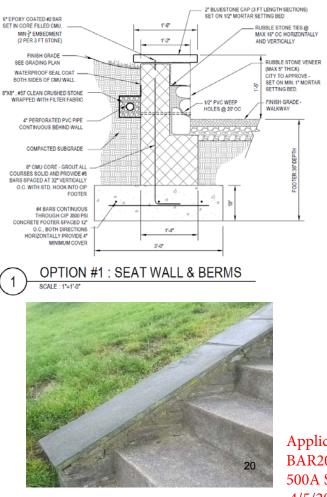
- 1. Wood shall be marine-grade pressure treated pine. Galvanized hardware and fasteners shall be used.
- 2. Welded wire mesh shall be coated against corrosion in a matte black finish.
- 3. No gaps greater than 4" in railing.
- 4. Decking, railing, and overall aesthetic of the bridge may be subject to the Waterfront Common Elements palette of materials in the future. The proposed design will serve in the interimitential the Common Elements are established and fully adopted.

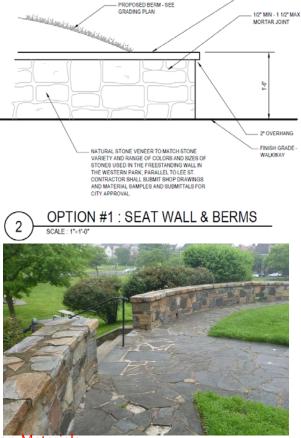
Application Materials BAR2016-00114 500A S. Union St 4/5/2016

### **Pedestrian Pier**









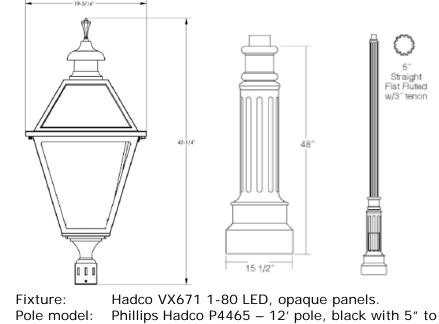
Stone Seat Walls



2" BLUESTONE CAP



Site Lighting – Gadsby Pole Replacement Interim light pending W.F. Common Elements light selection.



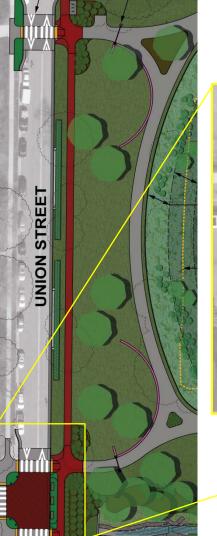
4" tapered shaft.

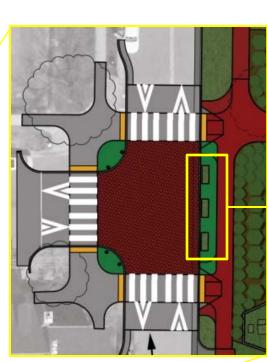
Gadsby Pole replacement model shall be used as an interim condition until Waterfront Common Elements are finalized and lighting master plan is complete. Application Materials

BAR2016-00114 21 500A S. Union St 4/5/2016

## Light fixture







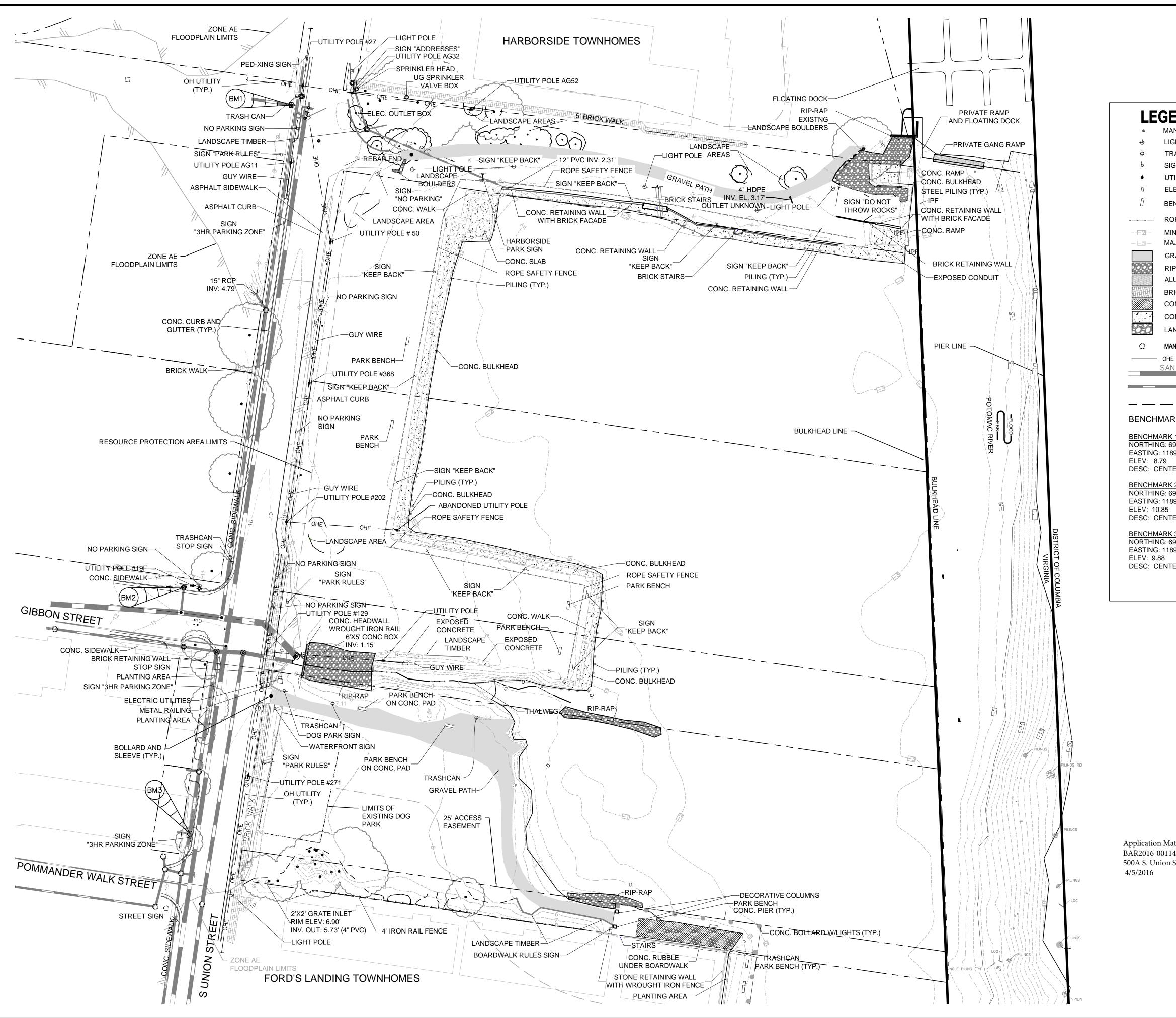
### Granite Mounting Block – Per Water Front Common Elements



