ISSUE: Certificate of Appropriateness for alterations

APPLICANT: Network Building and Consulting (property owner is City of Alexandria)

LOCATION: Old and Historic Alexandria District

105 North Union Street

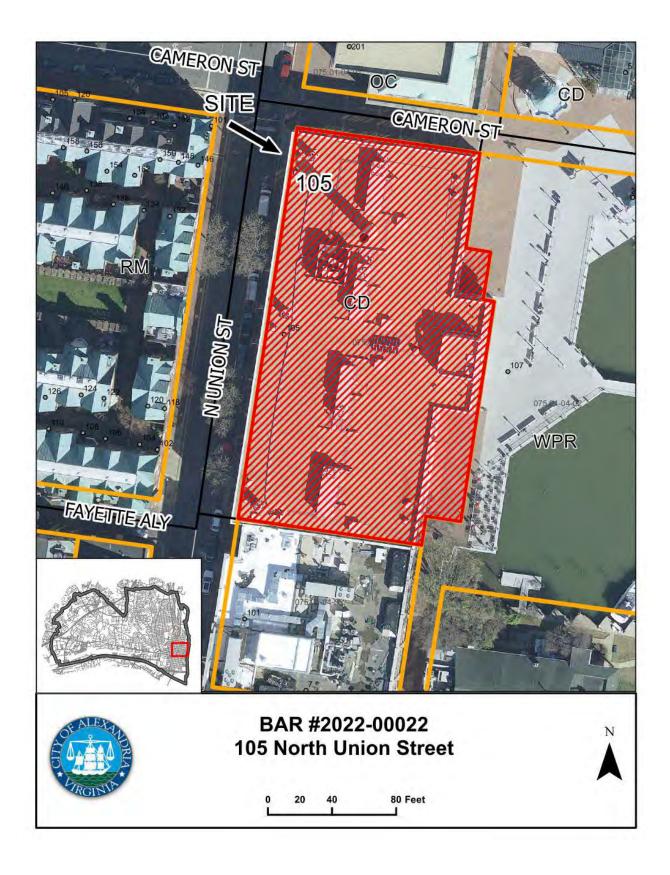
ZONE: CD/Commercial Downtown Zone

STAFF RECOMMENDATION

Staff recommends approval of the Certificate of Appropriateness with the condition that the applicant install the antennas on the north and south walls of the penthouse, one window bay back from the east elevation, in the area circled in Figure 3. The antennas must also be painted to match the walls.

GENERAL NOTES TO THE APPLICANT

- 1. APPEAL OF DECISION: In accordance with the Zoning Ordinance, if the Board of Architectural Review denies or approves an application in whole or in part, the applicant or opponent may appeal the Board's decision to City Council on or before 14 days after the decision of the Board.
- 2. COMPLIANCE WITH BAR POLICIES: All materials must comply with the BAR's adopted policies unless otherwise specifically approved.
- 3. BUILDING PERMITS: Most projects approved by the Board of Architectural Review require the issuance of one or more construction permits by Department of Code Administration (<u>including signs</u>). The applicant is responsible for obtaining all necessary construction permits after receiving Board of Architectural Review approval. Contact Code Administration, Room 4200, City Hall, 703-746-4200 for further information.
- 4. ISSUANCE OF CERTIFICATES OF APPROPRIATENESS AND PERMITS TO DEMOLISH: Applicants must obtain a copy of the Certificate of Appropriateness or Permit to Demolish PRIOR to applying for a building permit. Contact BAR Staff, Room 2100, City Hall, 703-746-3833, or preservation@alexandriava.gov for further information.
- 5. EXPIRATION OF APPROVALS NOTE: In accordance with Sections 10-106(B), 10-206(B) and 10-307 of the Zoning Ordinance, any Board of Architectural Review approval will expire 12 months from the date of issuance if the work is not commenced and diligently and substantially pursued by the end of that 12-month period.
- 6. HISTORIC PROPERTY TAX CREDITS: Applicants performing extensive, certified rehabilitations of historic properties may separately be eligible for state and/or federal tax credits. Consult with the <u>Virginia Department of Historic Resources (VDHR)</u> prior to initiating any work to determine whether the proposed project may qualify for such credits.