#### Notes:

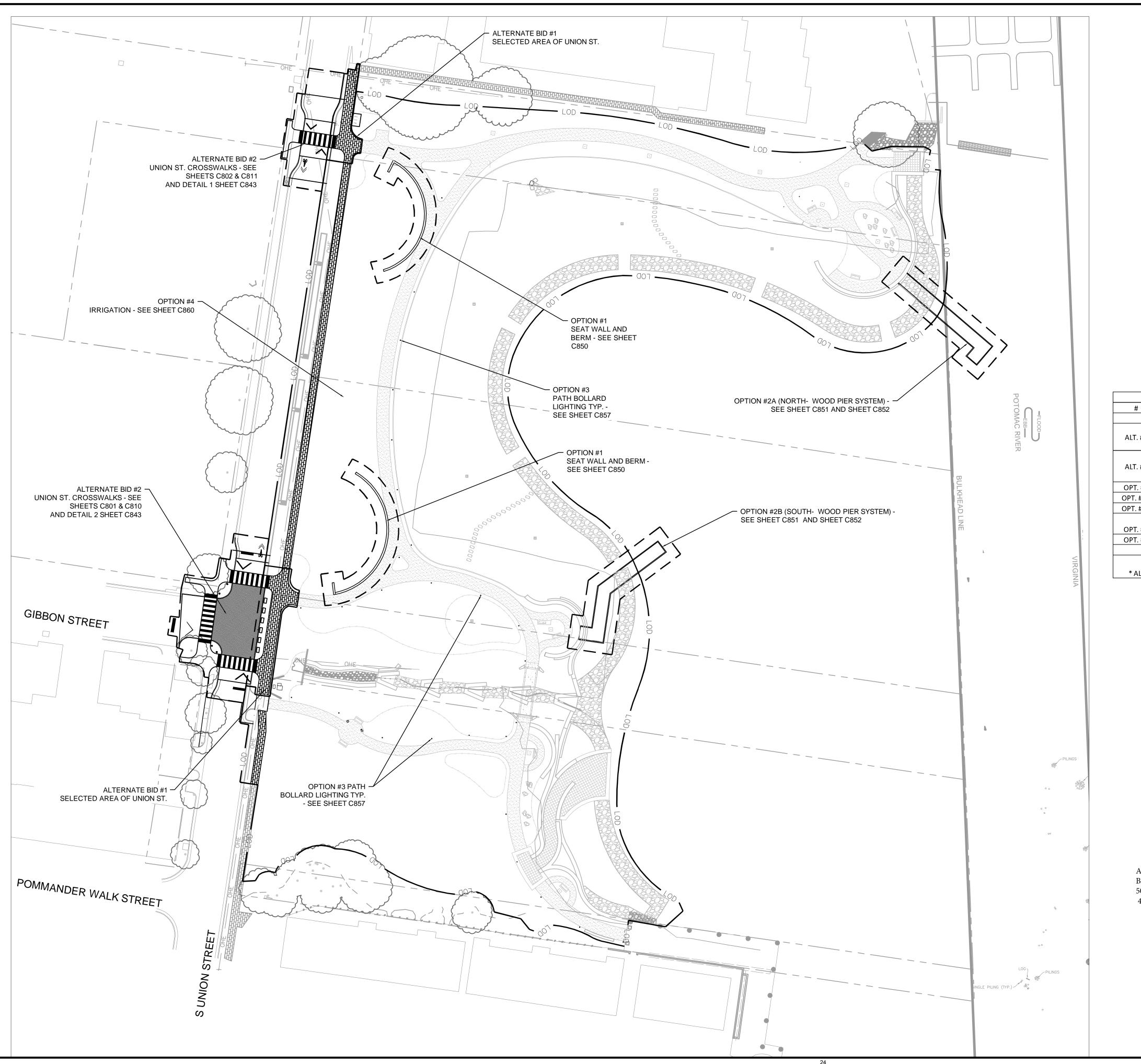
- Materials and shop drawings will be coordinated with BAR staff for approval.
   Materials shall also be coordinated with
- Materials shall also be coordinated with Waterfront Common Elements, as appropriate.
- 3. Raised intersection has been previously presented to the BAR as part of the Union Street Corridor Study.

### Granite Mounting Block



23

-	NORTH	GRAPHIC SCALE IN 0 20 40	FEET 80	DOCUMENT	AND CONTRACTOR	
END NHOLE/VALVE COVER GHT RASHCAN GN TILITY POLE ECTRICAL BOX SNCH DPE SAFETY FENCE NOR CONTOUR AJOR CON				BID	ALEXANDRI	DEPARTMENT OF PROJECT IMPLEMENTATION 301 KING STREET ALEXANDRIA, VIRGINIA 22314
STORM RPA RK INFORMATION (1 (BM1) (977591.91 398611.26 FER OF EXISTING STORM MANHOLE (2 (BM2) (977192.33 398522.18 FER OF EXISTING STORM MANHOLE (3 (BM3) (976988.25 398527.28 FER OF EXISTING STORM MANHOLE					PROJECT NO.: 14-101 IN ISSUANCE: 05.19.16 PROJECT ID.: DATE BY DESCRIPTION	KVH_DATE:
aterials 4 St				- HILL PARK SHORELINE REHABILITATION	ALEXANDRIA F DATE OF PLA CONSULTANT	EXISTING DRAWN BY: CHECKED BY: CHECKED BY: APPROVED BY:
		KNOW WHAT'S BELOW. CALL BEFORE YOU DIG. DIAL 811 IN VIRGINIA OR 1-800-552-7001	900	WINDMILL		eet <b>00</b>



LEGEND → OVERHEAD LIGHT LIGHT BOLLARD TRASHCAN WATER FOUNTAIN 6 Ŋ BENCH BIRD HOUSE ٥ BIKE RACK I I I STEPPING STONES 0<sup>0</sup>0 LANDSCAPE BOULDERS ELECTRICAL BOX UTILITY POLE • STONE DUST PATH RIP-RAP LIMITS OF DISTURBANCE

BID ALTERNATE AND OPTIONS						
#	ITEM	DESCRIPTION				
ALT. #1	* SELECTED AREA OF UNION STREET CURB AND	SELECTED AREA OF UNION ST. CURB AND GUTTER, ADA RAMPS,				
	GUTTER, RAMP AND SIDEWALK	AND BRICK SIDEWALK				
		RAISED INTERSECTION AT UNION ST. & GIBBON ST., RAISED				
ALT. #2	* UNION STREET CROSSWALKS	MIDBLOCK CROSSING ON UNION ST., CURB AND BRICK				
		SIDEWALK				
OPT. #1	SEAT WALLS AND BERMS	18" BRICK SEAT WALLS WITH BERMED SEATING AREAS				
OPT. #2A	PIER ( NORTH) - WOOD SYSTEM	WOOD PIER (90')				
OPT. #2B	PIER (SOUTH) - WOOD SYSTEM	WOOD PIER - ANGLED (100')				
		PATH BOLLARD LIGHTING (EXCLUDING NORTHERN PATH AND				
OPT. #3	LIGHTING	SEATING AREA LIGHTING)				
OPT. #4	IRRIGATION	IRRIGATION THROUGHOUT SITE				

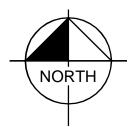
\* ALTERNATE BID #1 OR #2 MUST BE SELECTED IN COMBINATION WITH THE BASE BID FOR PROJECT TO BE COMPLETED.

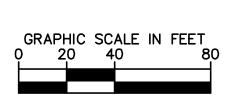
NOTES AND #2 COMPARISON.

2. THIS PLAN SET, PRIOR TO SHEET C800, REPRESENTS THE BASE BID WITH ALTERNATE BID #1 BEING SELECTED.

3. SEE SHEETS AFTER C800 FOR OPTIONAL BID ITEMS #1 - #4.

Application Materials BAR2016-00114 500A S. Union St 4/5/2016





1. ALTERNATE BID #1 OR #2 MUST BE SELECTED IN COMBINATION WITH THE BASE BID FOR PROJECT TO BE COMPLETED. SEE SHEET C006 FOR ALTERNATE BID #1



KNOW WHAT'S BELOW. CALL BEFORE YOU DIG. DIAL 811 IN VIRGINIA OR 1-800-552-7001

<b>BID DOCUMENT</b>	RIANDER DE LA COMPANSION DE LA COMPANSIO				
Ξ	CITY OF ALEXANDRIA, VIRGINIA DEPARTMENT OF PROJECT IMPLEMENTATION 301 KING STREET ALEXANDRIA, VIRGINIA 22314				
	DATE BY DESCRIPTION				
<b>IABILITATION</b>	ALEXANDRIA PROJECT NO.:       14-101         DATE OF PLAN ISSUANCE:       05.19.16         CONSULTANT PROJECT ID.:       05.19.16         DESIGNED BY:       KVH DATE:         DRAWN BY:       ATR DATE:         CHECKED BY:       MA DATE:         APPROVED BY:       DATE O5.17.16				
L HILL PARK SHORELINE REHABILITATION	ALTERNATE BID AND OPTIONAL BID SITE PLAN				
WINDMILL	SHEET <b>C800</b>				

## PRESENTATION TO WATERFRONT COMISSION - APRIL 2012 -REVISED UPDATES AND NOTES ON COMPLETED PROJECTS IN RED

City of Alexandria, Virginia

## Windmill Hill Park Concept Plan: Implementation Recommendations





Application Materials BAR2016-00114 500A S. Union St 4/5/2016 Recreation, Parks, and Cultural Activities Park Planning, Design & Capital Development Division

## REVISED<sup>2</sup>JUNE 2016

## **Work Completed to Date**



- Relocated the basketball court to allow for completion of sidewalk on the north side of Gibbon Street.
- 2. Completed the sidewalk on the north side of Gibbon Street between Lee Street and Union Street so it runs to Union Street.
- 3. Relocated the volleyball court.
- Removed the asphalt parking lot on the east side of Union Street along Gibbon Street extended and cleaned and seeded that
  - area. Application Materials BAR2016-00114 500A S. Union St 4/5/2016



## Work Completed to Date (continued)



- 5. Removed the gates on the east side of Union Street at the Gibbon Street extended area.
- 6. Reseeded the area between Union Street and the basin and provided additional plantings.
- 7. Removed the curb cuts on the east side of Union Street at the Gibbon Street extended area.
- 8. Restored the area immediately north of the current dog area (stream outflow area) by trimming overgrowth, removing dead/decayed trees, and planting new materials.
- 9. Renovated the Wilkes Street Tunnel



## **Current Bulkhead Condition**



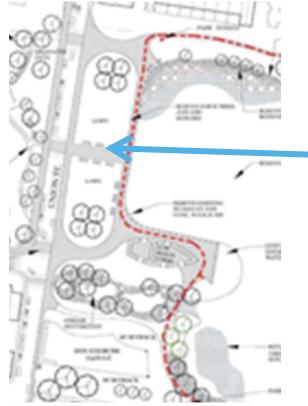
- An engineering consultant (RK&K) inspected the bulkhead in March 2012
- Findings indicated that the concrete bulkhead remains in "critical" condition.
- Recommendations stated that the bulkhead be removed and replaced in the near future. In the meantime a fence should be placed around the perimeter of the structure.
- The City is proposing a fence option (similar to image shown right) that is aesthetically pleasing and will ensure safety along the bulkhead. Construction of the fence will require a BAR Certificate of Appropriateness.



Application Materials BAR2016-00114 500A S. Union St 4/5/2016

## **UPDATE: FENCE INSTALLED 2013**





## **Plan Item:**

 Addition of family-oriented
 equipment and furniture where approved

## **UPDATE: SITE FURNISHINGS INSTALLED 2014**



### **Plan Item:**

 Installation of interpretive signs at top of wall parallel to Lee Street



### **Plan Item:**

 Installation of new wayfinding signage to meet city standard





Existing sign

### **UPDATE: WAYFINDING SIGNAGE INSTALLED 2014**

New standard wayfinding sign



### **Plan Item:**

 Complete the construction of the existing dog exercise area by adding a barrier such as fencing and/or landscaping.

### **UPDATE: TO BE DETERMINED**





### Plan Item:

Renovate the playground.

**UPDATE: PLANNED FOR FY 2017/2018** 





### **Plan Item:**

 Install a speed table at the corner of Gibbon and Union Street and Install crosswalks, if deemed feasible, as a mid-block crossing on Union Street.

### **Response:**

 The Union Street Corridor Study, currently underway, addresses traffic calming needs along the Union Street, including the areas adjacent to Windmill Hill Park. The Study is expected to be complete in Fall 2012.

## UPDATE: SCHEDULED TO BE COMPLETED DURING THE CONSTRUCTION OF THE LIVING SHORELINE PROJECT



## **Plan Item**

 Installation of a 6 foot width brick walk at the top of the wall (west end) and along the perimeter (south end).

### Response

 The existing stone walk at the top of the wall and the concrete walk along the south end of the site are in good condition and were recently renovated



UPDATE: NO ADDITIONAL IMPROVEMENTS SCHEDULED

# Currently Underway with Existing CFMP Funds



## **Plan Item**

Renovate Basketball Court

## Response

 Already scheduled for FY12 Court CFMP funding
 UPDATE: COMPLETE

## **Plan Item**

 Replace Park Fencing around perimeter west of Union Street

## Response

 Already scheduled for FY12 Park CFMP funding
 UPDATE: COMPLETE





## Projects incorporated or in conjunction with the Bulkhead Repair



 Re-design the Open Space: The plan proposes a passive use lawn framed by a cluster of small trees adjacent to Union Street and special paving leading to water's edge. It also proposes the creation of an informal seating/gathering area with low benches in the old parking lot area. This space should reflect a nautical theme and natural materials. No cost estimate for this work exists currently.

#### Provide natural resource enhancements, including:

- Enhance the tidal area with native wetland and emergent wetland plantings.
- Enhance the drainage way under Union Street to the river adjacent to the dog exercise area with natural plantings.
- Construct an interpretive boardwalk through the wetland area.
- Considerations for an interpretive trail from Jones Point Park to Windmill Hill Park.
- Natural resources improvements need coordination with eventual bulkhead improvements. Cost estimates for this work does not currently exist.
- Completion of shoreline elements in the master plan not related to the seawall/bulkhead structure.

This includes mater planning of natural shoreline elements south of the drainage channel adjacent to Ford's Landing and at the northern project line adjacent to Harborside.

Applicati BAR2016 500A S. U			Attachment #2				
4/5/2016			BAR Case # BAR2016-00114				
	ADDRESS OF PROJECT	500A S Union Street Alexar	ndria, VA 22314				
	TAX MAP AND PARCEL:	081.01-03-04	ZONING: WPR				
	APPLICATION FOR: (Plea	se check all that apply)					
	X CERTIFICATE OF API	PROPRIATENESS					
	PERMIT TO MOVE, REMOVE, ENCAPSULATE OR DEMOLISH (Required if more than 25 square feet of a structure is to be demolished/impacted)						
	WAIVER OF VISION CLEARANCE REQUIREMENT and/or YARD REQUIREMENTS IN A VISION CLEARANCE AREA (Section 7-802, Alexandria 1992 Zoning Ordinance)						
		P HVAC SCREENING REQUIREME Idria 1992 Zoning Ordinance)	NT				
	Applicant: X Property O Name: City of Alexand	Dwner 🔲 Business (Please provide ria - Department of Project Imp					
		eet, Room 3200	_				
	City: Alexandria	State: <u>VA</u> Zip:	22314				
	Phone:		rnstein@alexandriava.gov				
	Authorized Agent (if appl	icable): 🗌 Attorney 🗌 Archite	ct [X] Department of Project Implementation				
	Name: Mitchell Bernste	in, Acting Director	Phone: 703-746-4054				
	E-mail:mitchell.bernste	ein@alexandriava.gov					
	Legal Property Owner:						
	Name: City of Alexand	ria	_				
	Address:		_				
	City:	State: Zip:					
	Phone:	E-mail:					
	Yes No If yes, hi Yes, hi Yes X No Is there	an historic preservation easement on this as the easement holder agreed to the pro a homeowner's association for this prope as the homeowner's association approve	posed alterations? http://www.second.com/alterations/				

If you answered yes to any of the above, please attach a copy of the letter approving the project.

Application	Mate	erials					
BAR2016-00	)114						
500A S. Unio	on St			ł	BAR Case # <u>B</u>	AR2016-00114	
4/5/2016	NA	TURE OF PROPO	SED WORK: Please check all that	t apply			
		NEW CONSTRU EXTERIOR ALT awning doors x lighting other	JCTION ERATION: <i>Please check all that aµ</i> k fence, gate or garden wal windows pergola/trellis	I HVA		☐ shutters ☐ shed Ƴ	
		ADDITION DEMOLITION/EN SIGNAGE					

DESCRIPTION OF PROPOSED WORK: Please describe the proposed work in detail (Additional pages may be attached).