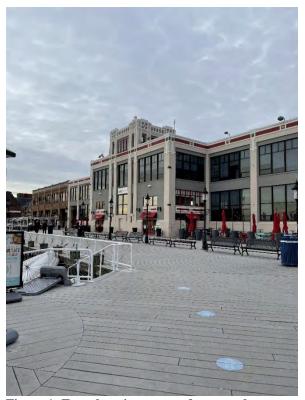


I. APPLICANT'S PROPOSAL

The applicant requests a Certificate of Appropriateness to remove two existing cell antennas and four existing remote radio heads from the rooftop penthouse of the Torpedo Factory and add eight new cell antennas and eight new remote radio heads, at 105 North Union Street.

Site context

The Torpedo Factory is one of the most prominent buildings on the Alexandria Waterfront. On the east side of the 100 block of North Union Street, at the foot of King and Cameron streets, it faces the City Marina to the east, an active pedestrian area with restaurants and tour boats. Figures 1, 2.



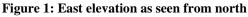




Figure 2: East elevation as seen from south

II. HISTORY

In September 1918, the Navy announced plans to build a torpedo plant along the waterfront at the foot of Cameron Street. Construction began on November 12, 1918 shortly before the war ended, but construction continued. The new torpedo plant offered jobs to hundreds of workers. The first torpedo was completed in November of 1920 and production ceased in mid-1923, although the building continued to employ a skeleton staff and to store numerous torpedoes. It even opened for tours on special occasions. The facility ultimately began manufacturing torpedoes again, expanding its facilities after the attack on Pearl Harbor.

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During the 1960s, the facility stored museum collections and documents for the National Archives and the Smithsonian, including documents from the Nuremburg Trials. In 1969 Marian van Landingham proposed converting the building to a space for artist studios. The City purchased the Torpedo Factory from the federal government and undertook a massive restoration of the deteriorated structure. The building is a very early example of the successful adaptive reuse of a historic building.¹

Previous BAR Approvals

BAR 1998-0011, 2/18/98 - Signage for North Elevation

BAR 1995-0022, 3/1/95 - Rear Signage

BAR 2002-0089, 5/15/02 – Signage

BAR 2007-0280, 2/6/08 – Signage, Lighting and Awnings

BAR 2010-00220, 9/1/10 – Administrative approval for installation of cellular antennas with canister covers, equipment cabinets and cabling

BAR 2011-00354, 1/4/12 - Approval for removal and installation of rooftop antennas

BAR 2014-00408, 12/4/14 - Administrative approval for removal and installation of rooftop antennas

BAR 2015-00231, 8/3/15 – Signage

BAR 2017-00256, 7/14/17 – Administrative approval for removal and installation of antennas on the property's rooftop.

BAR 2018-00340, 9/5/18 – Chimney demolition

BAR 2021-00066, 3/17/21 – Rooftop screening structures

III. ANALYSIS

Certificate of Appropriateness

In a discussion of building accessories, the *Design Guidelines* note that: "When considered individually, many of these items may seem relatively minor in nature; however, the cumulative effect of inappropriate small-scale additions to buildings in the historic districts will erode the overall historic and architectural cohesiveness that make the districts significant." Staff finds this particularly apt in this case, where two unobtrusive cell antennas will be multiplied by four, creating a very conspicuous modern feature on this historic waterfront building. See Figures 1, 2.

When this project came to staff and the Virginia Department of Historic Resources (VDHR) for a Section 106 review in July and August of 2020, staff and VDHR, after much discussion, ultimately determined that the project would not have an adverse effect. Staff's determination of no adverse effect was partially based on the mistaken belief that General Services had already approved the project. Staff has advised the applicant that a finding of no adverse effect does not ensure BAR approval, that the BAR will follow their set standards and guidelines. Staff is also working with General Services to ensure that they are aware of all BAR recommendations. Increasing the number of antennas will require a lease modification, which GSA will update incorporating BAR recommendations.

¹ Bertsch, Amy; "Torpedo Factory was Foray into the Defense Industry," Out of the Attic, *Alexandria Times*, September 1, 2011; and Bertsch, Amy; "A Vital Waterfront Property in Peace and War," Out of the Attic, *Alexandria Times*, December 11, 2014.