Please refer to Attachment 1.

#### SUBMITTAL REQUIREMENTS:

Items listed below comprise the **minimum supporting materials** for BAR applications. Staff may request additional information during application review. Please refer to the relevant section of the *Design Guidelines* for further information on appropriate treatments.

Applicants must use the checklist below to ensure the application is complete. Include all information and material that are necessary to thoroughly describe the project. Incomplete applications will delay the docketing of the application for review. Pre-application meetings are required for all proposed additions. All applicants are encouraged to meet with staff prior to submission of a completed application.

Electronic copies of submission materials should be submitted whenever possible.

**Demolition/Encapsulation :** All applicants requesting 25 square feet or more of demolition/encapsulation must complete this section. Check N/A if an item in this section does not apply to your project.

N/#
X
X
X

- **K**] Survey plat showing the extent of the proposed demolition/encapsulation.
- x Existing elevation drawings clearly showing all elements proposed for demolition/encapsulation.
- X Clear and labeled photographs of all elevations of the building if the entire structure is proposed to be demolished.
- [X Description of the reason for demolition/encapsulation.
- Description of the alternatives to demolition/encapsulation and why such alternatives are not considered feasible.

Application Materials BAR2016-00114 500A S. Union St

N/A

BAR Case	#BAR2016-00114
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- 4/5/2016 Additions & New Construction: Drawings must be to scale and should not exceed 11" x 17" unless approved by staff. All plans must be folded and collated into 3 complete 8 1/2" x 11" sets. Additional copies may be requested by staff for large-scale development projects or projects fronting Washington Street. Check N/A if an item in this section does not apply to your project.
  - N/A
     X Scaled survey plat showing dimensions of lot and location of existing building and other structures on the lot, location of proposed structure or addition, dimensions of existing structure(s), proposed addition or new construction, and all exterior, ground and roof mounted equipment.
  - **X** FAR & Open Space calculation form.
  - X Clear and labeled photographs of the site, surrounding properties and existing structures, if applicable.
  - X Existing elevations must be scaled and include dimensions.
  - Image: Second structures in plan and elevations.
    Include the relationship to adjacent structures in plan and elevations.
  - x Materials and colors to be used must be specified and delineated on the drawings. Actual samples may be provided or required.
  - Manufacturer's specifications for materials to include, but not limited to: roofing, siding, windows, doors, lighting, fencing, HVAC equipment and walls.
  - X For development site plan projects, a model showing mass relationships to adjacent properties and structures.

**Signs & Awnings:** One sign per building under one square foot does not require BAR approval unless illuminated. All other signs including window signs require BAR approval. Check N/A if an item in this section does not apply to your project.

- N/A

   X

   Linear feet of building: Front:

   X

   Square feet of existing signs to remain:

   X

   Photograph of building showing existing conditions.

   X

   Dimensioned drawings of proposed sign identifying materials, color, lettering style and text.

   X

   Location of sign (show exact location on building including the height above sidewalk).

   X

   X

   Means of attachment (drawing or manufacturer's cut sheet of bracket if applicable).
- Ix means of attachment (drawing of manufacturer's cut sheet of bracket if applicable).
   Ix Description of lighting (if applicable). Include manufacturer's cut sheet for any new lighting fixtures and information detailing how it will be attached to the building's facade.

Alterations: Check N/A if an item in this section does not apply to your project.

- Clear and labeled photographs of the site, especially the area being impacted by the alterations, all sides of the building and any pertinent details.
- X. Manufacturer's specifications for materials to include, but not limited to: roofing, siding, windows, doors, lighting, fencing, HVAC equipment and walls.
- Drawings accurately representing the changes to the proposed structure, including materials and overall dimensions. Drawings must be to scale.
  - An official survey plat showing the proposed locations of HVAC units, fences, and sheds.

Historic elevations or photographs should accompany any request to return a structure to an earlier appearance.

ALL APPLICATIONS: Please read and check that you have read and understand the following items:

- I have submitted a filing fee with this application. (Checks should be made payable to the City of Alexandria. Please contact staff for assistance in determining the appropriate fee.)
- I understand the notice requirements and will return a copy of the three respective notice forms to BAR staff at least five days prior to the hearing. If I am unsure to whom I should send notice I will contact Planning and Zoning staff for assistance in identifying adjacent parcels.
- I, the applicant, or an authorized representative will be present at the public hearing.
- I understand that any revisions to this initial application submission (including applications deferred for restudy) must be accompanied by the BAR Supplemental form and 3 sets of revised materials.

The undersigned hereby attests that all of the information herein provided including the site plan, building elevations, prospective drawings of the project, and written descriptive information are true, correct and accurate. The undersigned further understands that, should such information be found incorrect, any action taken by the Board based on such information may be invalidated. The undersigned also hereby grants the City of Alexandria permission to post placard notice as required by Article XI, Division A, Section 11-301(B) of the 1992 Alexandria City Zoning Ordinance, on the property which is the subject of this application. The undersigned also hereby authorizes the City staff and members of the BAR to inspect this site as necessary in the course of research and evaluating the application. The applicant, if other than the property owner, also attests that he/she has obtained permission from the property owner to make this application.

#### APPLICANT OR AUTHORIZED AGENT:

Signature:

Printed Name: Mitchell Bernstein, Acting Director

Date: 4.4.206



#### NOTICE OF PUBLIC HEARING BOARD OF ARCHITECTURAL REVIEW

Dear Property Owner:

You are hereby notified of the following public hearing to be held on the issue described below by the Board of Architectural Review (check one):

x Old and Historic Alexandria District

100 Year Old Building (Heard before the Old and Historic Alexandria District)
 Parker-Gray Historic District

BOARD OF ARCHITECTURAL REVIEW MEETING DATE: May 4, 2016 7:30 P.M., City Hall 301 King Street City Council Chambers, 2<sup>nd</sup> Floor Alexandria, Virginia 22314

**ISSUE DESCRIPTION:** Improvements and site furnishings related to the Windmill Hill Park

living shoreline project located at 500A S Union Street Alexandria, VA 22314.

Park improvements include: site lighting, pedestrian piers, seat walls and entry features,

and site furnishings (standard products per the Park Facilities Standards Manual).

PROPERTY ADDRESS: 500A S Union Street Alexandria, VA 22314

TAX ASSESSMENT MAP NUMBER: 081.01-03-04

Sincerely Applicant Signature

\*Date Mailed: 4.4. 2016

mitchell.bernstein@alexandriava.gov

Mitchell Bernstein, Acting Director

Applicant Printed Name

## \*Applicant to mail this notice to adjoining and abutting property owners <u>at least ten but no more</u> than thirty days prior to the hearing.

**NOTE:** Applicant to return this copy at least five days prior to the hearing to: Department of Planning and Zoning, 301 King Street, Room 2100.

BAR Application – 500A S Union Street Alexandria – Windmill Hill Park Attachment #1

#### **DESCRIPTION OF PROPOSED WORK:**

This project consists of the complete replacement of the existing bulkhead at Windmill Hill Park with a living shoreline, stream restoration at the Gibbon Street stormwater outfall, Union Street improvements, and the provision of additional park amenities and improvements. Existing conditions are documented in the site photos and on the Existing Conditions Plan (C100) for reference.

#### <u>Park amenities subject to review and approval by the Board of Architectural review</u> <u>include:</u>

- 1. BASE PLAN
  - a. Pedestrian bridge
  - b. Pedestrian pier North pier, timber construction

#### 2. PLAN OPTIONS AND ALTERNATES

- a. Brick-faced seat walls with a stone cap
- b. Brick entry features including entry piers and walls
- c. Raised pedestrian crossing and raised intersection
- d. Pedestrian pier alternates
  - i. North pier, concrete decking, metal railing (alternate to timber base)
  - ii. South pier, timber construction
  - iii. South pier, concrete decking, metal railing (alternate to timber)

#### <u>City Standard site furnishings\* previously approved by the BAR which will also be</u> included in the project:

- 1. Pole-mounted lighting- City standard pole and luminaire shall be used in the interim until Common Element light fixtures along the waterfront are adopted. It is intended that a Common Element light fixture will replace the interim fixtures.
- 2. Standard bollard (Parks Facilities Manual with LED lighting)
- 3. Standard bike rack loops (Parks Facilities Manual)
- 4. Standard park bench (Parks Facilities Manual)
- 5. Standard trash receptacles (Parks Facilities Manual)

\*Manufacturer specifications have not been included in the submittal for these City Standards previously approved for use by the BAR.