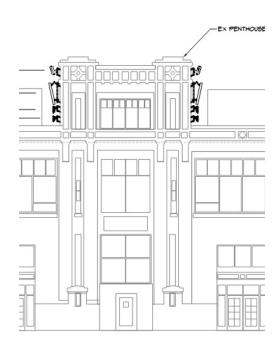


Figure 1: Existing east elevation with 2 antennas

Figure 2: Proposed east elevation with 8 antennas

VDHR made several recommendations to decrease the adverse effect to the building, including:

- Relocating the antennas behind the windows on the inside of the penthouse and concealing them with stealth screening;
- Mount the antennas on the north and south walls of the penthouse house but set back so they are at least one window bay back from the east elevation and have them painted to match the side walls of the penthouse (see Figure 3 for this location);
- Combine the previous two suggestions and mount some inside and some on the side walls of the penthouse.



Figure 3: VDHR proposed relocation of antennas circled in red.

Staff agrees with the VDHR suggestions and recommends that the applicant install the antennas on the north and south walls of the penthouse, one window bay back from the east elevation, in the area circled in Figure 3. The antennas must also be painted to match the walls.

With the conditions above, staff recommends approval of the project.

STAFF

Susan Hellman, Historic Preservation Planner, Planning & Zoning Tony LaColla, AICP, Land Use Services Division Chief, Planning & Zoning

IV. <u>CITY DEPARTMENT COMMENTS</u>

Legend: C- code requirement R- recommendation S- suggestion F- finding

Zoning

- F-1 Per section 6-403(B), the antennas may be erected as a part of the main building to their required height; however, per section 6-403(B)(1), they "shall be concealed by or constructed of exterior architectural materials or features of the same type of quality used on the exterior walls of the main building in question".
- F-2 Per section 6-403(B)(2), "for buildings located within the Old and Historic Alexandria District... the board of architectural review may, after public hearing, waive or modify the screening requirement of subsection (B)(1) of this section, if the board finds such requirement to be architecturally inappropriate."
- F-2 The proposed replacement antennas comply with zoning.

Code Administration

F-1 No Code comment.

Transportation and Environmental Services

- R-1 The building permit must be approved and issued prior to the issuance of any permit for demolition if a separate demolition permit is required. (T&ES)
- R-2 The applicant shall be responsible for repairs to the adjacent city right-of-way if damaged during construction activity. (T&ES)
- R-3 No permanent structure may be constructed over any existing private and/or public utility easements. It is the responsibility of the applicant to identify any and all existing easements on the plan. (T&ES)
- F-1 After review of the information provided, an approved grading plan is not required at this time. Please note that if any changes are made to the plan it is suggested that T&ES be included in the review. (T&ES)

- F-2 If the alley located at the rear of the parcel is to be used at any point of the construction process the following will be required:
 - <u>For a Public Alley -</u> The applicant shall contact T&ES, Construction Permitting & Inspections at (703) 746-4035 to discuss any permits and accommodation requirements that will be required.
 - <u>For a Private Alley</u> The applicant must provide proof, in the form of an affidavit at a minimum, from owner of the alley granting permission of use. (T&ES)
- C-1 The applicant shall comply with the City of Alexandria's Solid Waste Control, Title 5, Chapter 1, which sets forth the requirements for the recycling of materials (Sec. 5-1-99). (T&ES)
- C-2 The applicant shall comply with the City of Alexandria's Noise Control Code, Title 11, Chapter 5, which sets the maximum permissible noise level as measured at the property line. (T&ES)
- C-3 All secondary utilities serving this site shall be placed underground. (Sec. 5-3-3) (T&ES)
- C-4 Any work within the right-of-way requires a separate permit from T&ES. (Sec. 5-2) (T&ES)
- C-5 All improvements to the city right-of-way such as curbing, sidewalk, driveway aprons, etc. must be city standard design. (Sec. 5-2-1) (T&ES)

Alexandria Archaeology

F-1 No archaeology oversight is necessary for this undertaking.