Application Materials BAR2016-00114 500A S. Union St 4/5/2016 Application Materials BAR2016-00114 500A S. Union St 4/5/2016



#### Application Materials BAR2016-00114 500A S. Union St

4/5/2016

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#### Application Materials BAR2016-00114

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WINDMILL HILL - LOCATION MAP

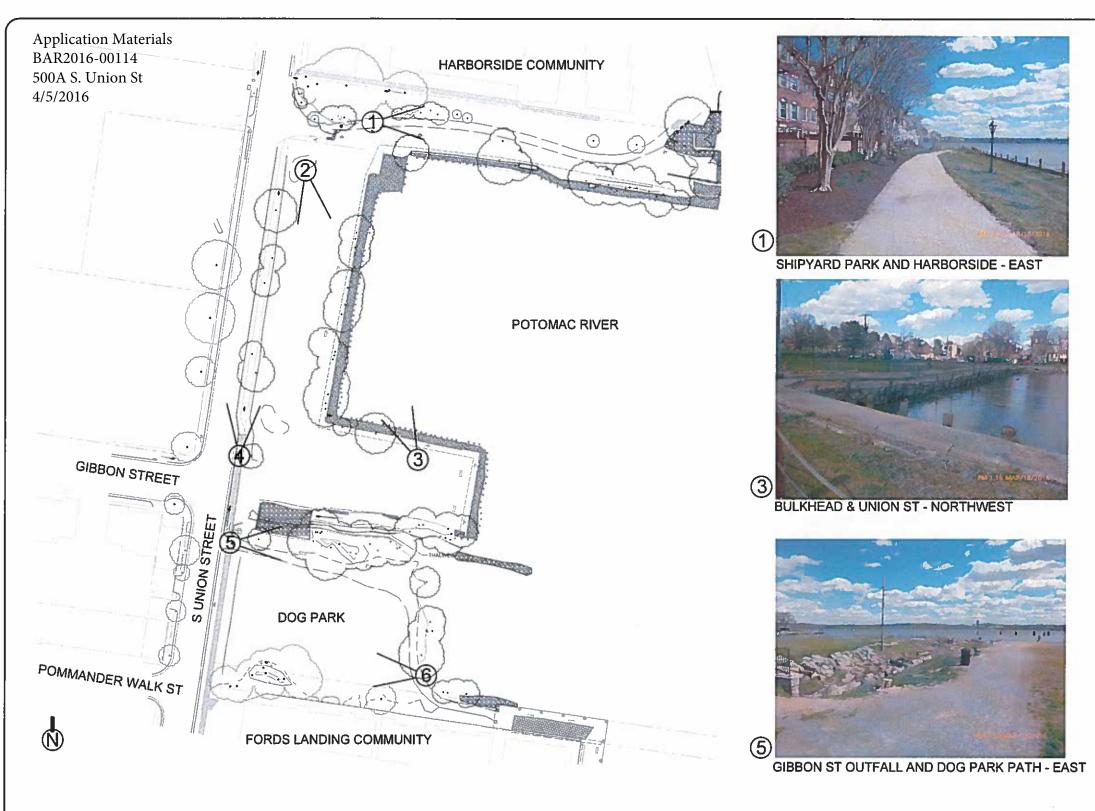
## Board of Architectural Review Package: Windmill Hill Park Shoreline Rehabilitation Alexandria, VA April 4, 2016

City of Alexandria - Department of Project Implementation

#### Application Materials BAR2016-00114 500A S. Union St 4/5/2016 HARBORSIDE CONDOMINIUMS

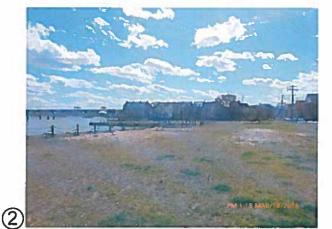
# AREA OF IMPACT AND IMPROVEMENTS

#### FORDS LANDING TOWNHOMES



## Windmill Hill Park Shoreline Rehabilitation Alexandria, VA

City of Alexandria - Department of Project Implementation



FENCE, OPEN LAWN, & FORD'S LANDING - SOUTH



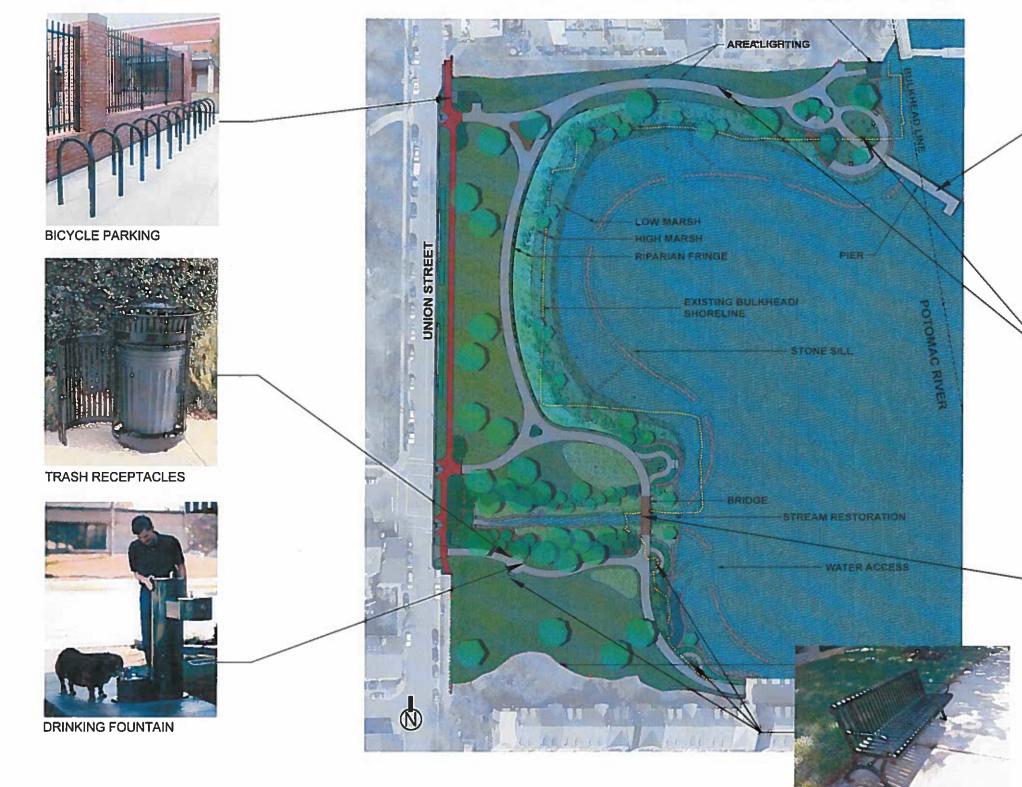
**UNION ST TOWARDS HARBORSIDE - NORTH** 



DOG PARK TOWARDS UNION ST - WEST

## EXISTING CONDITIONS SITE PHOTOS

Application Materials BAR2016-00114 500A S. Union St 4/5/2016



# Windmill Hill Park Shoreline Rehabilitation

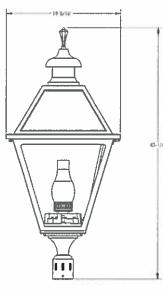
City of Alexandria - Department of Project Implementation

PEDESTRIAN BENCH

THE CITY STANDARD SITE FURNISHINGS ARE INCLUDED IN THE PARKS FACILITIES STANDARDS MANUAL AND HAVE BEEN PREVIOUSLY REVIEWED AND APPROVED BY THE BOARD OF ARCHITECTURAL REVIEW.