V. <u>ATTACHMENTS</u>

- 1 Application Materials
- 2 Supplemental Materials

	DAR Case #
ADDRESS OF PROJECT: 105 North Union Street Alexandria,	VA 22314
DISTRICT: ☐ Old & Historic Alexandria ☐ Parker – Gray	
TAX MAP AND PARCEL: 075.01-04	zoning: CD
APPLICATION FOR: (Please check all that apply)	
CERTIFICATE OF APPROPRIATENESS	
PERMIT TO MOVE, REMOVE, ENCAPSULATE OR DEMOLI (Required if more than 25 square feet of a structure is to be demolished/impacted)	
WAIVER OF VISION CLEARANCE REQUIREMENT and/or Y CLEARANCE AREA (Section 7-802, Alexandria 1992 Zoning Ordinance	
WAIVER OF ROOFTOP HVAC SCREENING REQUIREMENT (Section 6-403(B)(3), Alexandria 1992 Zoning Ordinance)	Γ
Applicant: ☐ Property Owner ☐ B☐siness (Please provide	business name & contact person)
Name: Network Building and Consulting	_
Address: 6095 Marshalee Drive	<u> </u>
City: Elkridge State ☐MD ☐ ☐ 2	21075
Phone: _408-550-5449 □-□ ail □ _amelbardis@	nbcllc.com
Authorized Agent (if applicable): ☐ Attorne☐ ☐ Ar ☐ ite	<u> </u>
Name: Aleks Melbardis	□□one □ <u>□08-550-5</u> □□□
E-mail: amelbardis@nbcllc.com	
Legal Property Owner: Name:	
Address: City of Alexandria	
City: 105 N Union Street	_
Phone: Alexandria State VA II	<u>22314 </u>
□-□ ail□	
Yes No Is there an historic preservation easement on this propose Yes No If yes, has the easement holder agreed to the propose Yes No Is there a homeowner's association for this property? Yes No If yes, has the homeowner's association approved the	d alterations?

If you answered yes to any of the above, please attach a copy of the letter approving the project.

BAR Case #
NATURE OF PROPOSED WORK: Please check all that apply
NEW CONSTRUCTION EXTERIOR ALTERATION: Please check all that apply. awning fence, gate or garden wall HVAC equipment shutters doors windows siding shed lighting pergola/trellis painting unpainted masonry other Antenna Alterations ADDITION DEMOLITION/ENCAPSULATION SIGNAGE
DESCRIPTION OF PROPOSED WORK: Please describe the proposed work in detail (Additional pages may be attached).
This project consists of removing (2) existing antennas and installing (8). Additionally there will be (4) existing RRH's removed and (8) installed. All work will be done on an existing site. The proposed antennas will be flush mounted to the side of the penthouse that is located on the roof of the building. The elevations of the RAD centers for these proposed antennas are from 40'-6" to 50'-0".
SUBMITTAL REQUIREMENTS:
Items listed below comprise the minimum supporting materials for BAR applications. Staff may request additional information during application review. Please refer to the relevant section of the <i>Design Guidelines</i> for further information on appropriate treatments.
Applicants must use the checklist below to ensure the application is complete. Include all information and material that are necessary to thoroughly describe the project. Incomplete applications will delay the docketing of the application for review. Pre-application meetings are required for all proposed additions. All applicants are encouraged to meet with staff prior to submission of a completed application.
Electronic copies of submission materials should be submitted whenever possible.
Demolition/Encapsulation: All applicants requesting 25 square feet or more of demolition/encapsulation must complete this section. Check N/A if an item in this section does not apply to your project.
NA Survey plat showing the extent of the proposed demolition/encapsulation. Existing elevation drawings clearly showing all elements proposed for demolition/encapsulation. Clear and labeled photographs of all elevations of the building if the entire structure is proposed to be

Description of the reason for demolition/encapsulation.
 Description of the alternatives to demolition/encapsulation and why such alternatives are not considered

Description of the reason for demolition/encapsulation.

feasible.

	BAR Case #	
Additions & New Construction: Drawings must be to scale and should not exceed 11" x 17" unless		
approved by staff. All plans must be folded and collated into 3 complete	e 8 1/2" x 11" sets. Additional copies may be	