PEDESTRIAN PIER -RAILING EXAMPLE



POLE LIGHTS - ALONG NORTH PATH AND IN SEATING AREAS

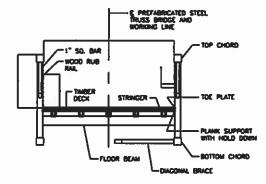
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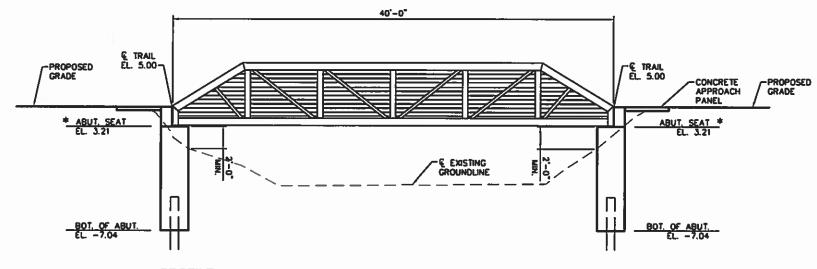


PEDESTRIAN BRIDGE

## REFERENCE MAP SITE FURNISHINGS

Application Materials BAR2016-00114 500A S. Union St 4/5/2016





SECTION

PROFILE







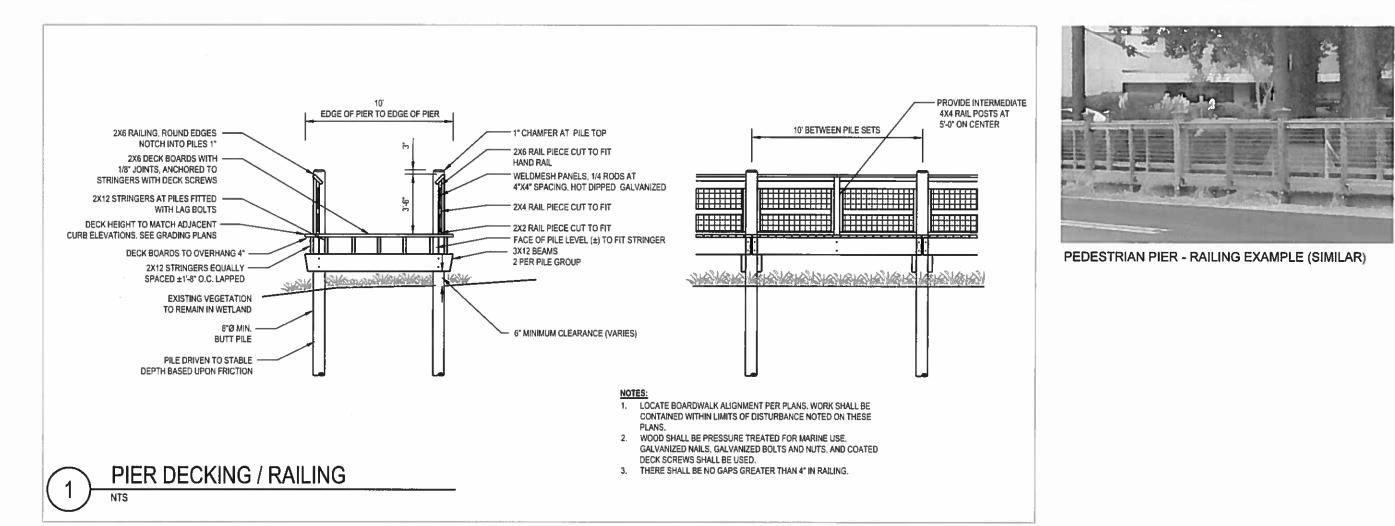
PEDESTRIAN BRIDGE - (PRE-MANUFACTURED) MAKE AND MODEL: TO BE DETERMINED IMAGES PROVIDED FOR AESTHETIC AND CHARACTER INTENT MATERIAL: STEEL OR APPROVED EQUAL

BRIDGE IS INTENDED TO BE SIMILAR TO EXISTING BRIDGES IN OTHER CITY PARKS (E.G. BEN BRENMAN PARK)

## Windmill Hill Park Shoreline Rehabilitation Alexandria, VA

City of Alexandria - Department of Project Implementation

## PEDESTRIAN BRIDGE



PIER DECKING, RAILING, AND OVERALL AESTHETIC MAY BE SUBJECT TO THE WATERFRONT COMMON ELEMENTS IN THE FUTURE. THE PROPOSED DESIGN WILL SERVE IN THE INTERIM UNTIL THE COMMON ELEMENTS ARE ESTABLISHED AND FULLY ADOPTED.

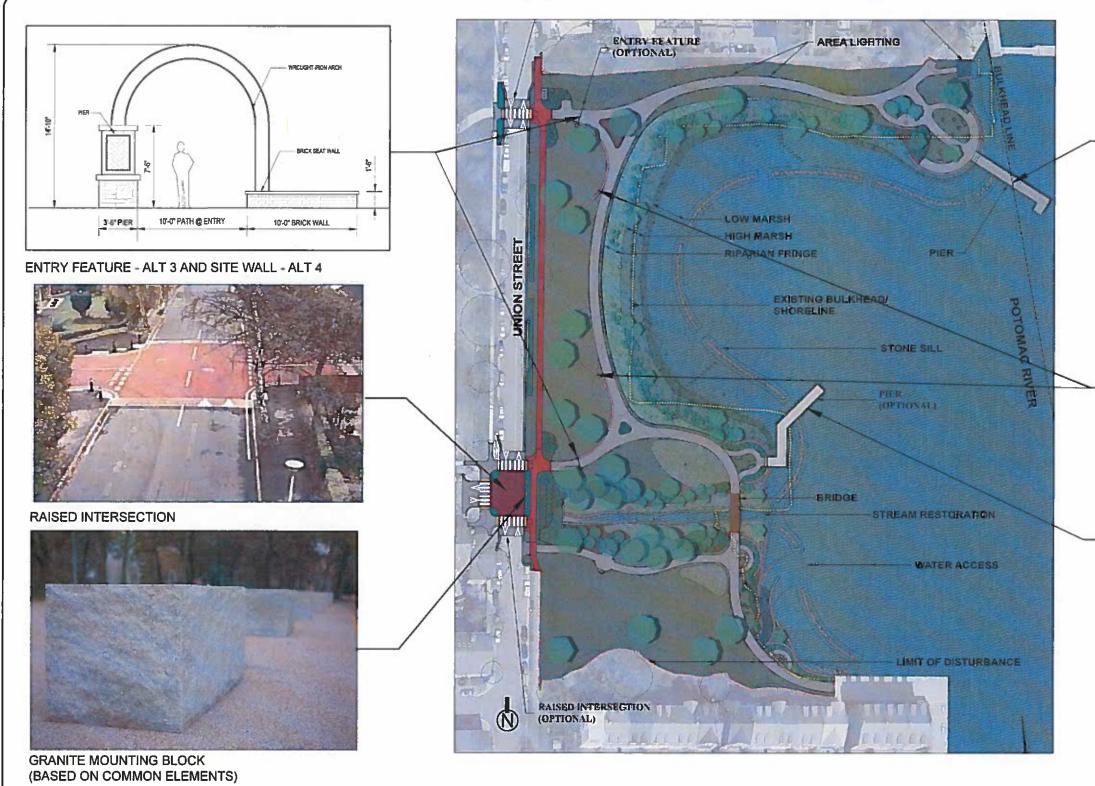
# Windmill Hill Park Shoreline Rehabilitation

Alexandria, VA

City of Alexandria - Department of Project Implementation

## **PEDESTRIAN PIER**

**Application Materials** BAR2016-00114 500A S. Union St 4/5/2016



Windmill Hill Park Shoreline Rehabilitation

Alexandria, VA

City of Alexandria - Department of Project Implementation

## ALTERNATES: REFERENCE MAP

PEDESTRIAN PIER - WOOD OR CONCRETE DECK WOOD OPTION - RAILING EXAMPLE (SIMILAR)

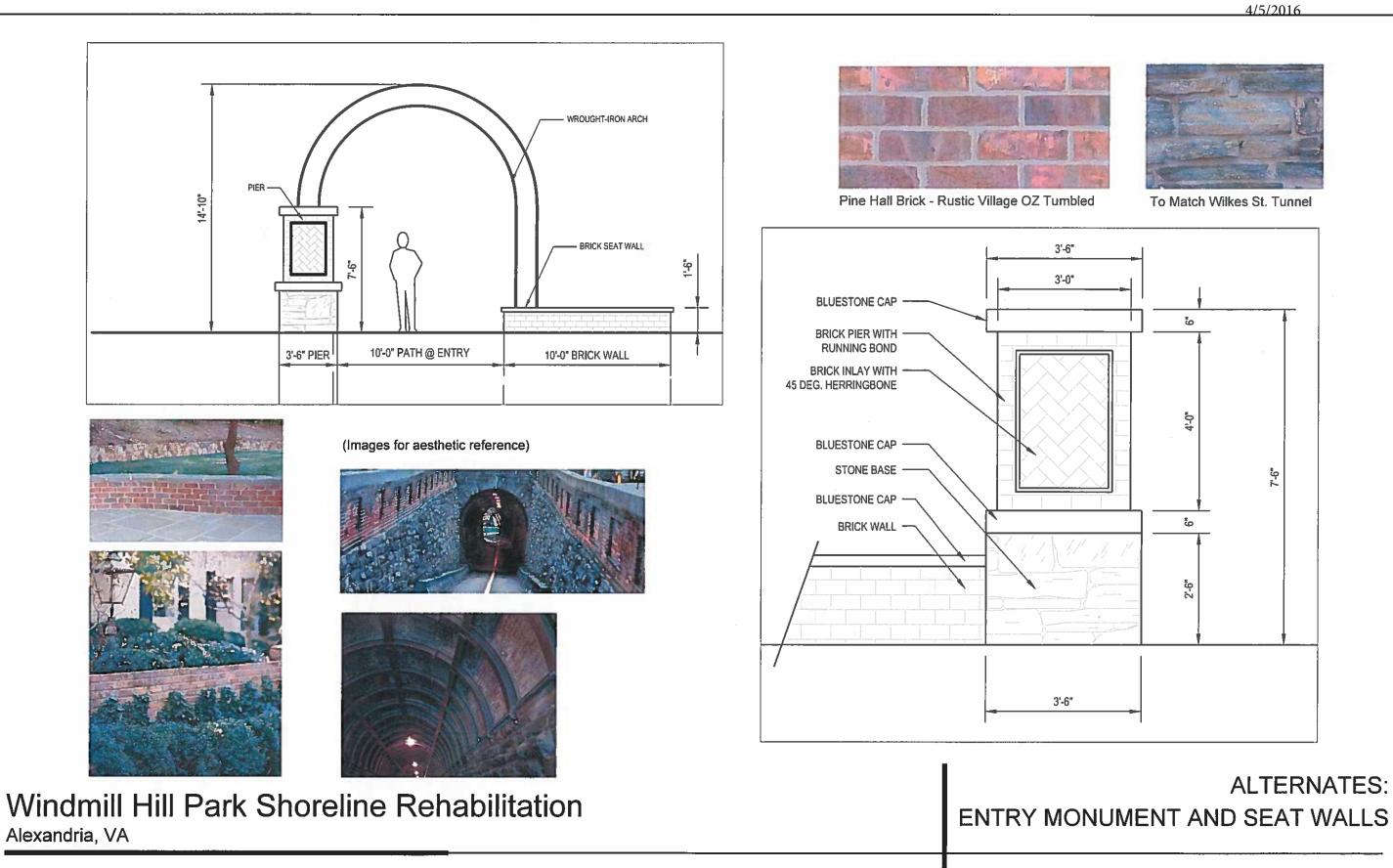


BRICK SEAT WALL W/ STONE CAP



PEDESTRIAN PIER - WOOD OR CONCRETE DECK CONCRETE DECK, METAL RAIL OPTION





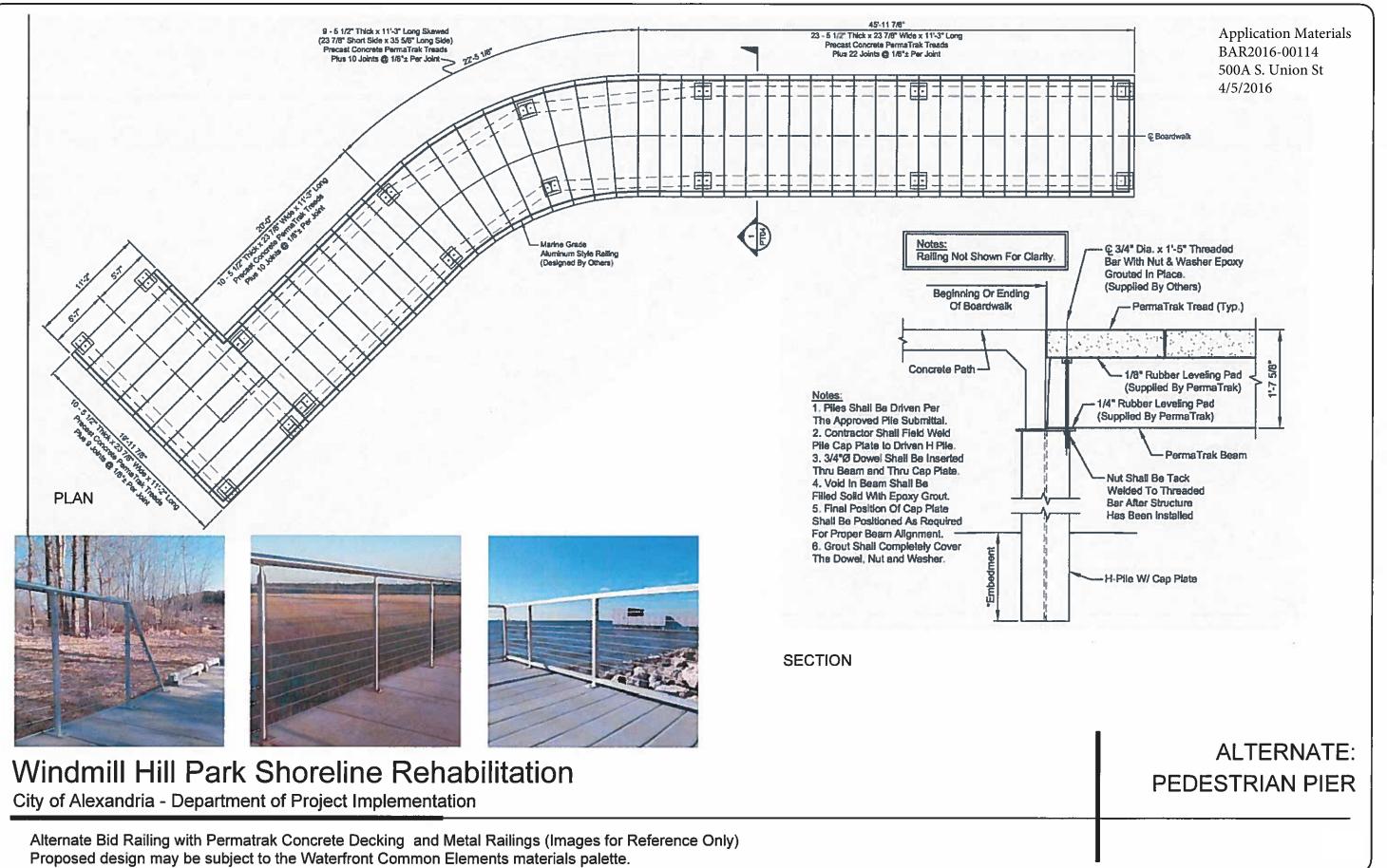
City of Alexandria

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Application Materials BAR2016-00114 500A S. Union St