	ed by staff for large-scale development projects or projects fronting Washington Street. Check N/A if an item ection does not apply to your project.	
□ NÆ	Scaled survey plat showing dimensions of lot and location of existing building and other structures on the lot, location of proposed structure or addition, dimensions of existing structure(s), proposed addition or new construction, and all exterior, ground and roof mounted equipment.	
	FAR & Open Space calculation form. Clear and labeled photographs of the site, surrounding properties and existing structures, if applicable. Existing elevations must be scaled and include dimensions. Proposed elevations must be scaled and include dimensions. Include the relationship to adjacent	
	structures in plan and elevations. Materials and colors to be used must be specified and delineated on the drawings. Actual samples may be provided or required.	
	Manufacturer's specifications for materials to include, but not limited to: roofing, siding, windows, doors, lighting, fencing, HVAC equipment and walls.	
	For development site plan projects, a model showing mass relationships to adjacent properties and structures.	
Signs & Awnings: One sign per building under one square foot does not require BAR approval unless illuminated. All other signs including window signs require BAR approval. Check N/A if an item in this section does not apply to your project.		
N/A	Linear feet of building: Front: Secondary front (if corner lot): Square feet of existing signs to remain: Photograph of building showing existing conditions. Dimensioned drawings of proposed sign identifying materials, color, lettering style and text. Location of sign (show exact location on building including the height above sidewalk). Means of attachment (drawing or manufacturer's cut sheet of bracket if applicable). Description of lighting (if applicable). Include manufacturer's cut sheet for any new lighting fixtures and information detailing how it will be attached to the building's facade.	
Alterations: Check N/A if an item in this section does not apply to your project.		
	Clear and labeled photographs of the site, especially the area being impacted by the alterations, all sides of the building and any pertinent details. Manufacturer's specifications for materials to include, but not limited to: roofing, siding, windows, doors, lighting, fencing, HVAC equipment and walls. Drawings accurately representing the changes to the proposed structure, including materials and overall dimensions. Drawings must be to scale. An official survey plat showing the proposed locations of HVAC units, fences, and sheds. Historic elevations or photographs should accompany any request to return a structure to an earlier appearance.	

BAR Case #	
	-

ALL APPLICATIONS: Please read and check that you have read and understand the following items:

K	I have submitted a filing fee with this application. (Checks should be made payable to the City of Alexandria. Please contact staff for assistance in determining the appropriate fee.)
	I understand the notice requirements and will return a copy of the three respective notice forms to BAR staff at least five days prior to the hearing. If I am unsure to whom I should send notice I will contact Planning and Zoning staff for assistance in identifying adjacent parcels.
	I, the applicant, or an authorized representative will be present at the public hearing.
↳	I understand that any revisions to this initial application submission (including applications deferred for restudy) must be accompanied by the BAR Supplemental form and 3 sets of revised materials.

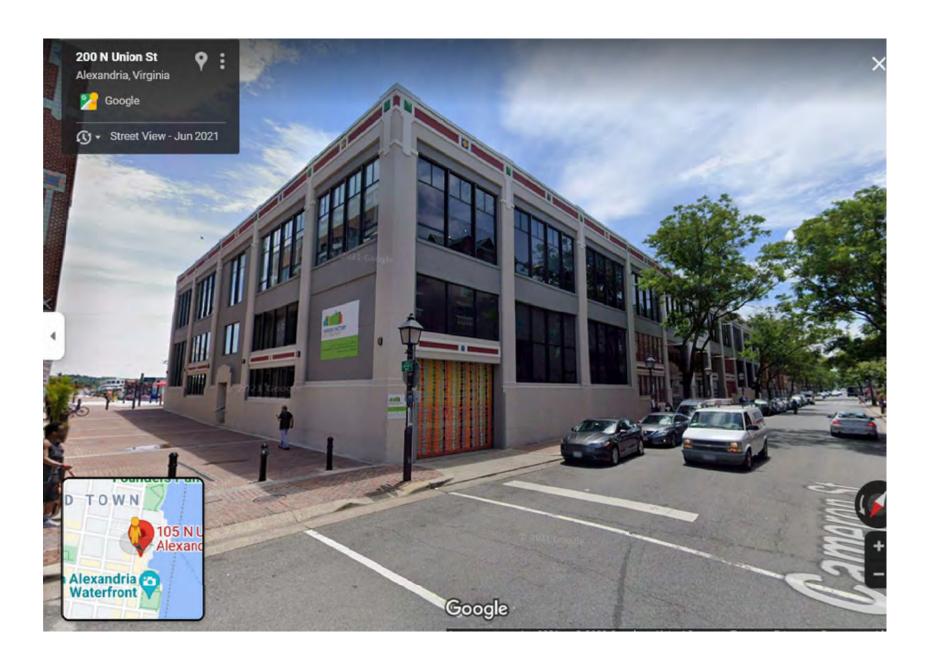
The undersigned hereby attests that all of the information herein provided including the site plan, building elevations, prospective drawings of the project, and written descriptive information are true, correct and accurate. The undersigned further understands that, should such information be found incorrect, any action taken by the Board based on such information may be invalidated. The undersigned also hereby grants the City of Alexandria permission to post placard notice as required by Article XI, Division A, Section 11-301(B) of the 1992 Alexandria City Zoning Ordinance, on the property which is the subject of this application. The undersigned also hereby authorizes the City staff and members of the BAR to inspect this site as necessary in the course of research and evaluating the application. The applicant, if other than the property owner, also attests that he/she has obtained permission from the property owner to make this application.