# ALTERNATES:



# **CITY STANDARDS**



PARK BENCH -VICTOR STANLEY MODEL CR-96 6 FOOT LENGTH BLACK POWDER COAT FINISH



**TRASH RECEPTACLE -**VICTOR STANLEY IRONSITES SERIES MODEL SD-42 - 36 GAL BLACK POWDER COAT FINISH

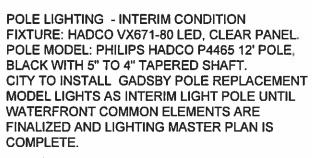


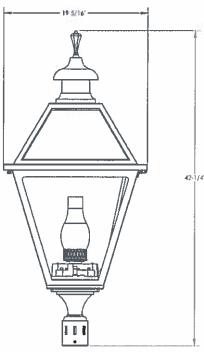
**DRINKING FOUNTAIN -**MOST DEPENDABLE FOUNTAINS, INC MODEL 440 (OR SIMILAR) BLACK OR GREEN POWDER COAT FINISH

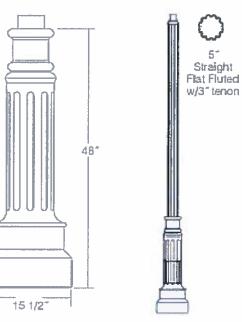


**BICYCLE RACK -**VICTOR STANLEY CYCLE SENTRY SERIES MODEL BRWS-101 BLACK POWDER COAT FINISH

## Windmill Hill Park Shoreline Rehabilitation Alexandria, VA







5-Straight

PEDESTRIAN BRIDGE

Application Materials BAR2016-00114 500A S. Union St 4/5/2016

City of Alexandria - Department of Project Implementation

# **NEW REQUESTS**

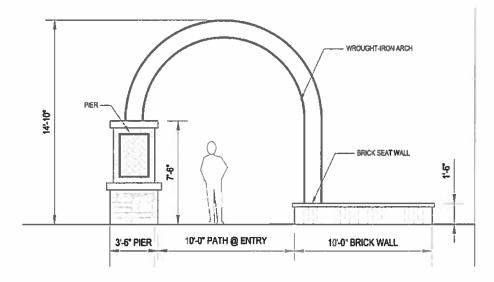


PEDESTRIAN PIER - RAILING EXAMPLE (SIMILAR)



## **BASE CONDITION REQUESTS TO BAR**

# **NEW REQUESTS**



ENTRY FEATURE - ALT 3 AND SITE WALL - ALT 4



RAISED INTERSECTION AND PEDESTRIAN CROSSING





PEDESTRIAN PIER - ALTERNATE CONCRETE DECKING AND METAL RAILING OPTION (SIMILAR TO IMAGE EXAMPLES)

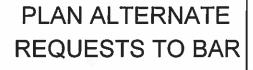
BRICK SEAT WALL W/ STONE CAP

## Windmill Hill Park Shoreline Rehabilitation Alexandria, VA

**Application Materials** BAR2016-00114 500A S. Union St 4/5/2016

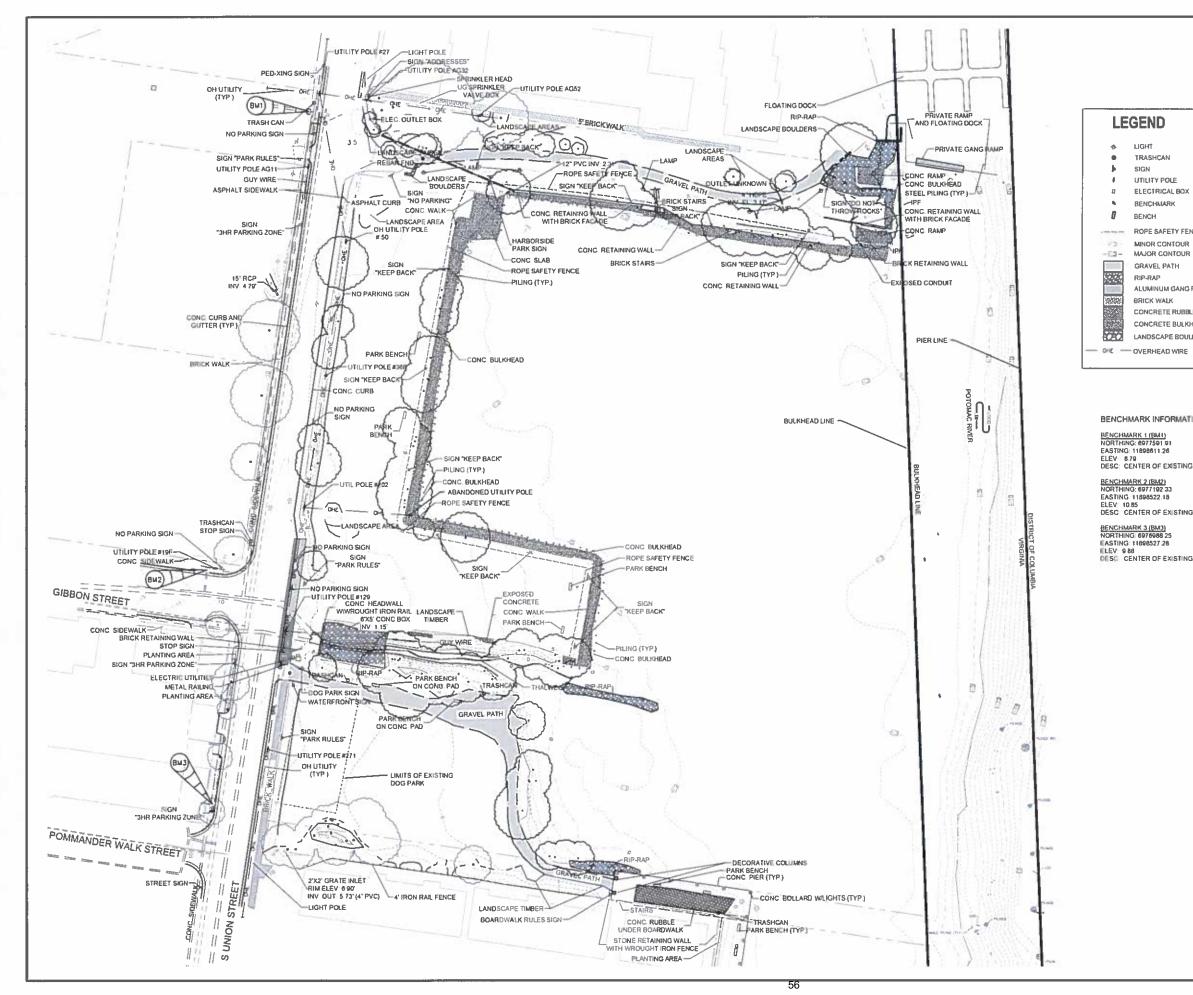
### City of Alexandria - Department of Project Implementation

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GRANITE MOUNTING BLOCK (BASED ON COMMON ELEMENTS)



	NORTH	90% PLANS	
NCE RAMP LE HEAD AND WALK DERS	CRAPHIC SCALE IN FEET		CITY OF ALEXANDRIA, VIRGINIA DEPARTMENT OF PROJECT IMPLEMENTATION 301 KING STREET ALEXANDRIA, VIRGINIA 22313
ION S STORM MANHOLE			рат в кн-зохи осскитом овт ву осскитом озд 15 кн-зох 11 30.15 кн-бох 02.02 16 кн-90х
STORM MANHOLE		NO	ALEXANDRIA PROJECT NO. A-101 DATE OF PLAN ISSUANCE. CONSULTANT PROJECT 90.1 DESIGNED BY: KWH DATE. DRAWN BY: ATR DATE. CHECKED BY: WA DATE. 01.25.16 APPROVED BY: WA DATE.
		REHABILITATI	
	Application Materials BAR2016-00114 500A S. Union St 4/5/2016	LL HILL PARK SHORELINE REHABILITATION	EXISTING CONDITIONS
	KNOW IN HAT'S BELOW. CALL BEFORE YOU DIG. DIAL BIT IN YIRCINA OR 1-600-552-7001	MINDMI	SHEET C100