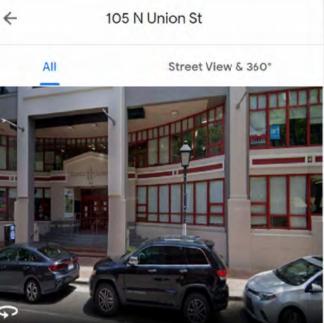
APPLICANT OR AUTHORIZED AGENT:

si_nat_re_AleksMelbardis					
□rinted Na□e□ Aleks Melbardis					
Date □ 1-18-2022					

OWNERSHIP AND DISCLOSURE STATEMENT Use additional sheets if necessary

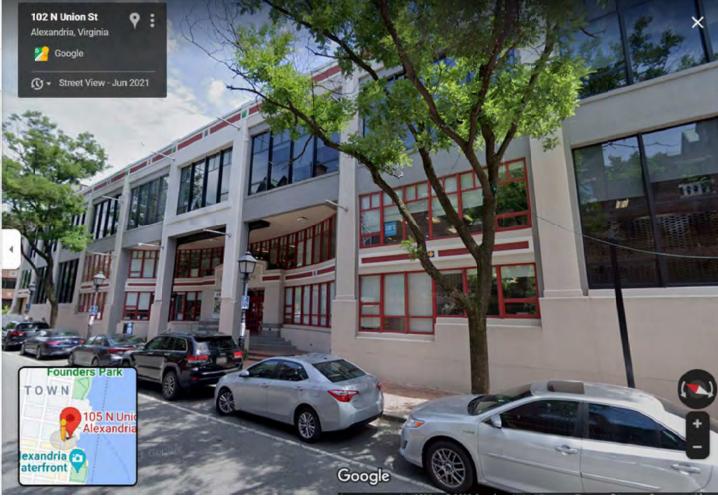
in the applicant owner of more equitable intere application.	, unless the enti e than three perc st held at the tim	ty is a corporation or partners tent. The term ownership into the of the application in the real partners.	person or entity owning an interest hip, in which case identify each erest shall include any legal or property which is the subject of the
Na	ame	Address	Percent of Ownership
1. Aleks Melba	ardis	6095 Marshalee Dr.	100□
2.			
3.			
interest in the pr corporation or p ownership intere- real property wh	operty located at artnership, in which est shall include and nich is the subject of	h case identify each owner of more y legal or equitable interest held at t f the application.	(address), unless the entity is a than three percent. The term the time of the application in the
	ame	Address	Percent of Ownership
1. City of Alexa	andria	105 N Union Street	100□
2.			
3.			
interest in the aprelationship, as a application, or w	oplicant or in the su defined by Section within the 12-month City Council, Plann	ships. Each person or entity listed all bject property is required to disclos 11-350 of the Zoning Ordinance, experiod prior to the submission of the ing Commission, Board of Zoning	e any business or financial kisting at the time of this application with any member of
Name of pers		Relationship as defined by	Member of the Approving
		Section 11-350 of the Zoning	Body (i.e. City Council,
1		Ordinance	Planning Commission, etc.)
1. n/a			
2.			
3.			
		ationships of the type described in fore each public hearing must l	
	or the applicant's vided above is true	authorized agent, I hereby attest to t and correct.	the best of my ability that the
1-18-2022			/ - 11 1 ! -
	Aleks Melbard	AIEKSIV	<u>Melbardis</u>











GENERAL NOTES

- THE CONTRACTOR OR BIDDER SHALL BEAR THE RESPONSIBILITY OF NOTIFICING (IN NOTIFICE) THE RESPONSIBILITY OF NOTIFICING (IN NOTIFICE) THE RESPONSIBILITY OF NOTIFICING THE CONTRACTOR SHALL PRICE THE MORE COSTLY OR EXTENSIVE MORE, UNLESS PRICECTED IN NOTIFICING OTHERWISE.
- THE CONTRACTOR SHALL VISIT THE LOB SITE PRIOR TO THE SUBMISSION OF BIDS OR PERFORMING MORK TO FAMILIANZE HIMSELF WITH THE FIELD CONDITIONS AND TO VERIFY THAT THE PROJECT CAN BE CONSTRUCTED IN ACCORDANCE WITH THE CONTRACT DOCUMENTS.

- IC. THE CONTRACTOR SHALL BE RESPONSIBLE FOR OBTAINING ALL PERMITS AND INSPECTIONS MHICH MAY BE REQUIRED FOR THE WORK BY THE ARCHITECT/ENGINEER, THE STATE, COUNTY, OR LOCAL GOVERNMENT AUTHORITY.

- THE CONTRACTOR SHALL SUBMIT SHOP DRAMING FOR ALL EQUIPMENT/MATERIALS AS DIRECTED IN THESE PRAMINGS SHALL BE SUBMITTED FOR ARCHITECTURAL FINISHES, HARDWARE, ETC.; STRUCTURAL COMPONENTS, AND SERVICE EQUIPMENT

verizon

ALEXANDRIA MARINA

ANTENNA MODIFICATION 105 NORTH UNION STREET ALEXANDRIA, VIRGINIA 22314

INDEX OF DRAWINGS

COVER SHEET C5-I

ROOF LAYOUTS & ANTENNA SECTOR LAYOUTS

C-3 BUILDING ELEVATIONS

S-I STRUCTURAL DETAILS

PART PLANS, POWER RISER, AND NOTES

ANTENNA GROUNDING SYSTEM DIAGRAM AND DETAIL

ANTENNA ANALYSIS

EXISTING ANTENNAS:

TMO (2) ONE (I) PER SECTOR TWO (2) ONE (I) PER SECTOR

ANTENNAS TO BE REMOVED:

ANTENNAS TO BE INSTALLED:

EIGHT (8) FOUR (4) PER SECTOR

TOTAL ANTENNAS: (PROPOSED & EXISTING)

EIGHT (8) FOUR (4) PER SECTOR

CODE ANALYSIS

IIB

APPLICABLE BUILDING CODE: VA USBC 2015, IBC 2015 BUSINESS (B)

USE GROUP: CONSTRUCTION TYPE:

NUMBER OF STORIES:

FIRE PROTECTION.

PUII DING AREA.

THREE (B) + PENTHOUSE FULLY SPRINKLERED 40 STT SO FT (APPROX) NO

VERIZON REVIEW

BUILDING OWNER DATE

(N) VICINITY PLAN

PROJECT DESCRIPTION

THIS PROJECT CONSISTS OF REMOVING TWO (2) EXISTING THIS PROJECT CONTROL OF THE PROJECT OF AND INSTALLING ANTENNA, OR (SERVICE AND INSTALLING FOR (A) AT EACH SECTOR AND INSTALLING FOR (A) AT EACH SECTOR APPITIONALLY, REMOVE FOUR (4) ENSITING REMOTE RADIO FEADS (REM), TWO (2) FROM EACH SECTOR AND INSTALL EIGHT (6) RRH, FOUR (4) AT EACH SECTOR

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1. THEN RIGHT ONTO A MINIOR ST

1. THEN RIGHT ONTO A MINIOR ST

19. DESTINATION WILL BE ON THE LEFT

MRA



ALEXANDRIA) \overline{g} Ū VETIZOTY
ALEXANDRIA MARINA - ANTE
105 NORTH UNION STREET
ALEXANDRIA, VIRGINIA 22314 (C REVISIONS:

PERMIT DWGS 1/19/21 DESIGNED BY: BES DRAWN BY: PROJECT NO: 14214.323 DATE: 12/02/2020 SCALE: AS NOTED Sheet -11

CS-1

